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#### PERSONAL AND CONFIDENTIAL

Board of Trustees Municipal Fire and Police Retirement System of Iowa 7155 Lake Drive, Suite 201 West Des Moines, IA 50266

RE: July 1, 2022 Actuarial Report

**Dear Board Members:** 

We are pleased to submit this actuarial report of the Municipal Fire and Police Retirement System of Iowa. The report presents the annual actuarial valuation, which was determined in accordance with Iowa Code Chapter 411. The costs developed and presented in this report are based on asset values as of June 30, 2022, member census data as of July 1, 2022 and current System provisions, all of which were supplied by the Municipal Fire & Police Retirement System of Iowa.

The purposes of the actuarial report are:

- 1. To determine the normal contribution rate that is payable by the Cities under Chapter 411 of the Code of Iowa:
- 2. To determine the funded status of the System; and
- 3. To provide information relating to the disclosure requirements of the Governmental Accounting Standards Board (GASB) Statement No. 67 Financial Reporting for Defined Benefit Pension Plans (an amendment of GASB Statement No. 25).

All costs and liabilities were determined in accordance with generally accepted actuarial principles and procedures and are based on the actuarial assumptions and methods prescribed by the Board of Trustees in accordance with Iowa Code Section 411.5.10-11. To the best of our knowledge, the information supplied in this report is complete and accurate and in my opinion, the assumptions are reasonably related to the experience of the System and to reasonable expectations under the System. The amounts presented in the accompanying report have been determined appropriately according to the actuarial assumptions and methods stated herein, and fully and fairly disclose the actuarial position of the System. However, future measures may differ significantly from the current measurement. Due to the limited scope of our assignment, this report does not include an analysis of the potential range of such future measures. The undersigned meets the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained in this report.

Sincerely,

Glen C. Gahan, FSA
Executive Vice President
Member of American Academy
of Actuaries
Expressed Actuary No. 20,4875

Dlen Lahan

Enrolled Actuary No. 20-4875

GCG/MSE/ks

**Enclosure** 

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Michael S. Ehmke, ASA Senior Vice President Member of American Academy of Actuaries Enrolled Actuary No. 20-5811

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## **Report Highlights**

This section compares results of the current and prior two actuarial valuations. Additional supporting detail is available in other sections of the report. The Table of Contents on the prior page identifies the location of the supporting detail.

	As of July 1,		
	2020	2021	2022
Cities Recommended Contribution	\$ 85,836,388	\$ 80,528,971	\$ 80,373,115
Normal Contribution Rate	26.18%	23.90%	22.98%
Plan Assets			
Market Value	2,592,748,429	3,293,610,268	3,090,046,862
Actuarial Value	2,710,027,554	2,918,169,854	3,083,242,438
Prior Year Investment Return			
Market Value	2.34%	30.78%	(3.51%)
Actuarial Value	5.42%	10.97%	8.86%
Actuarial Accrued Liability	3,390,348,728	3,518,184,403	3,651,617,338
Funded Ratio*	79.93%	82.95%	84.43%
Annual Participating Payroll	327,870,085	336,941,302	349,752,458
Annual Normal Cost	56,807,678	58,814,108	61,347,565
Percent of Payroll	17.33%	17.46%	17.54%
Annual Pension Benefits			
Service Retirement	99,536,112	105,137,988	110,489,748
Disabled Retirement	52,745,112	55,264,320	58,285,284
Vested Retirement	8,418,288	9,127,704	9,865,500
Beneficiaries	21,803,760	23,239,020	23,986,512
Total	182,503,272	192,769,032	202,627,044
Number of Members			
Active	4,084	4,107	4,155
Disabled	1,141	1,159	1,181
Retirees and Beneficiaries	3,049	3,126	3,172
Vested Terminated	<u>375</u>	<u>415</u>	<u>453</u>
Total	8,649	8,807	8,961

<sup>\*</sup>Based on the ratio of the Actuarial Value of Assets to Actuarial Accrued Liability.

#### **Comments on the Valuation**

#### **Cities Recommended Contribution**

The recommended contribution to the System was determined using the Entry Age Normal actuarial cost method as adopted by the Board of Trustees for valuation years beginning July 1, 2011. The Aggregate actuarial cost method had been used for years prior to July 1, 2011 to determine the contribution for the System.

We recommend a contribution of \$80,373,115 be made for the 2022 plan year. This is equal to a contribution rate of 22.98% of payroll. This rate assumes that the State of lowa will contribute approximately \$0 for the 2022 plan year.

The System's normal contribution rate decreased from 23.90% for 2021 to 22.98% for 2022. The System's contribution rate before any adjustment to the minimum contribution rate changed as follows:

July 1, 2021 normal contribution rate:	23.90%
<ul> <li>Increase in contribution rate due to lower State contribution</li> </ul>	0.00%
<ul> <li>System experience less favorable than assumed</li> </ul>	0.01%
<ul> <li>Investment experience more favorable than assumed</li> </ul>	(0.93%)
Changes in System provisions	0.00%
Change in actuarial cost method	0.00%
Changes in actuarial assumptions	0.00%
Preliminary normal contribution rate:  • Increase necessary to meet minimum contribution rate	22.98% 0.00%
• Increase necessary to meet minimum contribution rate	0.00 /6
July 1, 2022 normal contribution rate	22.98%

#### **Changes in System Provisions**

All System provisions remained unchanged from the prior year valuation.

#### **Changes in Actuarial Assumptions**

In accordance with Iowa State Code Section 411.5.10-11, the Board of Trustees prescribes the actuarial assumptions used in this report. Per the Code Section, we as the System's actuary conduct a formal investigation, or experience study, of the primary assumptions every five years. The most recent investigation was completed for the 10-year period ending June 30, 2020.

There were no changes in actuarial assumptions from the prior year valuation.

#### **Change in Actuarial Methods**

All actuarial cost methods remain unchanged from the prior year valuation.

#### **Comments on the Valuation**

#### **Government Accounting Standards Board Disclosure**

Measurements used to evaluate the funded status of the System are based on procedures set forth by Government Accounting Standards Board (GASB). In an effort to enhance the understandability and usefulness of the pension information that is included in the financial reports of pension plans for state and local governments, GASB has issued Statement No. 67 – Financial Reporting for Pension Plans (an amendment of GASB Statement No. 25), and Statement No. 68 – Accounting and Financial Reporting for Pensions (an amendment of GASB Statement No. 27). Statement No. 67 is effective for fiscal years beginning after June 15, 2013, while Statement No. 68 is effective for fiscal years beginning after June 15, 2014. Statement No. 67 applies to financial reporting by pension plans, while Statement No. 68 applies to accounting and financial reporting by state and local governments for pensions. This report includes information relative to reporting requirements of GASB Statement No. 68 is prepared in a separate report.

In addition to two required statements regarding System assets, the statement requires four schedules and accompanying notes disclosing information relative to provisions of the System, assumptions used to measure the total pension liability, the funded status of the System and historical contribution patterns:

- The Schedule of Changes in Net Pension Liability provides changes in the total pension liability, the plan's fiduciary net position and the net pension liability.
- The Schedule of Net Pension Liability provides the net pension liability as a percentage of covered payroll.
- The Schedule of Employer Contributions provides historical information about the Actuarially Determined Contribution (ADC) and the percentage of the ADC that was actually contributed. For the System, the ADC is equal to the normal contribution rate multiplied by the covered payroll for the year. This is the total ADC before any adjustment for minimum contribution rates or state contributions.
- The Schedule of Investment Returns presents the annual money-weighted rate of return on pension plan investments. This information is prepared in a separate report.

#### **Comments on the Valuation**

#### **Covered Members**

Ages of Active Members – The average age of the active members has decreased. The average age of members included in the valuation was 40.2 for the current year and 40.4 in the prior year.

Service of Active Members – The average service of the active members has decreased. The average service of members included in the valuation was 12.9 for the current year and 13.2 in the prior year.

Participating Compensation and Members – Total participating compensation increased from \$336,941,302 to \$349,752,458, a 3.8% increase. The number of active members increased from 4,107 in 2021 to 4,155 in 2022.

