

MINUTES Studies Committee

Wednesday, July 14, 2021

MEMBERS PRESENT

Senator Jack Whitver, Vice Chairperson Senator Jake Chapman Senator Amanda Ragan Senator Zach Wahls Senator Brad Zaun Representative Pat Grassley, Chairperson Representative Eric Gjerde Representative Lindsay James Representative John H. Wills Representative Matt W. Windschitl

LSA CONTACTS: Organizational staffing provided by: Richard Nelson, Division Administrator, 515.242.5822; Minutes prepared by: Stuart Stromberg, Legal Counsel, 515.281.3430

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I. Procedural Business

Call to Order and Adjournment. The meeting of the Studies Committee was called to order by temporary Chairperson Grassley at 12:48 p.m., Wednesday, July 14, 2021, in Room 22 of the State Capitol, Des Moines. The meeting was adjourned at 12:53 p.m. Senator Amanda Ragan and Representatives Eric Gjerde, Lindsay James, and John H. Wills attended the meeting via a telecommunication connection.

Election of Permanent Chairpersons. Temporary Vice Chairperson Whitver moved that the committee elect temporary Chairperson Pat Grassley as Chairperson and temporary Vice Chairperson Jack Whitver as Vice Chairperson of the Studies Committee. The motion was adopted by a voice vote.

Approval of Minutes. Vice Chairperson Whitver moved that the minutes from the July 11, 2019, Studies Committee meeting be approved. There being no additions or corrections, the motion was adopted by a voice vote.

II. Consideration of Guidelines for 2021-2022 Interim Study Committees

Adoption of Guidelines. Vice Chairperson Whitver moved to approve the Proposed Guidelines for Interim Study Committees for study committee meetings to be held during the 2021-2022 legislative interims. The motion was adopted by a voice vote.

III. Consideration of Proposed Interim Studies

Chairperson Grassley offered a Leadership Proposal for 2021 Legislative Interim Studies, a copy of which is on file with the Legislative Services Agency, that addressed eight proposed interim study topics.

Chairperson Grassley recognized Senator Ragan for a question regarding the selection of public members for the health insurance mandate review committee.

Vice Chairperson Whitver moved that the Leadership Proposal for 2021 Legislative Interim Studies be approved. The motion was adopted by a voice vote.

IV. Report of the Studies Committee

The studies guidelines and study proposals recommended by the Studies Committee were compiled into a report to be presented to the Legislative Council for approval. A copy of the Report of the Studies Committee to the Legislative Council, containing the studies guidelines and study proposals, is attached to these minutes

V. Materials Filed with the Legislative Services Agency

- **1.** Studies Compilation: 2021 Legislative Interim Study Information, prepared by the Legislative Services Agency (June 25, 2021).
- **2.** Leadership Proposal for 2021 Legislative Interim Studies.
- **3.** Minutes of the July 11, 2019, meeting of the Studies Committee.
- **4.** Guidelines for Interim Study Committees 2021-2022 Interims.
- **5.** 2021 Report of the Studies Committee to the Legislative Council.

REPORT OF THE STUDIES COMMITTEE TO THE LEGISLATIVE COUNCIL

July 14, 2021

The Studies Committee of the Legislative Council met on July 14, 2021, and makes the following report for approval by the Legislative Council:

Guidelines. That the attached guidelines for 2021 and 2022 interim studies be adopted by the Legislative Council.

2021 Studies. That the attached proposal for studies for the 2021 Interim be adopted by the Legislative Council.

Respectfully submitted,

Speaker Pat Grassley

Chairperson

GUIDELINES FOR INTERIM STUDY COMMITTEES

2021-2022 INTERIMS Adopted July 14, 2021

ADOPTION OF RULES

Interim study committees must have a majority of the members representing each house voting affirmatively in order to adopt rules.

COMPENSATION OF PUBLIC MEMBERS

Persons serving as public members of study committees are eligible to receive actual expenses only, if they are not eligible for expense reimbursement by an organization that they represent. In order for a public member representing an organization to be eligible to receive actual expenses, the organization must submit a letter to the Legislative Council indicating that the public member is not eligible for the reimbursement from the organization. Payment of the expenses is subject to the approval of the Chairperson and Vice Chairperson of the Legislative Council.

STAFF WORK FOR PUBLIC MEMBERS

After consultation with, as appropriate, the Legislative Services Agency (LSA) Director and legislative leadership, a study committee chair may authorize research or legislative drafting work by the LSA for public members of study committees.

APPROVAL OF NOMINEES

Public members of study committees may be nominated by designated organizations, subject to Legislative Council approval or subject to the approval of the Chairperson and Vice Chairperson of the Legislative Council in consultation with the Minority Leaders of the Senate and House of Representatives.

MEMBERSHIP CHANGES

Any change in membership numbers and voting status of the members of a legislative interim study body approved by the Legislative Council requires the approval of the Studies Committee and Legislative Council or legislative leadership.

