

CHAPTER 4  
DECLARATORY ORDERS  
[Prior to 10/8/86, see Commerce Commission[250]]

**199—4.1(17A) Petition for declaratory order.** Any person may file a petition with the Iowa utilities board for a declaratory order as to the applicability to specified circumstances of a statute, rule, or order within the primary jurisdiction of the board. Except as otherwise expressly provided in this chapter, the rules of procedure applicable to a petition for a declaratory order shall be those set forth in 199—Chapter 7. Additional requirements applicable to a petition for a declaratory order are established by Iowa Code section 17A.9.

**4.1(1)** The petitioner shall file a petition for a declaratory order with the board in the manner provided by 199—Chapter 14. A petition is deemed filed when it is received by the board.

**4.1(2)** The petition shall be dated and signed by, and shall include appropriate contact information for, the petitioner and shall set forth the following information (a sample form of a petition for a declaratory order is available at the board's website, [iub.iowa.gov](http://iub.iowa.gov)):

*a.* The question or questions that petitioner wishes the board to determine, stated clearly and concisely;

*b.* A clear and concise statement of all relevant facts on which the ruling is requested, including the petitioner's interest in the issue;

*c.* A citation to and the relevant language of the statutes, rules, policies, decisions, or orders that are applicable or whose applicability is in question and any other relevant law;

*d.* The petitioner's proposed answers to the questions raised and a summary of the reasons urged by the petitioner in support of those answers, including a statement of the legal support for the petitioner's position;

*e.* A statement indicating whether the petitioner is currently a party to another proceeding involving the questions at issue and whether, to the petitioner's knowledge, those questions have been decided by, are pending determination by, or are under investigation by, any governmental entity;

*f.* The names and addresses of other persons, or a description of any class of persons, known by the petitioner to be affected by, or interested in, the questions presented in the petition; and

*g.* A statement whether the petitioner requests a meeting as provided for by rule 199—4.7(17A).  
[Editorial change: IAC Supplement 12/29/10; **ARC 3645C**, IAB 2/14/18, effective 3/21/18]

**199—4.2(17A) Notice of petition.** Rescinded **ARC 3645C**, IAB 2/14/18, effective 3/21/18.

**199—4.3(17A) Intervention.** A person having an interest in the subject matter of a petition for a declaratory order may file with the board a petition for intervention pursuant to rule 199—7.13(17A,476) within 20 days of the filing of a petition for a declaratory order. The board may at its discretion entertain a late-filed petition for intervention. A petition for intervention in a proceeding on a petition for declaratory order shall be dated and signed by, and shall include appropriate contact information for, the petitioner and shall set forth, in addition to the information required by rule 199—7.13(17A,476), the following:

1. The answers urged by the intervenor to the question or questions presented and a summary of the reasons urged in support of those answers, including a statement of the legal support for the intervenor's position;

2. A statement indicating whether the intervenor is currently a party to another proceeding involving the questions at issue and whether, to the intervenor's knowledge, those questions have been decided by, are pending determination by, or are under investigation by, any government entity;

3. The names and addresses of other persons, or a description of any class of persons, known by the intervenor to be affected by, or interested in, the questions presented in the petition; and

4. Whether the intervenor consents to be bound by the determination of the matters presented in the declaratory order proceeding.

[Editorial change: IAC Supplement 12/29/10; **ARC 3645C**, IAB 2/14/18, effective 3/21/18]

**199—4.4(17A) Briefs.** The petitioner or any intervenor may file a brief in support of that party's position. The board may require that the petitioner file a brief and may request that any intervenor or any other person submit a brief concerning the questions raised.  
[ARC 3645C, IAB 2/14/18, effective 3/21/18]

**199—4.5(17A) Inquiries.** Rescinded ARC 3645C, IAB 2/14/18, effective 3/21/18.

**199—4.6(17A) Service and filing of petitions and other documents.** In a proceeding on a request for a declaratory order, except as otherwise provided by law, a party shall file with the board a petition for declaratory order, petition for intervention, brief, or any other document in the manner provided in rule 199—14.16(17A,476) and shall at the same time serve it, in compliance with the requirements of 199—subrule 7.4(6) and rule 199—14.16(17A,476), upon each of the parties of record to the proceeding and on any person who, based upon a reasonable investigation, would be a necessary party to the proceeding under applicable substantive law. The party filing a petition shall also file with the board a list of all persons served.

