



# MINUTES

## MARCH 2026 MEETING ADMINISTRATIVE RULES REVIEW COMMITTEE

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### MEMBERS PRESENT

Senator Kara Warme, Chair  
Senator Janet Petersen  
Senator Cindy Winckler

Representative Chad Ingels, Vice Chair  
Representative Austin Harris  
Representative Joshua Meggers  
Representative Amy Nielsen  
Representative Rick L. Olson

EX OFFICIO, NONVOTING MEMBER: Stan Thompson, Administrative Rules Coordinator, Office of the Governor

LSA CONTACTS: Organizational staffing provided and minutes prepared by Jack Ewing, Administrative Code Editor, 515.281.6048, and Natalie Sherman, Legal Counsel, 515.725.2299

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### BULLETINS NEEDED FOR THIS MEETING: 2/4/26, 2/18/26, 3/4/26

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#### Procedural Business

Senator Warme convened the regular, statutory meeting of the Administrative Rules Review Committee (ARRC) at 10 a.m. on Monday, March 9, 2026, in Room 116, State Capitol, Des Moines, Iowa. The minutes of the January 12, 2026, and February 9, 2026, meetings were approved. The next meeting was scheduled for April 13, 2026, at 10 a.m. The meeting was adjourned at 11:15 a.m.

#### Fiscal Overview

Mr. Chris Ubben, Division Editor/Supervisor, presented the LSA fiscal report.

#### EDUCATION DEPARTMENT

Representing the agency: Thomas Mayes

ARC 0056D (AF), Human Growth and Development—Instruction in Grades 5-12, Source of Materials, Rules 12.2, 12.5

No discussion on ARC 0056D.

Rulemaking type is indicated in parentheses following the ARC number. The acronyms have the following meanings: Notice of Intended Action (NOIA), Amended Notice of Intended Action (ANOIA), Notice of Termination (NOT), Adopted and Filed Emergency (AFE), Filed Emergency After Notice (FEAN), and Adopted and Filed (AF).

## **COLLEGE STUDENT AID COMMISSION**

Representing the agency: Katrina Holck

### **ARC 0045D (AF), Waivers from Administrative Rules, Ch. 7**

Committee members asked what specific provisions of the commission's rules may need to be waived. Ms. Holck responded that the waiver rules had not been used in at least 15 years, but noted that she would inform the committee of any historical use. Members asked if the rulemaking could be struck as part of the uniform rules. She responded that once the uniform rules were adopted, the commissioner would realign any current rules that did not conform with the uniform rules.

No action taken on ARC 0045D.

## **ETHICS AND CAMPAIGN DISCLOSURE BOARD, IOWA**

Representing the agency: Kimberly Murphy

### **ARC 0084D (NOIA), Iowa Ethics and Campaign Disclosure Board, Ch. 1**

Note: ARC 0084D, 0085D, 0089D, 0092D, 0093D, 0094D, 0095D, 0096D, 0097D, 0098D, 0099D, 0100D, and 0101D were reviewed and discussed collectively.

Committee members asked if the rulemakings included anything besides cleanup language. Ms. Murphy responded that chapter 4 and chapter 9 had the most comprehensive rulemaking. She explained ARC 0089D included rulemaking for chapter 4 that would increase the penalties for late filing of disclosure reports, no longer require political affiliation to be disclosed when filing for nonpartisan office, require a candidate that changes the office that they are running for to file a new statement of organization, and clarify that banking service charges include the cost of maintaining a committee bank account. She explained that ARC 0096D included rulemaking for chapter 9 that would increase the amount of automatic civil penalties for individuals that repeatedly file late reports.

No action taken on ARC 0084D.

## **HUMAN SERVICES DEPARTMENT**

Representing the agency: Victoria Daniels, Julie Clark-Albrecht

### **ARC 0086D (NOIA), Healthy and Well Kids in Iowa (Hawki) Program—Cancellation or Suspension, Rule 86.7**

Committee members asked if the department had received federal approval, or if there was a timeline for approval. Ms. Daniels responded that the department had not heard back regarding federal approval, and there was not a timeline for the decision. Members asked about the suspension or cancellation of insurance while an individual is incarcerated and the cost of health care for the facility. She responded that she would provide additional information to the committee on a later date.

No action taken on ARC 0086D.

### **ARC 0074D (AF), Payments for Foster Care, Ch. 156**

Committee members asked about the current payment for foster parents and the new payment for foster parents under the bill. Ms. Clark-Albrecht responded that the basic daily rate went up 5 percent, and the amount a foster parent receives is categorized by the foster child's age. Members asked if the payment schedule was publicly available. She responded that the update was publicly available in the department's policy manual that is available on the department's website and available to foster parents. Members asked whether the daily rates for additional behavioral needs would also increase under the rulemaking. She responded in the affirmative.

No action taken on ARC 0074D.

### **ARC 0109D (AF), Protective Locked Environment, Rules 105.1, 105.8(10), 106.1, 114.2, 115.2, 115.6, 115.7**

No discussion on ARC 0109D.

ARC 0110D (AF), Kinship Foster Care Approval Standards, Ch. 125

Committee members asked about the changes made by the rulemaking. Ms. Clark-Albrecht explained that the primary changes were regarding fingerprinting and background checks. Members asked what is the turnaround time for fingerprinting and what would happen to a child before the results of the fingerprinting are known. She responded that fingerprinting could take a couple of weeks, but for kinship foster care, the child would already be living in the home prior to fingerprinting.