Average Annual Compensation – The average compensation of active members is more than the average compensation for the prior year. The average compensation was \$82,041 in 2021 and \$84,176 in 2022.

Ages of New Service Retirement Members – The average age of active members who elected service retirement has remain unchanged. The average age of new service retirements was 58.2 for the current year and 58.2 in the prior year.

This section of the report provides information concerning the valuation of System assets and liabilities and determination of recommended contributions. The following is a brief description of the following pages and of how the information is organized.

**Assets** – System assets are amounts that have accumulated and will be used to meet future benefit obligations. In the Assets exhibit, trust fund transactions reported by the System are traced from the prior valuation date to the current valuation date and a statement of market value of assets is presented. In addition, the actuarial value of assets is developed based on the adopted method.

**Actuarial Accrued Liability** – The actuarial accrued liability is equal to the sum of the individual accrued liabilities for all System members. Each member's accrued liability equals the actuarial present value of all future benefits less the actuarial present value of all future normal costs.

**Unfunded Actuarial Accrued Liability** – The unfunded actuarial accrued liability on the valuation date is equal to the excess of the System's actuarial accrued liability over the System's actuarial value of assets.

**Annual Normal Cost** – The annual normal cost is the portion of total System costs assigned to the current plan year by the actuarial cost method.

**Annual Contributions** – The recommended annual contribution is defined by the rate of contribution and covered payroll. The System's contribution rate by statute may not be less than 17% of covered payroll. As of July 1, 2013, the determination changed to the Entry Age Normal Method with a 25-year level dollar amortization of unfunded actuarial accrued liability on a closed layered basis. The recommended contribution rate consists of the normal cost plus amortization of the unfunded actuarial accrued liability, less member contributions, less state contributions, divided by the covered payroll.

**Unfunded Accrued Liability Payments** – One of the components included to determine the recommended annual contribution is the unfunded accrued liability payment. The unfunded accrued liability payment is an annual amount that will amortize the initial unfunded accrued liability and any subsequent annual changes in the unfunded accrued liability due to System amendments, changes in actuarial assumptions and actuarial gains/losses.

**Actuarial Gain/(Loss)** – Actuarial gains and losses indicate the extent to which actual experience is deviating from that expected on the basis of the actuarial assumptions. Actuarial gains result from experience more favorable than assumed and reduce the unfunded actuarial accrued liability. Actuarial losses result from experience less favorable than assumed and increase the unfunded actuarial accrued liability.

**Actuarial Present Value of Accrued Benefits** – Another objective of preparing the actuarial valuation is to evaluate the funding status of the System. A comparison of the market value of assets with the actuarial present value of accrued benefits is displayed for the current and prior year.

**Risk Disclosures** – Actuarial standards of practice require certain risk disclosures to address the assessment of the risk to the System that actual future measurements may differ significantly from expected future measurements.

### **Assets - Market Value**

## Year Ending June 30, 2022

Market Value of Assets at June 30, 2021		\$3,293,610,268
Receipts		
Member Contributions	\$ 31,631,033	
Cities Contributions	88,421,910	
State Contributions	0	
Investment Income	(88,819,230)	
Investment Management Expenses	(25,146,087)	
Other Income	10,227	
Total Receipts		\$ 6,097,853
Disbursements		
Benefit Payments to Members	\$(205,621,966)	
Termination Withdrawals	(1,907,707)	
Administrative Expenses	(1,902,581)	
Disability Expenses	(220,717)	
Other Expenses	(8,288)	
Total Disbursements		\$ (209,661,259)

\$3,090,046,862

Market Value of Assets at June 30, 2022

# Actuarial Valuation Results Assets – Market Value Year Ending June 30, 2022

#### **Assets**

Cash	\$ 7,535,154	
U.S. Government Obligations	152,851,994	
U.S. Corporate Fixed Income	131,293,740	
U.S. Equity Securities	390,852,228	
Foreign Equity Securities	370,042,806	
Commingled Fixed Income	37,719,616	
Short-Term Investments	46,987,969	
Infrastructure	85,852,789	
Real Estate	337,760,970	
Private Equity	799,421,035	
Private Credit	49,368,374	
Multi-Strategy Commingled Fund	49,871,274	
Fund of Funds Commingled Fund	671,580,460	
Receivables	63,380,927	
Fixed/Other Assets	141,935	
Pension Related Deferred Outflows	134,546	
Total Assets		\$3,194,795,817
Liabilities		
Benefits/Refunds Payable	\$(18,710,398)	
Investment Management Expenses Payable	(1,930,704)	
Administrative Expenses Payable	(427,211)	
Net Pension Liability to IPERS	(17,123)	
Payable to Brokers, Net	(83,021,819)	
Pension Related Deferred Inflows	(641,700)	
Total Liabilities		\$ (104,748,955)
Market Value of Assets at June 30, 2022		\$3,090,046,862

## **Assets – Actuarial Value**

## Year Ending June 30, 2022

1.	. Actuarial Value of Assets at July 1, 2021					52,918,169,854
2.	Contributions for 2021 Plan Year (Members, Cities and State)				120,052,943	
3.	Benefit distri	ibutions and refund	ds for 2021 plar	n year		(207,529,673)
4.	<ul> <li>Noninvestment Expenses</li> <li>a. Administrative Expenses</li> <li>b. Disability Expenses</li> <li>c. Other Expenses</li> <li>d. Total</li> </ul>					(1,902,581) (220,717) (8,288) (2,131,586)
5.	Expected re	turn on Market Val	ue of Assets fo	r year at 7.5%		243,721,207
6.	Asset gains/	(losses) for prior fi	ve plan years			
		(i)			(ii)	(i) x (ii)
		Asset gain or (loss)	Years <u>Recognized</u>	Years <u>Remaining</u>	Recognition Percentage	Recognized <u>Amount</u>
	a. 2021 b. 2020 c. 2019 d. 2018 e. 2017 f. Total	Asset gain			Recognition	Recognized
7.	<ul><li>b. 2020</li><li>c. 2019</li><li>d. 2018</li><li>e. 2017</li><li>f. Total</li></ul>	Asset gain or (loss)  \$(357,676,297) 594,021,191 (132,764,343) (51,803,055)	1 2 3 4 5	Remaining  4 3 2 1	Recognition Percentage 20.000% 20.000 20.000 20.000	Recognized <u>Amount</u> (71,535,259) 118,804,238 (26,552,869) (10,360,611) <u>604,194</u>
	<ul><li>b. 2020</li><li>c. 2019</li><li>d. 2018</li><li>e. 2017</li><li>f. Total</li></ul> Asset gains/ Actuarial Va	Asset gain or (loss)  \$(357,676,297) 594,021,191 (132,764,343) (51,803,055) 3,020,970	Recognized  1 2 3 4 5 egnized = (6f)	Remaining  4 3 2 1	Recognition Percentage  20.000% 20.000 20.000 20.000 20.000	Recognized <u>Amount</u> (71,535,259) 118,804,238 (26,552,869) (10,360,611) <u>604,194</u> 10,959,693
	<ul> <li>b. 2020</li> <li>c. 2019</li> <li>d. 2018</li> <li>e. 2017</li> <li>f. Total</li> </ul> Asset gains/ Actuarial Va = (1) + (2) +	Asset gain or (loss)  \$(357,676,297) 594,021,191 (132,764,343) (51,803,055) 3,020,970  ((losses) to be reco	Recognized  1 2 3 4 5  egnized = (6f)  ly 1, 2022 7)	Remaining  4 3 2 1	Recognition Percentage  20.000% 20.000 20.000 20.000 20.000	Recognized Amount  (71,535,259) 118,804,238 (26,552,869) (10,360,611) 604,194 10,959,693

### **Unfunded Actuarial Accrued Liability**

The unfunded actuarial accrued liability is the amount the actuarial accrued liability exceeds the actuarial value of plan assets determined as of the actuarial valuation date. The unfunded actuarial accrued liability is reduced during a year when System funding exceeds the annual normal cost and interest accrued on the prior year unfunded accrued liability. The unfunded actuarial accrued liability is also reduced (increased) when the investment return on System assets exceeds (is less than) the assumed investment return. The actuarial accrued liability is increased if there are amendments that revise benefits payable from the System. The actuarial accrued liability may be increased or decreased as the result of System experience or if there are changes in the actuarial assumptions used to determine annual contributions.