[Editorial change: IAC Supplement 12/29/10; ARC 3645C, IAB 2/14/18, effective 3/21/18]

**199—4.7(17A) Informal meeting.** Upon request by petitioner, the board will schedule an informal meeting between the petitioner, all intervenors, and the board, a member of the board, or a designated member of the staff of the board to discuss the questions identified in the petition. The board may solicit comments from any person on the questions raised.

[ARC 3645C, IAB 2/14/18, effective 3/21/18]

**199—4.8(17A) Action on petition.** Rescinded ARC 3645C, IAB 2/14/18, effective 3/21/18.

**199—4.9(17A) Refusal to issue order.**

**4.9(1) Grounds.** The board shall not issue a declaratory order that would substantially prejudice the rights of a person who would be a necessary party and who does not consent in writing to determination of the matter in a declaratory order proceeding. The board may refuse to issue a declaratory order on some or all of the questions raised for any of the following reasons:

1. The petitioner requests the board to determine whether a statute is unconstitutional on its face.
2. The petition does not contain facts sufficient to demonstrate that the petitioner will be aggrieved or adversely affected by the failure of the board to issue an order.
3. The board does not have jurisdiction over the questions presented in the petition.
4. The questions presented by the petition are also presented in a current rule making, contested case, or other agency or judicial proceeding, that may definitively resolve them.
5. The questions presented by the petition would more properly be resolved in a different type of proceeding or by another body with jurisdiction over the matter.
6. The facts or questions presented in the petition are unclear, overbroad, insufficient, or otherwise inappropriate as a basis upon which to issue an order.
7. There is no need to issue an order because the questions raised in the petition have been settled due to a change in circumstances.
8. The petition is not based upon facts calculated to aid in the planning of future conduct but is, instead, based solely upon prior conduct in an effort to establish the effect of that conduct or to challenge an agency decision already made.
9. The petition requests a declaratory order that would necessarily determine the legal rights, duties, or responsibilities of other persons who have not joined in the petition, intervened separately, or filed a similar petition and whose position on the questions presented may fairly be presumed to be adverse to that of the petitioner.

**4.9(2) Content and effect of refusal.** The board's refusal to issue a declaratory order will include a statement of the specific grounds for the refusal and constitutes final board action on the petition.

Refusal to issue a declaratory order pursuant to this rule does not preclude the filing of a new petition that seeks to remedy the grounds for the refusal to issue an order.

[ARC 3645C, IAB 2/14/18, effective 3/21/18]

**199—4.10(17A) Contents of declaratory order—effective date.** Rescinded **ARC 3645C**, IAB 2/14/18, effective 3/21/18.

**199—4.11(17A) Copies of orders.** Rescinded **ARC 3645C**, IAB 2/14/18, effective 3/21/18.

**199—4.12(17A) Effect of a declaratory order.** The issuance of a declaratory order constitutes final agency action on the petition. A declaratory order shall be binding on the board, on the petitioner, on any intervenors who consent to be bound, and on any persons who would be necessary parties, who are served pursuant to subrule 4.6(1), and who consent to be bound, in cases in which the relevant facts and the law involved are substantially indistinguishable from those on which the order was based. As to all other persons, a declaratory order serves only as precedent and is not binding on the board.

A declaratory order shall be effective upon the date of issuance.

[**ARC 3645C**, IAB 2/14/18, effective 3/21/18]

These rules are intended to implement Iowa Code sections 17A.9 and 476.1.

[Filed 2/11/76, Notice 7/14/75—published 2/23/76, effective 3/29/76]

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