

M I N U T E S

ADMINISTRATION COMMITTEE
OF THE
LEGISLATIVE COUNCIL

September 5, 1979

The meeting of the Administration Committee of the Legislative Council was called to order at 10:10 a.m. Wednesday, September 5, 1979 in Room 24 of the State House by the Chairperson, Senator Calvin O. Hultman. Committee members present in addition to Chairperson Hultman were:

Senator James Briles
Senator Lowell Junkins
Representative John Clark
Representative Roger Halvorson

Also present were:

Mr. Stanley McCausland, Director of General Services
Mr. David Wray, Chief Clerk, House of Representatives
Mr. Frank Stork, Secretary of the Senate
Ms. Paula Feltner, House Republican Caucus Director
Mr. Mike McVey, Administrative Assistant to the House
Majority Leader
Mr. Serge Garrison, Director, Legislative Service Bureau
Mr. Gerry Rankin, Director, Legislative Fiscal Bureau
Ms. Debbie Dahab, Legislative Service Bureau

Senator Hultman presented the report of the Space Subcommittee which is attached to and by this reference made a part of these minutes. Representative Halvorson moved that the recommendations in the report of the Space Subcommittee be included as recommendations of the Administration Committee in its report to the Legislative Council. During the discussion that followed Representative Halvorson inquired concerning what actions the Legislative Council might take to expedite the feasibility study described in the second recommendation. Chairperson Hultman then described an informal meeting that had been held between members of the Space Subcommittee, legislative staff and Mr. Stanley McCausland regarding the possibility of the general assembly occupying the second floor of the Lucas building which is currently vacant. He explained that the proposal involved moving the offices of the Legislative Fiscal Bureau as well as providing conference rooms and office space for the appropriations committees and subcommittees. Chairperson Hultman pointed out that the ultimate fate of the proposal rests upon the answer to the question of where the budget process should be located and in particular, whether its location in the Capitol building is integral to its function.

Senator Junkins acknowledged that locating the Fiscal Bureau and the appropriations subcommittees in the Lucas building would

certainly physically separate the fiscal process from the other activities of the general assembly. He noted however, that the proposal seems to offer a balanced solution to the space problems of the general assembly and opined that at this point the general assembly has very few alternatives. In response to a question from Senator Junkins, Representative Halvorson explained that the proposed timetable for the Lucas building project is to reserve the space now with the intention that it will be ready for occupancy by the beginning of the 1981 Session.

Chairperson Hultman noted that at the August 27 meeting of the Space Subcommittee Representative Halvorson requested that Mr. McCausland be invited to the next Administration Committee meeting to present a summary of all previous reports, recommendations and progress by various groups and task forces including the Capitol Planning Commission regarding the apportionment and use of space in the Capitol Complex. Chairperson Hultman noted that Mr. McCausland was present and called upon him to make his presentation.

Mr. McCausland spoke briefly concerning the status of the state government program. He noted that even assuming that the general assembly would occupy the second floor of the Lucas building by January of 1981, his ultimate goal of providing space for all state agencies except the Banking Commission, the Iowa Development Commission, and the Beer and Liquor Control Department in the state Capitol Complex could be achieved by 1981. He noted that this assessment does not involve relocation of the Office for Planning and Programming from its present quarters in the old church near the Capitol Complex. Mr. McCausland also commented that regardless of the decision of the general assembly regarding the second floor of the Lucas building, his projections include the possibility of an additional new state office building in the next four to six years. He also pointed out that the scenario he described involves the continued lease of space in the downtown Des Moines area for the Banking Commission and the Iowa Development Commission. Mr. McCausland opined that this is not necessarily undesirable because space occupied by these two agencies is acceptable and the rent is extremely reasonable.

Representative Halvorson inquired concerning the status of Capitol Planning Commission's recommendations on central dining facilities for the Capitol Complex. Mr. McCausland responded that moving the legislative fiscal process to the Lucas building would certainly compliment the recommendation of a centralized cafeteria located south of the Lucas building. He then distributed to the Committee members copies of budget figures prepared for the remodeling of the Lucas building. A copy of this handout is on file in the Legislative Service Bureau.

In response to a question from Senator Junkins, Mr. McCausland indicated that the general assembly should make a final decision on the space available in the Lucas building within the next two weeks

so that engineering specifications for the area can be rewritten to accommodate the change in design. Representative Halvorson then inquired concerning the projected costs of the second floor project. Mr. McCausland responded that costs projections have not been prepared but that it is his opinion that the additional costs of remodeling the area for legislative use would be negligible. He explained that the additional costs incurred would consist primarily of the costs of adding permanent walls and modifications in the ventilation system. He added that if the general assembly wants to provide more space for its activities the choices appear to be the second floor Lucas building proposal or an addition to the Capitol building itself. Mr. McCausland noted that the second floor Lucas building proposal is definitely more economical even when one considers the costs of leasing the downtown space currently occupied by the Iowa Development Commission and the Banking Commission.