1. Actuarial Accrued Liability before changes a. Active members Service retirements/DROP \$1,153,345,797 \$1,176,241,273 Ordinary disability 23,054,353 23,419,759 Accidental disability 117,919,811 120,154,197 Ordinary death 3,191,011 3,243,816 Accidental death 6,142,185 6,233,366 Withdrawal 38,682,142 39,571,838 Total Active 13,42,335,299 1,368,864,249  b. Inactive members Members receiving benefits 2,119,198,841 2,219,736,188 Deferred vested terminations 55,989,100 62,021,916 Refund of member contributions due 661,163 994,985 Total Inactive 2,175,849,104 2,282,753,089  c. Total Actuarial Accrued Liability 3,518,184,403 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes = [Excess of (1) over (2)] 600,014,549 568,374,900			As	of July 1,
a. Active members Service retirements/DROP S1,153,345,797 Ordinary disability 23,054,353 23,419,759 Accidental disability 117,919,811 120,154,197 Ordinary death 3,191,011 3,243,816 Accidental death 6,142,185 6,233,366 Withdrawal Total Active 1,342,335,299 1,368,864,249  b. Inactive members Members receiving benefits Deferred vested terminations Refund of member contributions due Total Inactive 2,119,198,841 2,219,736,188 Deferred vested terminations 55,989,100 62,021,916 Refund of member contributions due 661,163 994,985 Total Inactive 2,175,849,104 2,282,753,089  c. Total Actuarial Accrued Liability 3,518,184,403 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900			<u> 2021</u>	<u>2022</u>
Service retirements/DROP   \$1,153,345,797   \$1,176,241,273   Ordinary disability   23,054,353   23,419,759   Accidental disability   117,919,811   120,154,197   Ordinary death   3,191,011   3,243,816   Accidental death   6,142,185   6,233,366   Withdrawal   38,682,142   39,571,838   Total Active   1,342,335,299   1,368,864,249	1.	·		
Ordinary disability 23,054,353 23,419,759     Accidental disability 117,919,811 120,154,197     Ordinary death 3,191,011 3,243,816     Accidental death 6,142,185 6,233,366     Withdrawal 38,682,142 39,571,838     Total Active 11,342,335,299 1,368,864,249  b. Inactive members     Members receiving benefits 2,119,198,841 2,219,736,188     Deferred vested terminations 55,989,100 62,021,916     Refund of member contributions due 661,163 994,985     Total Inactive 2,175,849,104 2,282,753,089  c. Total Actuarial Accrued Liability 3,518,184,403 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900				
Accidental disability Ordinary death Ordinary death Accidental death Accid				
Ordinary death			, ,	
Accidental death Withdrawal Total Active  b. Inactive members Members receiving benefits Deferred vested terminations Refund of member contributions due Total Inactive  c. Total Actuarial Accrued Liability  2. Actuarial Value of Plan Assets  Accidental death 6,142,185 6,233,366 38,682,142 39,571,838 1,342,335,299 1,368,864,249  2,119,198,841 2,219,736,188 2,119,198,841 2,219,736,188 2,918,163 2,918,163 2,918,163 2,282,753,089  2,175,849,104 2,282,753,089  2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900		•	, ,	
Withdrawal Total Active       38,682,142 1,342,335,299       39,571,838 1,368,864,249         b. Inactive members Members receiving benefits Deferred vested terminations Refund of member contributions due Total Inactive       2,119,198,841 2,219,736,188 2,119,198,841 2,219,736,188 2,021,916 2,021,916 2,021,916 2,021,916 2,021,916 2,175,849,104 2,282,753,089 2,175,849,104 2,282,753,089         c. Total Actuarial Accrued Liability       3,518,184,403 3,651,617,338 2,918,169,854 3,083,242,438 3,083,242,438         3. Unfunded Actuarial Accrued Liability before changes = [Excess of (1) over (2)]       600,014,549 568,374,900				
Total Active       1,342,335,299       1,368,864,249         b. Inactive members       2,119,198,841       2,219,736,188         Members receiving benefits       2,119,198,841       2,219,736,188         Deferred vested terminations       55,989,100       62,021,916         Refund of member contributions due       661,163       994,985         Total Inactive       2,175,849,104       2,282,753,089         c. Total Actuarial Accrued Liability       3,518,184,403       3,651,617,338         2. Actuarial Value of Plan Assets       2,918,169,854       3,083,242,438         3. Unfunded Actuarial Accrued Liability before changes       =[Excess of (1) over (2)]       600,014,549       568,374,900				-
b. Inactive members     Members receiving benefits     Deferred vested terminations     Refund of member contributions due     Total Inactive  c. Total Actuarial Accrued Liability  2,119,198,841 2,219,736,188 55,989,100 62,021,916 661,163 994,985 2,175,849,104 2,282,753,089  2,175,849,104 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900				
Members receiving benefits       2,119,198,841       2,219,736,188         Deferred vested terminations       55,989,100       62,021,916         Refund of member contributions due       661,163       994,985         Total Inactive       2,175,849,104       3,518,184,403         2. Actuarial Value of Plan Assets       2,918,169,854       3,083,242,438         3. Unfunded Actuarial Accrued Liability before changes       =[Excess of (1) over (2)]       600,014,549       568,374,900		Total Active	1,342,335,299	1,368,864,249
Members receiving benefits       2,119,198,841       2,219,736,188         Deferred vested terminations       55,989,100       62,021,916         Refund of member contributions due       661,163       994,985         Total Inactive       2,175,849,104       3,518,184,403         2. Actuarial Value of Plan Assets       2,918,169,854       3,083,242,438         3. Unfunded Actuarial Accrued Liability before changes       =[Excess of (1) over (2)]       600,014,549       568,374,900		h Inactive members		
Deferred vested terminations Refund of member contributions due Total Inactive  C. Total Actuarial Accrued Liability  2. Actuarial Value of Plan Assets  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)]  Deferred vested terminations 55,989,100  62,021,916  994,985  2,175,849,104  3,518,184,403  3,651,617,338  2,918,169,854  3,083,242,438  600,014,549  568,374,900			2 110 108 8/11	2 210 736 188
Refund of member contributions due Total Inactive       661,163 2,175,849,104       994,985 2,282,753,089         c. Total Actuarial Accrued Liability       3,518,184,403       3,651,617,338         2. Actuarial Value of Plan Assets       2,918,169,854       3,083,242,438         3. Unfunded Actuarial Accrued Liability before changes = [Excess of (1) over (2)]       600,014,549       568,374,900				
Total Inactive 2,175,849,104 2,282,753,089  c. Total Actuarial Accrued Liability 3,518,184,403 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900			• • •	, ,
c. Total Actuarial Accrued Liability 3,518,184,403 3,651,617,338  2. Actuarial Value of Plan Assets 2,918,169,854 3,083,242,438  3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900				
<ol> <li>Actuarial Value of Plan Assets</li> <li>Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)]</li> <li>600,014,549</li> <li>568,374,900</li> </ol>		Total madiive	2,170,040,104	2,202,700,000
<ol> <li>Actuarial Value of Plan Assets</li> <li>2,918,169,854</li> <li>3,083,242,438</li> <li>Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)]</li> <li>600,014,549</li> <li>568,374,900</li> </ol>		c. Total Actuarial Accrued Liability	3,518,184,403	3,651,617,338
3. Unfunded Actuarial Accrued Liability before changes =[Excess of (1) over (2)] 600,014,549 568,374,900		·		
=[Excess of (1) over (2)] 600,014,549 568,374,900	2.	Actuarial Value of Plan Assets	2,918,169,854	3,083,242,438
=[Excess of (1) over (2)] 600,014,549 568,374,900	_			
	3.			
4. Change in Unfunded Actuarial Accrued Liability		=[Excess of (1) over (2)]	600,014,549	568,374,900
4. Change in Uniunded Actualiai Accided Liability	1	Change in Unfunded Actuarial Accrued Liability		
a. Change in System Provisions 0 0	4.	,	0	0
b. Change in Actuarial Assumptions 0 0				_
b. Change in Actualia Assumptions		b. Change in Actualiai Assumptions	U	U
5. Unfunded Actuarial Accrued Liability after changes 600,014,549 568,374,900	5.	Unfunded Actuarial Accrued Liability after changes	600,014,549	568,374,900

## **Annual Normal Cost**

The annual normal cost is the portion of the total System costs assigned to the current year by the Actuarial Cost Method.