GENDER BALANCE

Appointment of public members to study committees shall be gender balanced.

APPROVAL OF ACTIONS

A majority vote of a study committee's voting members present is necessary to carry any action; however, recommendations to the Legislative Council or General Assembly must be adopted with the affirmative votes of a majority of the committee's members of each house.

VOTING BY PUBLIC MEMBERS

Unless otherwise provided by the General Assembly or the Legislative Council, public members of study committees are nonvoting.

APPROVAL OF ADDITIONAL MEETINGS AND MEETINGS OUTSIDE DES MOINES

Any additional meeting or a meeting or public hearing by a legislative committee held outside of Des Moines requires the prior approval of the Studies Committee or legislative leadership.

PUBLIC HEARINGS

When authorization is given for a study committee to hold a public hearing, the committee may hold one hearing as a body or individual members may each hold a public hearing or groups of two or more members may hold public hearings. However, for each authorized public hearing, no members of the study committee may receive compensation for attendance at more than one session.

APPROVAL OF EXPENSES FOR SPEAKERS AND CONSULTING WORK

Any expenditure by a study committee for a speaker or presentation or for any other purpose either requires the prior approval of the Studies Committee and Legislative Council, or legislative leadership, or requires inclusion of the expenditure in a budget proposed by the study committee and approved by the Studies Committee and the Legislative Council, or legislative leadership. Contractual consulting work for a study committee requires the prior approval of the Studies Committee and the Legislative Council. Expenditures shall only be made in accordance with legislative expenditure policies and procedures.

SCHEDULING GUIDELINES

For the 2021 Interim, the deadline for completion of interim study committee meetings is November 26, 2021, and for the 2022 Interim, the deadline is December 9, 2022. An interim study committee must meet the deadline or receive an exemption or a revised deadline date from the Legislative Council or legislative leadership.

2021 Legislative Interim Studies

A. Statutory Committees

1. Fiscal Committee (Iowa Code §§2.45(2) and 2.46)

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include examining budget and expenditure matters, directing the administration of performance audits and visitations, and studying the operation of state government and making recommendations regarding reorganization to the General Assembly.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

2. Tax Expenditure Committee (lowa Code §§2.45(5) and 2.48)

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include approving annual estimates of the cost of tax expenditures by December 15 each year, and performing a scheduled review of specified tax credits so that each credit is reviewed at least every five years. The committee shall coordinate its efforts with the Tax Credit Review Committee. The ninth scheduled review is in 2019.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

3. Health Policy Oversight Committee (lowa Code §2.45(6))

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include providing continuing oversight for Medicaid managed care, ensuring effective and efficient administration of the program, addressing stakeholder concerns, monitoring program costs and expenditures, and making recommendations to the General Assembly.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.*

4. State Government Efficiency Review Committee (Iowa Code §2.69)

Charge: The committee is a permanent legislative committee required to meet, as directed by the Legislative Council, at least every two years, to review state government organization and efficiency options and receive state government efficiency suggestions offered by the public and public employees. The last report was submitted in 2016 and the next report is due in January 2022.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

5. Public Retirement Systems Committee (lowa Code §97D.4)

Charge: The committee is a permanent legislative committee that is required to review and evaluate all public retirement systems in place in Iowa, including the Iowa Public Employees' Retirement System (IPERS), the Municipal Fire and Police Retirement System of Iowa (Iowa Code chapter 411), the Department of Public Safety Peace Officers' Retirement System (PORS), and the Judicial Retirement System. The committee typically meets during the legislative interim of odd-numbered years.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

^{*}In accordance with applicable statutory requirements.

B. Other Interim Studies

1. Health Insurance Mandate Review Committee (2021 lowa Acts, HF 838, §52)

Charge: The committee is required to identify and analyze each health insurance mandate contained in the 2021 lowa Code and possible future health insurance mandates, identify the approximate number of lowa residents covered by certain types of insurance, and identify and analyze related information. The committee shall submit a report to the General Assembly by December 31, 2021.

Members: 2 Senate/2 House, 5-11 public members.

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

2. Regents Universities Study Committee (2021 Iowa Acts, HF 868, §23)

Charge: The committee is required to examine the administrative costs, staffing levels, and allocation of staff at the institutions of higher learning governed by the State Board of Regents, as well as graduation and student retention rates for each academic program at each such institution. The committee shall submit a report to the General Assembly by December 15, 2021.

Members: 5 Senate/5 House

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.

3. Brady-Giglio List Study Committee (2021 lowa Acts, SF 342, §21)

Charge: The committee is required to study the disclosure of information in officer personnel files as it relates to a Brady-Giglio list and the efficiency of implementing a statewide system for a Brady-Giglio list. The Committee shall submit a report to the Governor and General Assembly by December 16, 2021.

Members: 5 Senate/5 House, 12 public members

Meeting Days: As approved by the Chair and Vice Chair of the Legislative Council.