

M I N U T E S
STUDIES COMMITTEE

November 20, 1985

PRELIMINARY BUSINESS

The sixth meeting of the Studies Committee of the Iowa Legislative Council was called to order by the Chairman, Speaker Donald D. Avenson, at 1:30 p.m., November 20, 1985 in Senate Room 22 of the State House, Des Moines, Iowa. Members present in addition to Chairman Avenson were:

Senator C. Joseph Coleman
Senator Bill Hutchins
Senator Lee Holt
Senator Calvin O. Hultman
Representative Lowell Norland
Representative Bob Arnould
Representative Dorothy Carpenter
Representative Richard Welden

Also present were Mr. Donovan Peeters, Director, Legislative Service Bureau, Ms. Diane Bolender, Senior Research Analyst, Legislative Service Bureau, Mr. Thane R. Johnson, Senior Research Analyst, Legislative Service Bureau, representatives of the news media, legislative staff, and other interested persons.

Chairman Avenson recognized Senator Holt who moved to dispense with the roll call. The motion was adopted. Senator Holt also moved to dispense with the reading of the minutes of the October 16 meeting and the minutes be approved as submitted. The motion was adopted.

NOTIFICATION OF MEMBERSHIP CHANGES

Senator Coleman moved to receive the report of notification of membership changes with regard to the Economic Development Study Committee, the Farm Financial Crisis Study Committee, the Bill of Rights Advisory Committee, and the Computer Outreach Committee. The motion to receive was adopted.

ADDITIONAL MEETING DAYS

Concerning the request for additional meeting days, Chairman Avenson submitted the following recommendations:

1. Two meeting days--Insurance Guaranty Fund and Risk Sharing Pool Study Committee.

2. Defer additional meeting days requested by the Education Visitations Committee.

3. Defer the meeting days for visitations by the Health and Human Rights Appropriations Subcommittee.

4. Defer the meeting days request by the Transportation Funding Study Committee.

5. Two meeting days for the Farm Financial Crisis Study Committee.

6. One meeting day for the Excellence in Education Study Committee.

7. One meeting day for the Public Retirement Systems Study Committee.

8. One meeting day for the Female-Dominated Job Study Committee.

9. Defer the meeting day request by the Education Appropriations Subcommittee.

10. One meeting day for the Phase-In of Interest Payments Study Committee.

11. One meeting day for the Alternative Incarceration of OWI Violators Study Committee.

Senator Coleman questioned why the requests by the Appropriations Subcommittees and the Transportation Funding Study Committee are being deferred. Chairman Avenson responded that the primary reason is budgetary. He added that the Studies Committee needs to review the system by which study committees are allotted meeting days and the work of the study committees progresses during the interim. Senator Coleman responded that he agrees that the Legislative Council has not carried out its responsibility in establishing committees and naming the memberships on a timely basis. In response to a question from Senator Coleman, Chairman Avenson stated that he believes that the request for visitation days will be deferred totally because of the pending proposals on the reorganization of state governmental agencies which will have to be completed before any realistic budget discussion can take place. He added that the proposed reorganization of state government and the budget are the two major tasks to come before the General Assembly. Representative Carpenter stated that she agrees with Chairman Avenson that the allocation of meeting days should be more precise so that study committees can plan their overall interim work much earlier.

TRANSPORTATION FUNDING STUDY COMMITTEE--ADDITIONAL MEETING DAY

Concerning Chairman Avenson's recommendation for no additional days for the Transportation Funding Study Committee, Senator Coleman stated that he does not support this recommendation. He added that the Study Committee needs at least two more meetings to complete its study and make recommendations. In reply to a question by Chairman Avenson, Senator Coleman stated that the Study Committee needs to review the policy of the Department of Transportation regarding the purchase of foreign or American trucks, the distribution formula for the road use tax fund, and the policies regarding the repair and reconstruction of bridges. Chairman Avenson responded that he does not believe the distribution formula for the road use tax fund can be resolved during the 1986 session. After further discussion, Senator Hutchins moved the adoption of Chairman Avenson's recommendation with regard to items 1a, 1b, 1c, and 1e.* The motion was adopted.

After further discussion, Senator Hutchins moved that the Transportation Funding Study Committee be authorized one additional meeting day if every effort is made to complete the study and make recommendations without the use of the additional day. The motion was adopted.

After further discussion, Senator Hutchins moved that Chairman Avenson's recommendations 1f through 1k* be adopted. The motion was adopted.

*(See attached Report of the Studies Committee)

STATE CARE FACILITIES STUDY COMMITTEE RESCINDED

Concerning the State Care Facilities Study Committee established at the September meeting of the Legislative Council, Senator Hutchins stated that the subject matter for this Study Committee can be assigned to the Bill of Rights Study Committee. As a result, he stated that the State Care Facilities Study Committee can be eliminated. After further discussion, Senator Hutchins moved that the State Care Facilities Study Committee be eliminated. The motion was adopted.

INMATE VISITATION RIGHTS STUDY COMMITTEE

Senator Hutchins stated that he has a recommendation to establish a study committee dealing with inmate visitation rights at correctional institutions. He stated that recently, questions have arisen concerning procedures used by the Department of Corrections concerning visitations to inmates. He moved that a study committee be constituted with five members from each chamber and two authorized meeting days. After further discussion, Senator Coleman moved that the number of meeting days be reduced to one authorized meeting day. The amendment to Senator Hutchins' motion was adopted. There being no further discussion, Senator Hutchins' motion as amended was adopted.