		As o	of July 1,
4	Annual Names I Cost	<u>2021</u>	2022
Τ.	Annual Normal Cost	<b>#50.044.400</b>	<b>\$04.047.505</b>
	Benefit Normal Cost	\$58,814,108	\$61,347,565
	Other	0	0
	Total	58,814,108	61,347,565
2.	Annual Participating Payroll	336,941,302	349,752,458
3.	Annual Normal Cost as a Percentage of		
	Participating Payroll = (1) / (2)	17.46%	17.54%

## **Annual Contributions**

		s of July 1,
Preliminary Total Contribution	<u>2021</u>	<u>2022</u>
1. Annual Normal Cost	\$58,814,108	\$61,347,565
2. Estimated Member Contributions	31,672,482	32,876,731
3. Unfunded Actuarial Accrued Liability Amortization Paymen	t 53,373,587	51,904,632
4. Total (Cities plus State) Contribution = (1) – (2) + (3)	80,515,213	80,375,466
Cities' Contribution		
5. Preliminary Total Contribution = (4)	80,515,213	80,375,466
6. Estimated State Contribution	0	0
7. Preliminary Cities' Contribution = (5) – (6)	80,515,213	80,375,466
8. Covered Payroll	336,941,302	349,752,458
9. Cities' Contribution as a percent of payroll = (7) / (8)	23.90%	22.98%
10. Minimum required contribution rate for Cities	17.00%	17.00%
11. Cities' Contribution = [Greater of (9) or (10)] x (8)	80,528,971	80,373,115

#### **Unfunded Accrued Liability Payments**

One of the components included to determine the recommended contribution is the Unfunded Accrued Liability Payment (UAL). The UAL Payment is an annual amount that will amortize over 25 years on a closed, layered level dollar basis:

- The initial UAL established as of July 1, 2013.
- An increase in UAL if benefits are improved through amendments.
- An increase or decrease in the UAL associated with a change in actuarial assumptions.
- An increase or decrease in the UAL resulting from actuarial gains or losses due to experience.

Amortization Base \$ 657,280,700 (101,748,328) 32,616,664 (64,447,420) 17,508,411 21,275,521 (10,467,574) (7,154,241) 39,751,096 (15,920,159) 21,266,192 63,348,299 63,889,229 (77,624,458) (17,602,441)	Date Establ July 1, 2013 July 1, 2014 July 1, 2014 July 1, 2015 July 1, 2016 July 1, 2016 July 1, 2017 July 1, 2017 July 1, 2018 July 1, 2018 July 1, 2019 July 1, 2020 July 1, 2021 July 1, 2021 July 1, 2022	ished	Actuarial Assumpt Actuarial Assumpt Actuarial Assumpt Actuarial	funded Gain ion Change Gain ion Change Loss ion Change Gain ion Change Gain ion Change Loss Loss Loss Loss Gain
Initial Charge Amortization Base \$ 657,280,700 32,616,664 17,508,411 21,275,521 39,751,096 21,266,192 63,348,299 63,889,229	Initial Term-Years  25  25  25  25  25  25  25  25  25  2	Remaining To on Valuation I 16 17 18 19 20 21 22 23		Amortization Payment \$54,851,250 2,721,919 1,461,108 1,775,480 3,317,300 1,774,702 5,286,529 5,331,670 76,519,958
Initial Credit Amortization Base \$ 101,748,328 64,447,420 10,467,574 7,154,241 15,920,159 77,624,458 17,602,441  Net Amortization Paym	Initial Term-Years  25 25 25 25 25 25 25 25 25	Remaining To on Valuation I 17 18 19 20 21 24 25		Amortization Payment \$ 8,491,080 5,378,253 873,538 597,034 1,328,566 6,477,900 1,468,955 24,615,326 \$51,904,632

## **Actuarial Gain/(Loss)**

### **Expected Unfunded Actuarial Accrued Liability**

1. Expect	ed Actuarial Accrued Liability	
Act	uarial Accrued Liability on July 1, 2021	\$3,518,184,403
Noi	rmal Cost	58,814,108
Ber	nefit Distributions	(207,529,673)
Inte	erest on above at 7.50% to June 30, 2022	260,633,217
Tot	al	3,630,102,055
2. Expect	ed Assets	
Act	uarial Value of Assets on July 1, 2021	2,918,169,854
Coi	ntributions	120,052,943
Ber	nefit Distributions and Noninvestment Expenses	(209,661,259)
Inte	erest on above at 7.50% to June 30, 2022	215,563,176
Tot	al	3,044,124,714
3. Expect	ed Unfunded Actuarial Accrued Liability on June 30, 2022	585,977,341
Actual Un	funded Actuarial Accrued Liability	
1. Actuari	al Accrued Liability Before Changes	3,651,617,338
2. Actuari	al Value of Assets	3,083,242,438
3. Actual	Unfunded Actuarial Accrued Liability on July 1, 2022 (1) – (2)	568,374,900
Actuarial (	Gain or (Loss)	
1. Expect	ed Unfunded Actuarial Accrued Liability	585,977,341
2. Actual	Unfunded Actuarial Accrued Liability	568,374,900
3. Actuari	al Gain or (Loss) for 2022 Fiscal Year (1) – (2)	17,602,441

## **Actuarial Present Value of Accrued Benefits**

		As of July 1,	
		<u>2021</u>	<u>2022</u>
1.	Present value of vested accrued benefits		
	Present value of vested accrued benefits for active members	\$1,037,719,399	\$1,057,376,381
	b. Present value of benefits for terminated members	56,650,263	63,016,901
	c. Present value of benefits for retirees, beneficiaries and disableds	2,119,198,841	2,219,736,188
	Total	\$3,213,568,503	\$3,340,129,470
2.	Present value of accrued nonvested benefits	38,100,125	38,821,836
3.	Present value of all accrued benefits = (1) + (2)	\$3,251,668,628	\$3,378,951,306
4.	Market value of assets	\$3,293,610,268	\$3,090,046,862
5.	Ratio of market value of assets to the present value of all accrued benefits = $(4) \div (3)$	101.29%	91.45%
6.	Ratio of market value of assets to the present value of vested accrued benefits = $(4) \div (1)$	102.49%	92.51%

## **Change in Actuarial Present Value of Accrued Benefits**

The change in actuarial present value of accrued benefits due to various factors including benefits accumulated, the passage of time, benefits paid, changes in assumptions and changes in System provisions is displayed below.

Actuarial present value of accrued benefits on July 1, 2021 \$3,251,66	
Change in present value of accrued benefits from July 1, 2021 to July 1, 2022 due to:	
<ul> <li>Additional benefits accumulated</li> <li>Interest due to passage of time</li> <li>Benefits paid</li> <li>Change in assumptions</li> <li>Changes in System provisions</li> </ul>	\$ 98,578,876 236,233,475 (207,529,673) 0 0
Actuarial present value of accrued benefits on July 1, 2022 \$3,378,951,3	

#### **Risk Disclosures**

The Actuarial Standards Board provides guidance to actuaries when performing certain actuarial services in the form of standards of practice. The Actuarial Standards Board has issued a standard of practice (ASOP No. 51) on risk disclosure that applies to actuaries when performing a funding valuation of a defined benefit pension plan. This standard of practice addresses assessment and disclosure of the risk that actual future measurements may differ significantly from expected future measurements of pension liabilities, funded status and actuarially determined contributions.