Representative Halvorson then inquired as to whether the open office space concept would be feasible on the second floor of the Lucas building because of possible noise problems. Mr. McCausland responded that he thinks the open office space concept would be practical and economical and would not interfere with the operations of the legislative process. He emphasized that he would have to reserve his final decision on the use of that space until he has had the opportunity to discuss the idea at length with the governor.

Chairperson Hultman indicated that the Committee ought to proceed with the recommendations of the Space Subcommittee and should schedule an additional meeting for an indepth examination of the Lucas building proposal before making a recommendation on the project. Chairperson Hultman indicated that he is not convinced that the Lucas building proposal would be an appropriate utilization of space in that the subcommittee meeting rooms would be used only for a few weeks out of each year. He also suggested that the Committee ought to examine space in the Capitol building currently being developed for legislative use before making any decisions on additional space for the general assembly. Chairperson Hultman further noted that he is concerned that removing the fiscal process from the Capitol building might interfere with legislative operations.

Representative Halvorson then renewed his original motion that the Administration Committee include the three recommendations by the Space Subcommittee as recommendations of the Committee in its report to the Legislative Council. He added that he did want to pursue the Lucas building suggestion however. Chairperson Hultman indicated that he shares Representative Halvorson's sentiments but that he feels it is important for the Administration Committee to meet with the Capitol Planning Commission and with Mr. McCausland to discuss the details on the costs of the Lucas building renovation as well as Capitol Complex plans in general including

the proposal for adding underground office space adjacent to the Capitol building.

Senator Junkins offered an amendment to the Halvorson motion to provide that the feasibility study described in the second recommendation be completed in one year rather than two years. The Junkins amendment was agreed to by unanimous consent. Mr. McCausland urged the Administration Committee to make a decision on the Lucas building option but indicated that he will instruct the engineers to proceed with a design for the second floor that incorporates modifications in the ventilation system which would be necessary if the general assembly decided to go ahead with the project. It was decided that the Administration Committee would meet again within the next few weeks for further discussion of the Lucas building project. Mr. McCausland indicated that the week of the 17th would be most convenient for him and that he would also be available on the 24th or the 25th of September. The Halvorson motion as amended by the Junkins motion then passed unanimously.

Chairperson Hultman then presented a letter from Chief Justice Reynoldson regarding the relocation of the Code Editor's office. In response to the letter Mr. McCausland assured Chairperson Hultman that the relocation of the Code Editor would be completed by December 1st. Mr. McCausland agreed to coordinate the moving of the Code Editor's office from the Captiol building to the Lucas building. Chairperson Hultman indicated that he would relay Mr. McCausland's response to Chief Justice Reynoldson.

Mr. Rankin then presented cost estimates for the relocation of those members of his staff currently officed in the Fiscal Director's Conference Room. A copy of Mr. Rankin's estimates are attached to and by this reference made a part of these minutes. Mr. Rankin explained that the purchase of the computer terminal at this point is the most economical option. Senator Junkins moved that the Administration Committee recommend that the Legislative Council approve Mr. Rankin's request for moving expenses pursuant to the written estimate. The motion passed unanimously.

Chairperson Hultman then recognized Chief Clerk David Wray for the purpose of presenting a report relating to the remodeling of the space on the first floor of the Capitol building formerly occupied by the Attorney General. A copy of Mr. Wray's report is attached to and by this reference made a part of these minutes. Mr. Wray explained that he is requesting that the ceiling on design expenses for the project be increased from \$5,000 to \$10,000 and that the maximum hourly rate for architectural services be increased from \$33.50 to \$41.00. In response to questions from Committee members he explained that the increase is necessitated by the increase in the amount of space to be included in the project. Mr. Wray also explained that it is his intention to get Buildings and Grounds to do most of the renovation work which could result in substantial savings on the total cost of the project.

Representative Halvorson inquired whether the quoted costs for architectural services are competitive with the going rate for such services. Mr. Wray responded that the rates are comparable. The Committee expressed general surprise at the costs of the services and the magnitude of the increase requested. Mr. Wray explained that redesigning the ceiling and providing lighting for the rooms are the major design problems.

Chairperson Hultman suggested that the Committee defer action on the request and invite the architects involved to the next meeting to discuss the situation. The Committee generally agreed with this suggestion. It was also agreed that the date of the next meeting would be determined by the Chairperson and the staff.

The meeting was adjourned at 10:45 a.m.

Respectfully submitted,

DEBBIE DAHAB
Research Analyst