STAFF ASSISTANCE FOR STANDING COMMITTEES

After discussion, Senator Hultman moved the approval of items 2a and 2b* that the Senate Committee on Judiciary and the House Committee Judiciary and Law Enforcement be authorized the staff assistance of the Legislative Service Bureau and the Legislative Fiscal Bureau and that the Senate Committee on Human Resources be authorized the staff assistance of the Legislative Service Bureau. The motion was adopted.

*(See attached Report of the Studies Committee)

STATE TAXATION STUDY COMMITTEE DEFERRED

Concerning a request for the establishment of a State Taxation Study Committee, Senator Hutchins moved that the request be deferred. The motion was adopted.

INMATE CLASSIFICATION STUDY COMMITTEE DEFERRED

Concerning the request for an Inmate Classification System Study Committee, Senator Hutchins moved that the request be deferred. The motion was adopted.

MEMBERSHIP FOR WORLD TRADE EXPANSION STUDY COMMITTEE

Concerning item 4,* Chairman Avenson stated that the joint leadership will fill the two vacancies existing on the World Trade Expansion Study Committee.

*(See attached Report of the Studies Committee)

CONTINUATION OF ALTERNATIVE CROPS AND LIVESTOCK STUDY COMMITTEE

Concerning item 5,* Chairman Avenson stated that it will be a good idea to authorize a continuation of the Alternative Crops and Livestock Study Committee through the 1986 interim study period. Senator Hultman stated that it would be a good idea that before additional meeting days are granted or used by the Study Committee, that a work plan and progress report be prepared and presented to the Legislative Council. After further discussion, Senator Hultman moved that the request for continuation of the Alternative Crop and Livestock Study Committee during the 1986 interim study period be approved and that the request for additional meeting days be accompanied by a progress report of the Committee, future work plans, and goals. The motion was adopted.

*(See attached Report of the Studies Committee)

COMMITTEE SCHEDULE FOR 1986 INTERIM

Concerning the proposal to develop a new schedule and committee system for the 1986 interim period, Representative Carpenter

stated that the proposal should include information on the number of staff days per month for studies which will involve the staff assistance of the Legislative Service Bureau and the Legislative Fiscal Bureau.

LEAG STUDY PROPOSAL

Chairman Avenson next recognized Dr. John Fuller representing the Legislative Extended Assistance Group. Dr. Fuller submitted a research proposal from Associate Professor Peter S. Fisher, Department of Urban and Regional Planning, University of Iowa. Dr. Fuller stated that the study is to evaluate the feasibility of a community development finance corporation in the state, utilizing the program experiences of other states such as Illinois, Massachusetts, New Hampshire, Minnesota, Wisconsin, Florida, and Ohio. Dr. Fuller stated that Dr. Fisher's previous proposal for research could not be accommodated and coordinated with a study committee; therefore, the proposal was not carried out. As a result, Dr. Fuller stated, this proposal would be in lieu of the other proposal.

In reply to a question by Senator Hultman, Dr. Fuller stated that this proposal would cost approximately \$1800 and that this amount would be in lieu of the approximately \$5000 which was allotted for the original research proposal. Representative Norland commented that this proposal should dovetail with the regional economic coordinating councils and these councils can utilize this information in carrying out their tasks. After further discussion, Senator Hultman moved the approval of the Legislative Extended Assistance Group study proposal to evaluate the feasibility of a community development finance corporation in this state. He added that the authorization would be for a stipend of not more than \$1800. The motion was adopted. A copy of the proposal submitted by Dr. Peter S. Fisher is attached to and by this reference made a part of these minutes.

STATE GOVERNMENTAL REORGANIZATION STUDY COMMITTEE

Senator Hultman next proposed the establishment of State Governmental Reorganization Study Committee to review the recommendations of Governor Branstad on the subject of state governmental reorganization and provide a legislative strategy to carry out the proposed reorganization plan. Chairman Avenson stated that the proposal will be a difficult bipartisan task to complete and that he recommends that the Study Committee be composed of seven members of each chamber of each party caucus plus Senator Hutchins and Speaker Avenson serving as Co-chairman. Senator Hutchins commented that the proposed study committee will have a vitally important proposal to discuss and following the completion of the reorganization plan, the appropriations process will follow for funding of the new reorganization. Chairman Avenson commented that the proposed reorganization is to be effective July 1, 1986 which will make the whole process very difficult and very compact. Senator Hultman commented that he

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agrees with the bipartisan approach which has been taken to the reorganization plan and he believes that an excellent start has been made.

Chairman Avenson commented that reorganization is only one part of the overall process because after the governmental reorganization has been completed, then a downsizing of state government including layoffs and program reductions will be necessary to meet the budget demands. He stated that approximately \$4 to \$5 million dollars can be realized by the reorganization plan, but an additional \$130 million will be needed to present a balanced budget. After further discussion, Senator Hultman's motion to create a State Governmental Reorganization Study Committee with eight majority party members and seven minority party members of each chamber was adopted.

ADJOURNMENT

There being no further business to come before the Studies Committee, Chairman Avenson adjourned the meeting at 2:15 p.m.

Respectfully submitted,

THANE R. JOHNSON
Senior Research Analyst