Risk is defined as the potential of actual future measurements to deviate from expected future measurements. This deviation results when actual future experience is different from actuarially assumed experience. Sample sources of risk include: investment returns, asset/liability mismatch, interest rates, longevity and other demographic risks and contribution risk.

The results of the actuarial valuation are based on one set of reasonable assumptions. However, it is almost certain future experience will not exactly match the assumptions. As an example, investment performance may perform better or worse than assumed in any single year and over any longer time horizon. It is therefore important to consider the potential impacts of these potential differences when making decisions that may affect the future financial health of the System or of the System's members.

In addition, as plans mature they accumulate larger pools of assets and liabilities. This increases the potential risk to plan funding and the finances of those who are responsible for plan funding. For example, an investment loss on a larger pool of assets results in a larger dollar amount which will need to be recouped through either future investment gains or increased contributions. Since pension plans make long-term promises and rely on long-term funding, it is important to consider how mature the plan is today, and how mature it may become in the future.

Maturity Risk	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Retired Participant Liability	2,119,198,841	2,219,736,188
Total Plan Liability	3,518,184,403	3,651,617,338
Ratio	60.2%	60.8%

Higher maturity risk related to investment returns is associated with plans whose retired liability is a significant and growing proportion of the plan's total liability, since it is more difficult to restore a plan financially after losses occur due to a shorter duration of liability where significant retired liability exists.

Cash Flow Risk	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Contributions in prior year	112,833,332	120,052,943
Benefit Payments in prior year	(195,202,243)	(207,529,673)
Net Cash Flow	(82,368,911)	(87,476,730)

More risk related to investment volatility is associated with plans whose benefit payments are significant compared to the plan contributions. If, for example, a plan has negative cash flow and experiences investment returns below an assumed rate then there are fewer assets that can be reinvested to earn potentially higher returns that may follow.

#### **Risk Disclosures**

Asset Volatility Risk	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Market Value of Assets	3,293,610,268	3,090,046,862
Annual Payroll	336,941,302	349,752,458
Asset Volatility Ratio	9.8	8.8

More risk related to investment return and future costs are associated with plans whose asset volatility ratio is high and growing, which is a characteristic of more mature plans.

Liability Volatility Risk	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Actuarial Accrued Liability	3,518,184,403	3,651,617,338
Annual Payroll	336,941,302	349,752,458
Liability Volatility Ratio	10.4	10.4

More risk related to experience losses and future costs are associated with plans whose liability volatility ratio is high and growing, which is a characteristic of more mature plans.

Funded Volatility Risk	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Market Value of Assets	3,293,610,268	3,090,046,862
Actuarial Accrued Liability	3,518,184,403	3,651,617,338
Ratio	93.6%	84.6%

More risk is associated with plans that have lower funded ratios.

#### **Interest Rate Risk**

This risk refers to the potential that interest rates will be different than expected. The liabilities determined have been calculated by computing the present value of expected future benefit payments using the interest rate described in the assumptions section. If the interest rate in future valuations is different from that used in this valuation, future liabilities, funding contributions and funded status may differ significantly from those presented in this valuation. As a general rule, using a higher interest rate to compute the present value of future benefit payments will result in a lower liability, and vice versa. One aspect that can be used to estimate the impact of different interest rates is the plan's duration.

	<u>July 1, 2021</u>	<u>July 1, 2022</u>
Duration of Plan Liability	12.5 years	12.5 years

#### Retirement Risk

This risk refers to the potential for members to retire and receive subsidized benefits more valuable than expected. The System has valuable early retirement and disability benefits. If participants retire or become disabled at earlier ages than anticipated by the actuarial assumptions, it is expected that additional funding will be required.

#### **Risk Disclosures**

#### **Investment Risk**

This risk refers to the potential that investment returns will be different than expected. To the extent that actual investment returns differ from the assumed investment return, the System's future assets, funding contributions and funded status may differ significantly from those presented in this valuation. This risk is illustrated in the System's 25-year funding forecasts with alternative investment returns, presented outside of this report.

#### **Demographic Risks**

This risk refers to the potential that mortality or other demographic experience will be different than expected. The liabilities determined have been calculated by assuming that members will follow patterns of demographic experience (e.g., mortality, withdrawal, disability, retirement, DROP participation, etc.) as described in the report. If actual demographic experience or future demographic assumptions are different from what is assumed to occur in this valuation, future pension liabilities, funding contributions and funded status may differ significantly from those presented in this valuation.

#### **Contribution Risk**

This risk refers to contributions that will consistently fall short of the Actuarially Determined Contribution (ADC). If contributions are deferred to the future, investment income is lost in the intervening period and the System becomes more expensive.

The assumptions used to determine the risk measures are identical to the assumptions used for recommended funding purposes on the respective valuation dates. The liability measures are based on the Entry Age Normal Actuarial Accrued Liability.

## **System Demographic Experience**

During the plan year July 1, 2021 to June 30, 2022, actual demographic experience differed from that expected by the actuarial assumptions, as summarized below.

Decrement Type	Expected	Actual
Actives		
Service Retirement	44	45
Accidental Disability	27	36
Ordinary Disability	7	13
Accidental Death	2	2
Ordinary Death	1	0
Withdrawal	96	168
DROP Participation	36	41
DROP Premature Withdrawal	7	9
DROP Retirement	28	27
DROP Death	0	1
Inactives		
Beneficiary Death	52	60
Disabled Death	36	27
Retirement Death	62	56
Vested Termination Death	1	0

#### Overview of GASB Statement No. 67

This section of the report provides information concerning the reporting of System assets and liabilities under GASB Statement No. 67, "Financial Reporting for Pension Plans (an Amendment of GASB Statement No. 25)," which is effective for fiscal years beginning after June 15, 2013. GASB Statement No. 67 supersedes several previously issued statements.

GASB Statement No. 67 establishes financial reporting standards for state and local government defined benefit pension plans. The statement requires financial statements and accompanying notes to disclose information relative to the funded status of the System and historical contribution patterns.

- The schedule of net pension liability presents System assets, liabilities and funded percentages as of the end of the reporting period. Also included are the actuarial assumptions used in determining the total pension liability and sensitivity of the net pension liability to changes in the discount rate.
- The schedule of changes in net pension liability provides changes in the total pension liability, the System's fiduciary net position and the net pension liability.
- The schedule of contributions provides historical information about the actuarially determined contribution, the contributions actually contributed and the contributions as a percentage of covered payroll.
- Notes to the financial statements should also include description of benefits provided,
   System investment information and significant assumptions used to calculate total pension liability.

## **Net Pension Liability**

The components of the net pension liability of the System at June 30, 2022 were as follows:

Total Pension Liability\$3,651,617,338Plan Fiduciary Net Position3,090,046,862Net Pension Liability561,570,476

Plan Fiduciary Net Position as a percentage of the Total Pension Liability 84.62%

#### Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability, calculated using the current discount rate of 7.50%, as well as the net pension liability calculated using a discount rate that is 1-percentage point lower (6.50%) or 1-percentage point higher (8.50%) than the current rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	6.50%	7.50%	8.50%
Total Pension Liability	\$4,106,384,739	\$3,651,617,338	\$3,274,836,348
Plan Fiduciary Net Position	3,090,046,862	3,090,046,862	3,090,046,862
Net Pension Liability	1,016,337,877	561,570,476	184,789,486