No action taken on ARC 0110D.

**PUBLIC HEALTH DEPARTMENT**

Representing the agency: Victoria Daniels

ARC 0077D (AF), Child Support Noncompliance, Ch. 192

No discussion on ARC 0077D.

**INSPECTIONS AND APPEALS DEPARTMENT**

Representing the agency: Emily DeRonde

ARC 0071D (ANOIA), Dental Assistants—Practical Training in Lieu of Registration, Chs. 570, 572-575, 577, 581

Committee members asked about the public concerns received by the department from dental assistants. Ms. DeRonde responded that the department received comments from the Iowa Dental Assistants Association and other assistants that expressed concerns with the broad nature of the rulemaking and the lack of specificity. She noted that many dental assistants asked for more clarity in the rulemaking for determining whether an assistant has received sufficient training and is competent. She explained that from the department's perspective, dental assistants are not registered and it is difficult to regulate individuals who are not registered. She further explained that a dental assistant could only be subject to discipline after a complaint is received by the department.

Mr. Jefferson Fink, speaking on behalf of the Iowa Dental Assistants Association, explained that the association had worked with the department on the rulemaking, and the department had agreed to work to establish clearer guidelines within the framework of the rulemaking, but the rulemaking did not include the agreed-upon guidelines that had been discussed and promised. He asked that the rulemaking receive further consideration.

Ms. Kristee Malmberg, dental assistant, professor in the dental assisting program at Kirkwood Community College, and member of the Iowa Dental Assistants Association, explained that the rulemaking would remove accountability for dental assistants and allow dental offices to hire individuals who do not have the background or knowledge sufficient to be a dental assistant. She noted that under the rulemaking, a dentist would be responsible for educating the dentist's assistants, but that many dentists have already been reprimanded for breaking the training rules. She also noted she has concerns about not performing proper infection control and sterilization due to the lack of training of dental assistants that are not certified.

Committee members asked if the rulemaking would create two different levels of dental assistants – those dental assistants who are certified, and those dental assistants who are working under a dentist. Ms. Malmberg responded that it would be up to an individual dental assistant whether or not they would get certified.

Committee members asked about the responsibilities of a certified dental assistant. Ms. Malmberg stated that responsibilities include receiving patients, discussing health concerns, knowledge of medications, CPR certification, and understanding how a procedure will be performed. She noted that a standard requiring training and registration is necessary for dental assistant accountability and to assure a dental assistant maintains continuing education. Members asked about the obligations of a dental assistant when working on a patient. She responded that dental assistants go through patient health history, set up instruments and know what procedure a patient requires, prepare PPE, clean up after patients, perform X rays, and sterilize and package instruments.

Committee members asked whether a dental assistant is required to carry dental malpractice insurance. Ms. Malmberg responded in the affirmative. Members asked whether an unregistered, uncertified dental assistant would be required to carry dental malpractice insurance or would work under the dentist's policy. She responded that such dental assistants would work under the policy umbrella of the office.

Committee members asked for examples of expanded function procedures that a dental assistant may perform. Ms. Malmberg responded that dental assistants may do packing for crown placements, take final impressions, adjust dentures, and place brackets on teeth for orthodontics. Members asked about the rulemaking's requirement that a dental assistant may only perform expanded function procedures upon completion of training. She responded that training is required, but dental assistants who did not receive initial education may not understand the basics or proper anatomy.

Ms. Maureen Mosse, retired dental assistant and member of the Iowa Dental Assistants Association, noted the historical and current changes in X ray radiation procedures and the importance that a dental assistant understand the dangers and protocols of dental procedures including radiology. She explained the dangers associated with a dental assistant who does not understand the anatomy of teeth and how to perform basic procedures, and stated the importance of maintaining the testing standard.

Committee members noted that in the legislation, dental assistants trained by a dentist would not be able to be employed elsewhere by a different dentist.

Josh Carpenter, on behalf of the Iowa Dental Association, spoke in support of rules. He explained that he had worked with the dental board to discuss and refine the rulemaking. He noted that the initial purpose of the legislation was to address the workforce shortage for dental assistants. He stated that surrounding states did not have requirements for dental assistants as onerous as Iowa. He further stated that the rulemaking still contained requirements for dentists who train unregistered dental assistants, and that the radiology rules had not changed for any level of registered or unregistered dental assistant pursuant to federal law. Committee members asked whether a dental office would be required to notify patients that the staff used on-the-job training without certification for purposes of a patient's right to know. He responded that current registered dental assistants had no designation as to whether they were trained on the job or in school, and the rulemaking would not require a designation. Members asked about malpractice insurance. He explained that insurance currently covered every person working in a dental office to operate under the dentist's malpractice insurance umbrella and insurance requirements would not change under the rulemaking.

No action taken on ARC 0071D.

#### ARC 0062D (AF), Boarding Homes, Ch. 66

Committee members asked who was responsible for inspecting private boarding schools, and whether the inspection process was the same as boarding homes. Ms. DeRonde responded that she would provide more information to the committee at a later date.

No action taken on ARC 0062D.