## **Schedule of Changes in Net Pension Liability**

Fiscal Year Ending June 30 2022 2021 2020 **Total Pension Liability** Service Cost 58,814,108 56,807,678 55.133.707 260,633,217 251,348,980 242,467,141 Interest Changes of Benefit Terms n Difference between Expected and Actual Experience 21,515,283 14,881,260 9,638,175 Changes of Assumptions 0 Benefit Payments, including refunds (207,529,673)(195,202,243)(185,942,113) Net Change in Total Pension Liability 133,432,935 127,835,675 121,296,910 **Total Pension Liability – Beginning of Year** 3,518,184,403 3,390,348,728 3,269,051,818 **Total Pension Liability – End of Year** 3,651,617,338 3,518,184,403 3,390,348,728 **Plan Fiduciary Net Position** Contributions - Employer and State 88,421,910 82,245,851 77,551,461 Contributions – Member 31,631,033 30,587,481 29,808,835 Net Investment Income (113,965,317)785.156.295 60.250.246 Benefit Payments, including refunds (207,529,673)(195,202,243) (185,942,113) Administrative Expenses (1,902,581)(1,894,969)(1,887,579)Other (218,778)(157,670)(30,576)Net Change in Plan Fiduciary Net Position (203,563,406)700,861,839 (20,376,820)Plan Fiduciary Net Position - Beginning of Year 3,293,610,268 2,592,748,429 2,613,125,249 Plan Fiduciary Net Position – End of Year 3,090,046,862 3,293,610,268 2,592,748,429 Net Pension Liability - End of Year 561,570,476 224,574,135 797,600,299 Plan Fiduciary Net Position as a Percentage 84.62% 93.62% 76.47% of the Total Pension Liability Covered-Employee Payroll\* 337,741,039 324,953,814 317,709,825 **Net Pension Liability as a Percentage** 166.27% 69.11% 251.05% of the Covered-Employee Payroll

<sup>\*</sup>Actual for noted period as provided by the System.

#### **Schedule of Contributions**

	Fiscal Year Ending June 30		
	2022	2021	2020
Actuarially Determined Contribution	\$88,421,910	\$82,245,851	\$77,551,461
Contributions in Relation to the Actuarially Determined Contribution	88,421,910	82,245,851	77,551,461
Contribution Deficiency/ (Excess)	0	0	0
Covered-Employee Payroll*	337,741,039	324,953,814	317,709,825
Contributions as a Percentage of Covered-Employee Payroll	26.18%	25.31%	24.41%

<sup>\*</sup>Actual for noted period as provided by the System.

#### **Methods and Assumptions for Actuarially Determined Contribution**

Actuarially determined contribution rates are calculated as of July 1, two years prior to the end of the fiscal year in which contributions are reported.

Valuation Date
Actuarial Cost Method
Asset Valuation Method
Amortization Method
Amortization Period
Salary Increases
Investment Rate of Return
Mortality Table

July 1, 2022 Entry Age Normal 5-Year Smoothed Market Level Dollar, Closed, Layered 25 Years 3.75% to 15.11% 7.50%

RP 2014 Blue Collar Healthy Annuitant table with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

## **Actuarial Assumptions**

The actuarial assumptions used in the valuation were adopted by the Board of Trustees in accordance with Iowa Code Section 411.5.10-11, which results in the assumptions being considered prescribed assumptions by another party under applicable actuarial standards of practice. The Board of Trustees adopts the actuarial assumptions based on the actuarial investigation completed every five years. The most recently completed investigation was for the 10-year period ending June 30, 2020.

The total pension liability was determined by the following actuarial assumptions:

Investment Rate of Return7.50%Discount Rate7.50%Inflation Rate3.00%

Salary Increases 3.75% to 15.11%

Mortality Table RP 2014 Blue Collar Healthy Annuitant table

with males set-forward zero years, females set-forward two years and disabled set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning

in 2017.

Actuarial Cost Method Entry Age Normal

#### **Discount Rate**

The discount rate used to measure the total pension liability as of June 30, 2022 was 7.50%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on System investments was applied to all periods of projected benefit payments to determine the total pension liability.

## **Summary of Actuarial Assumptions**

The actuarial assumptions used in the valuation were adopted by the Board of Trustees in accordance with Iowa Code Section 411.5.10-11, which results in the assumptions being considered prescribed assumptions by another party under applicable actuarial standards of practice. The Board of Trustees adopts the actuarial assumptions based on the actuarial investigation completed every five years. The most recently completed investigation was for the 10-year period ending June 30, 2020.

**Interest Rate** 

7.5%, net of investment and administrative expenses.

Salary Increase Rates

Rates varying based on age. Annual rates at sample ages are displayed below:

<u>Age</u>	<u>Rate</u>
20	1 <del>5</del> .11%
25	9.88
30	6.79
35	4.82
40	4.46
45	4.00
50 or Over	3.75

#### **Mortality Rates**

**Pre-retirement Mortality** 

Ordinary

Rates varying by age – Sample rates:

<u>Age</u>	<u>Rate</u>
20	0.01%
25	0.01
30	0.01
35	0.02
40	0.03
45	0.03
50	0.05
55	0.06
60	0.09
65	0.13

Accidental

Rates varying by age – Sample rates:

<u>Age</u>	<u>Rate</u>
20	0.03%
25	0.02
30	0.02
35	0.02
40	0.02
45	0.03
50	0.07
55	0.14
60	0.23
65	0.41

## Summary of Actuarial Assumptions (continued)

#### Post-retirement Mortality

Ordinary

RP 2014 Blue Collar Healthy Annuitant Mortality Table with males set-forward zero years and females set-forward two years with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

Disabled

RP 2014 Blue Collar Healthy Annuitant Mortality Table – Male, set-forward three years with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

#### **Disability Rates**

Ordinary

Rates varying by age – Sample rates:

<u>Age</u>	<u>Rate</u>
20	0.07%
25	0.07
30	0.07
35	0.09
40	0.13
45	0.16
50	0.22
55	0.31
60	0.64
65	1.31

Accidental

Rates varying by age – Sample rates:

<u>Age</u>	<u>Rate</u>
20	0.10%
25	0.10
30	0.10
35	0.10
40	0.27
45	0.43
50	0.83
55	1.88
60	3.86
65	4.49

## Summary of Actuarial Assumptions (continued)

#### **Turnover Rates**

Rates varying by age – Sample rates:

<u>Age</u>	<u>Rate</u>
20	7.11%
25	5.81
30	4.51
35	2.71
40	1.62
45	1.00
50	1.00
55	0.00
60	0.00
65	0.00

#### **Retirement Age**

Rates varying by age for those not eligible for DROP – Sample rates:

<u>Age</u>	<u>Rate</u>
55	60%
56	15
57-60	10
61	15
62	20
63	30
64	35
65	100

#### DROP

Participation

Rates varying by age if eligible for DROP – Sample rates:

<u>Age</u>	<u>Rate</u>
55-56	50%
57-62	100
63 or over	0

Period of Participation 3 years.

Investment Return on Accounts 1.0%.

• Benefit Distribution Lump Sum.

Retirement Age
 All members initially eligible for DROP at age 62 or

younger enter DROP according to above rates. No change in retirement age for members who initially

become eligible for DROP after age 62.

• Voluntary Premature Withdrawal 5% per year while participating in DROP.

## Summary of Actuarial Assumptions (continued)

Administrative Expenses None explicitly assumed.

**Active Members** 

Percentage Married 85%.

**Spouses' Age**Wives are three years younger than husbands,

including inactive members whose beneficiary

age is unavailable.

Number of Children 2.5 per couple.

Participating Payroll Actual annualized earnable compensation

reported for prior plan year increased to the current plan year based on the System's

assumed salary increase rate.

Inactive Members
Percentage Married

(**50%** J & S Annuity Form Only) 80%.

**Timing of Decrements** Middle of fiscal year.

#### **Summary of Actuarial Methods**

The actuarial methods used in the valuation were adopted by the Board of Trustees in accordance with Iowa Code Section 411.5.10-11, which results in the methods being considered prescribed methods by another party under applicable actuarial standards of practice.

#### **Actuarial Cost Method**

The Entry Age Normal Actuarial Cost Method was used to determine recommended contributions. Using this method, the annual contribution consists of a normal cost and an unfunded accrued liability payment.

The normal cost is determined as the sum of the individual normal costs for each active System member. A normal cost accrual rate is determined for each member. The accrual rate is equal to the actuarial present value of future benefits determined as of the member's entry age, divided by the actuarial present value of the assumed salaries paid to the member from entry age to retirement age. The normal cost accrual rate is multiplied by current salary to provide the member's individual normal cost.

The actuarial accrued liability is the sum of the individual actuarial accrued liabilities for all System members. Each member's actuarial accrued liability equals the actuarial present value of future benefits, less the actuarial present value of the member's normal costs payable in the future. These present values are calculated at the member's attained age. The unfunded actuarial accrued liability equals the total actuarial accrued liability less the actuarial value of plan assets. The unfunded actuarial accrued liability payment is the amount payable toward the amortization of the unfunded actuarial accrued liability. The unfunded actuarial accrued liability is amortized over 25 years on a level dollar, closed layered basis.

At the end of each year, a determination of actuarial gains and losses is made. Actuarial gains and losses indicate the extent to which actual experience is deviating from that expected on the basis of the actuarial assumptions. Actuarial gains result from experience more favorable than assumed and reduce the unfunded actuarial accrued liability. Actuarial losses result from experience less favorable than assumed and increase the unfunded actuarial accrued liability.

#### **Actuarial Asset Valuation Method**

The preliminary actuarial value is equal to the prior year's actuarial value (starting with the market value as of July 1, 1992) adjusted for contributions, disbursements and expected return on investments. The preliminary value is then adjusted by 20% of any investment gains or losses during the five prior plan years.

#### **Summary of System Provisions**

The System was established, effective January 1, 1992, by Chapter 411 of the Code of Iowa by combining each city's fire retirement system and police retirement system into a single statewide retirement system for fire fighters and police officers. Plan amendments through July 1, 2022 are reflected in this summary.

Participation Each person who becomes a permanent full-time

police officer or fire fighter in a participating city.

**Membership Service** From date of employment to date of separation

from employment.

**Earnable Compensation** The annual compensation which a member

receives for services rendered as a police officer or fire fighter in the course of employment with a participating City, except for amounts received for overtime, meal or travel expenses, uniform allowances, fringe benefits, severance pay, mandatory deferred compensation, and

accumulated sick leave or vacation pay.

**Contributions** 

Members The following percentages of Earnable

Compensation:

Effective Date	<u>Percentage</u>
October 16, 1992	6.10%
July 1, 1993	7.10
July 1, 1994	8.10
January 1, 1995	8.35
July 1, 1995	9.35
July 1, 2009	9.40

Cities The amount actuarially determined necessary to

fund the benefits in accordance with accepted actuarial principles but not less than 17% of the Earnable Compensation of the active members.

**State** The annual appropriation expected from the State

of lowa to fund benefits is \$0.

Average Final Compensation The average Earnable Compensation of the

member during the three years of service the member earned their highest salary as a police

officer or fire fighter.

**Service Retirement Benefit** 

**Eligibility** After age 55 and completion of 22 years of service.

**Benefit**Monthly annuity equal to 66.0% of Average Final
Compensation plus 2.0% of Average Final

Compensation for each year of service in excess of 22 years (up to 8 additional years). The maximum

benefit is 82.0% of Average Final Compensation.

**DROP Benefit** 

**Eligibility** After age 55 and completion of 22 years of service.

Participation Date First day of the month following the month in which

a member applies for participation.

Participation Period A three, four or five year participation period except

during the 24 months immediately following April 1, 2007, members between ages 62 and 64 with at least 22 years of service may enroll for a one or two

year participation period.

Chapter 411 Benefit Monthly benefit determined based on the period of

service and Average Final Compensation through the quarter of membership service immediately preceding the DROP participation date elected.

DROP Account

An account established for each member enrolled

which will have a portion of the Chapter 411 Benefit credited to it for the duration of the selected participation period. The portion shall be equal to

the sum of:

(a) A "minimum percentage" of 52% multiplied by

the Chapter 411 Benefit, plus

(b) An "adjustment percentage" of 2% for each month up to 24 months between the date the member elects to participate in DROP and the date the member was initially eligible to participate, multiplied by the Chapter 411

Benefit.

#### **DROP Benefit (continued)**

**Member Contributions**Member's contributions will be contributed to the

general System assets during the member's

participation period.

**City Contributions** Cities' contributions equal to the normal

contribution rate determined annually but never less than 17% of Earnable Compensation will be contributed to the general System assets during the

member's participation period.

**Investment Return** Earnings and capital gains or losses on the

investments shall be credited to the general System assets and not to the individual member DROP

Accounts.

**Benefit Escalation** The applicable escalator provisions apply from the

member's actual date of retirement at the end of the DROP participation period. No escalation will occur during the DROP participation period.

**Benefit Distributions** At the actual date of retirement, the member's

DROP Account will be payable, upon application by the member, in the form of a lump sum distribution or rollover to an eligible plan. The regular Chapter 411 Benefit will commence on the member's actual

date of retirement.

Premature Withdrawal and

**Accrual of Benefit** 

An amount equal to 75% of the member's DROP benefit shall accrue to the benefit of the member for each month of DROP participation. An amount equal to 25% of the member's accumulated DROP benefit shall accrue to the benefit of the member

upon either: (1) completion of the selected participation period, or (2) termination of

participation due to becoming eligible for a disability benefit, or (3) death prior to completion of the

selected participation period.

**Termination Benefit** 

**Eligibility** At least 4 years of service upon termination of

membership before age 55, but less than 22 years of service upon termination of membership after

age 55.

#### **Termination Benefit (continued)**

Monthly annuity payable at age 55 or current age, if later, equal to 66.0% of Average Final Compensation plus 2.0% of Average Final Compensation for each year of service in excess of 22 years (up to 8 additional years), if any, times a ratio equal to service at termination divided by 22 (ratio not to exceed 1.0).

Effective July 1, 1990, members who terminate service, other than by death or disability, can elect to withdraw their accumulated contributions with interest in lieu of any benefits to which the member may be entitled to from the System.

#### **Ordinary Disability Benefit**

Eligibility

A member in good standing at any age and any length of service.

**Benefit** 

Monthly annuity payable upon disability equal to either (a) or (b) below, but no less than (c):

- (a) If service at disability is greater than or equal to 5, 50% of Average Final Compensation; or
- (b) If service at disability is less than 5 years, 25% of Average Final Compensation;
- (c) The benefit determined using the Service Retirement formula based on service and Average Final Compensation at the date of disability.

#### **Accidental Disability Benefit**

**Eligibility** 

A member in good standing at any age and any length of service.

**Benefit** 

A monthly annuity equal to 60% of Average Final Compensation but no less than the benefit determined using the Service Retirement formula based on service and Average Final Compensation at the date of disability.

#### **Ordinary Death Benefit**

**Eligibility** 

**Benefit** 

For members in service: any age and any length of service.

For member not in service: 4 years of service.

Upon death of the member, either (a) or (b) below:

- (a) A lump sum equal to 50% of Earnable Compensation during the last year of employment; or
- (b) A monthly annuity equal to 40% of average final compensation but not less than 20% of the average Earnable Compensation of an active member of the System, as reported by the actuary. For a member not in service, the monthly annuity is payable on the date the member would have reached age 55, except if there is a dependent child, it is paid immediately upon death of the member.

For each dependent child, an additional benefit equal to 6% of the average Earnable Compensation of an active member of the System, as reported by the actuary. This benefit is payable until the child reaches age 18 or 22 (if a full-time student) or payable for life if the child is disabled.

#### **Accidental Death Benefit**

**Eligibility** 

Death from causes sustained in the line of duty.

Benefit

A monthly annuity equal to 50% of Average Final Compensation payable to surviving spouse, dependent child or dependent parents. In addition, a lump sum of \$100,000 is payable to the surviving spouse, adult child, dependent child or dependent parents if death is due to a traumatic personal injury incurred in the line of duty.

For each dependent child, an additional benefit equal to 6% of the average Earnable Compensation of an active member of the System, as reported by the actuary.

#### **Death After Retirement**

**Eligibility** Death of member while receiving a service (basic

benefit only), ordinary, accidental or vested (basic

benefit only) retirement.

Benefit To surviving spouse, 50% of the gross monthly

benefit of the retired member but not less than 20% of the average Earnable Compensation of an active member of the System, as reported by the actuary.

For each dependent child, an additional benefit

equal to 6% of the average Earnable

Compensation of an active member of the System,

as reported by the actuary.

#### **Annual Escalator Benefit**

**Eligibility** All retired members, except for vested retirements,

and for beneficiaries, except for beneficiaries of

vested retirements.

Benefit The monthly pension benefit is increased each

July 1 by the sum of (a) plus (b) below:

(a) The previous monthly benefit multiplied by

1.5%, and

(b) An additional dollar amount from the table below based on the number of years the

member has been retired.

<u>Amount</u>	Years of Retirement
\$15	Less than 5
20	5-9
25	10-14
30	15-19
35	20 or More

#### **Normal Form of Benefit**

Married Joint and 50% Survivor Annuity.

Single Life Only Annuity.

	July 1,		
	<u>2020</u>	<u>2021</u>	<u>2022</u>
Active Members			
Number	4,084	4,107	4,155
Average Attained Age	40.8	40.4	40.2
Average Past Service	13.5	13.2	12.9
Total Annual Compensation	\$327,870,085	\$336,941,302	\$349,752,458
Average Annual Compensation	80,282	82,041	84,176
Non-Active Members in Pay Status			
Number	4,190	4,285	4,353
Average Age (excluding children)	70.1	70.1	70.2
Total Annual Benefits	\$182,503,272	\$192,769,032	\$202,627,044
Average Annual Benefit	43,557	44,987	46,549
Non-Active Members with Deferred Benef	its		
Number*	375	415	453
Average Age	44.2	43.7	43.3
Total Annual Benefits	\$ 7,297,104	\$ 8,524,068	\$ 9,595,116
Average Annual Benefit	19,459	20,540	21,181

<sup>\*</sup> Excludes 65, 84 and 114 terminated nonvested members who had not yet received a refund of contributions as of 2020, 2021 or 2022 respectively.

## **Reconciliation of Participant Counts**

		Terminated In Pay Status				
	Active	Vested	Beneficiaries	Disabled	Retirees	Total
Number as of July 1, 2021	4,107	415	949	1,159	2,177	8,807
Change due to:						
New hires and rehires	374	(5)	0	0	0	369
Terminations	(150)*	92	0	0	0	(58)
Retirement	(81)	(26)	0	0	107	0
Disability	(49)	0	0	49	0	0
Death without Beneficiary	0	0	(60)	(5)	(25)	(90)
Death with Beneficiary	(3)	0	59	(22)	(31)	3
Refund Paid Out	(43)**	(24)	0	0	0	(67)
Benefit Aged Out	0	0	(4)	0	0	(4)
Other	0	1	1	0	(1)	1
Number as of July 1, 2022	4,155***	453	945	1,181	2,227	8,961

<sup>\*</sup> Twenty-five of the Terminations are from new hires during the period July 1, 2021 to June 30, 2022.

<sup>\*\*</sup> None of the Refunds Paid Out are from new hires during the period July 1, 2021 to June 30, 2022.

<sup>\*\*\*</sup> One hundred thirty-five (135) of the Actives have elected to participate in DROP as of July 1, 2022.

## Active Members—As of July 1, 2022

#### **Years of Service**

Age	0-4	5-9	10-14	15-19	20-24	25-29	30-34	35+	Total	Average Annual Salary
Under 25	259	0	0	0	0	0	0	0	259	\$ 63,072
25-29	440	108	0	0	0	0	0	0	548	\$ 70,194
30-34	306	289	64	1	0	0	0	0	660	\$ 75,115
35-39	119	186	242	85	0	0	0	0	632	\$ 81,781
40-44	42	88	144	251	82	0	0	0	607	\$ 88,635
45-49	17	19	63	155	223	52	0	0	529	\$ 92,761
50-54	15	14	25	88	187	229	51	1	610	\$ 96,971
55-59	2	2	6	25	44	63	81	18	241	\$101,361
60+	1	3	2	5	12	16	20	10	69	\$104,880
Total	1,201	709	546	610	548	360	152	29	4,155	
Average Annual Salary	\$66,940	\$81,634	\$85,785	\$91,396	\$95,051	\$103,536	\$106,319	\$116,102		\$ 84,176

## Inactive Members—As of July 1, 2022

#### **Service Retirements**

Age	Number	Total Annual Benefit	Average Annual Benefit
55-59	172	\$ 12,243,024	\$ 71,180
60-64	266	17,931,492	67,412
65-69	388	26,129,772	67,345
70-74	359	22,876,692	63,723
75-79	273	16,388,340	60,031
80-84	181	9,455,544	52,241
Over 84	<u>127</u>	5,464,884	43,031
Total	1,766	\$110,489,748	\$ 62,565

#### **Vested Retirements**

Age	Number	Total Annual Benefit	Average Annual Benefit
55-59	95	\$ 2,519,724	\$ 26,523
60-64	108	2,594,484	24,023
65-69	100	2,107,260	21,073
70-74	82	1,538,148	18,758
75-79	45	762,708	16,949
80-84	17	232,560	13,680
Over 84	14	<u>110,616</u>	<u>7,901</u>
Total	461	\$ 9.865.500	\$ 21.400

## Inactive Members—As of July 1, 2022

#### **Accidental Disability Retirements**

Age	Number	Total Annual Benefit	Average Annual Benefit
Under 40	13	\$ 590,208	\$ 45,401
40-44	24	1,100,004	45,834
45-49	41	1,876,968	45,780
50-54	94	4,908,324	52,216
55-59	95	5,270,904	55,483
60-64	132	7,337,532	55,587
65-69	157	8,356,356	53,225
70-74	157	8,010,552	51,023
75-79	136	6,466,092	47,545
80-84	75	3,357,384	44,765
Over 84	<u>47</u>	1,995,540	<u>42,458</u>
Total	971	\$49,269,864	\$ 50,741

### **Ordinary Disability Retirements**

Age	Number	Total Annual Benefit	Average Annual Benefit
Under 40	8	\$ 248,304	\$ 31,038
40-44	18	671,556	37,309
45-49	22	842,544	38,297
50-54	21	946,572	45,075
55-59	26	1,225,800	47,146
60-64	19	834,828	43,938
65-69	30	1,471,224	49,041
70-74	28	1,183,932	42,283
75-79	19	847,128	44,586
80-84	12	489,876	40,823
Over 84		<u>253,656</u>	36,237
Total	210	\$9,015,420	\$ 42,931

## Inactive Members—As of July 1, 2022

#### **Beneficiaries (Spouse)**

Age	Number	Total Annual Benefit	Average Annual Benefit
Under 40	5	\$ 153,792	\$ 30,758
40-44	7	206,664	29,523
45-49	11	376,824	34,257
50-54	21	639,888	30,471
55-59	30	851,052	28,368
60-64	46	1,287,984	28,000
65-69	100	2,992,128	29,921
70-74	126	3,492,204	27,716
75-79	148	3,916,980	26,466
80-84	167	4,166,592	24,950
Over 84	<u>238</u>	5,578,320	23,438
Total	899	\$23,662,428	\$ 26,321

### **Beneficiaries (Children)**

Age	Number	Total Annual Benefit	Average Annual Benefit
Under 3	0	\$ 0	\$ 0
3-5	1	5,064	5,064
6-8	3	16,248	5,416
9-11	4	23,388	5,847
12-14	4	23,232	5,808
15-17	8	50,988	6,374
18-20	12	82,104	6,842
Over 20	<u>14</u>	123,060	8,790
Total	46	\$ 324,084	\$ 7.045

## Inactive Members—As of July 1, 2022

### **Terminated Vested**

Age	Number	Total Annual Benefit	Average Annual Benefit
Under 40	154	\$2,231,316	\$14,489
40-44	90	1,841,928	20,466
45-49	87	1,998,552	22,972
50-54	116	3,430,272	29,571
Over 54	6	93,048	<u> 15,508</u>
Total	453	\$9,595,116	\$21,181