

## M I N U T E S

### IOWA LEGISLATIVE COUNCIL

December 7, 1988

#### PRELIMINARY BUSINESS

The fourteenth meeting of the 1987-1988 Legislative Council was called to order by Speaker Donald D. Avenson, Chairperson, at 1:44 p.m. on Wednesday, December 7, 1988, in Committee Room 22 of the State House, Des Moines, Iowa. Members present in addition to Chairperson Avenson were:

Senator Bill Hutchins, Vice Chairperson  
Lieutenant Governor Jo Ann Zimmerman  
Senator C. Joseph Coleman  
Senator Donald V. Doyle  
Senator Calvin O. Hultman  
Senator Emil Husak  
Senator Lee Holt  
Senator George Kinley  
Senator Dale Tieden  
Senator Joe Welsh  
Representative Bob Arnould  
Representative Florence Buhr  
Representative Dorothy Carpenter  
Representative Kay Chapman  
Representative William H. Harbor  
Representative Thomas Jochum  
Representative Delwyn Stromer  
Representative Harold Van Maanen

Also present were Mr. Jack Walters, Director, Department of General Services; Mr. John Ratcliffe and William Dikis, representing Brooks, Borg and Skiles, and Bussard-Dikis Associates, respectively; Donovan Peeters, Director, Legislative Service Bureau; Diane Bolender, Deputy Director, Legislative Service Bureau; Thane R. Johnson, Senior Research Analyst, Legislative Service Bureau; other legislative staff members; representatives of the news media; and other interested persons.

Senator Holt moved to dispense with the roll call and the reading of the minutes of the September 27 meeting and that the minutes of the September 27 meeting be approved as submitted. The motion was adopted unanimously.

Speaker Avenson noted that this is Senator Holt's last meeting as a member of the Legislative Council and he thanked Senator Holt for his outstanding service as a member of the Legislative Council and the General Assembly.

Senator Holt thanked Speaker Avenson for the salutation and stated that he will miss the association with his colleagues which has been so meaningful to him during his tenure as a legislator.

#### ORIENTATION PROGRAMS

Concerning the report on the New Member Orientation and Media Orientation, Mr. Peeters stated that there are two memoranda explaining the orientation programs and requesting legislative approval for travel and expenses relating to the orientation programs.

There being no further comments, Senator Hutchins moved the adoption of the reports relating to the New Member Orientation Program and the Media Orientation Program. The motion was adopted.

#### CAPITOL RESTORATION AND EXPANSION

Chairperson Avenson next recognized Mr. Jack Walters, Director, Department of General Services, Mr. John Ratcliffe, representing Brooks, Borg and Skiles, and Mr. William Dikis, representing the Bussard-Dikis Associates. Mr. Walters stated that their presentation would be divided into three parts: capitol restoration, capitol space, and parking.

Mr. Walters presented a slide presentation relating to the capitol restoration work which began in 1983 and which, under the six-year accelerated program, would be completed by 1994. He added that a total of \$1.9 million will be needed to complete the current fiscal year and that \$5.2 million will be needed for fiscal year beginning July 1, 1989 for the accelerated program.

In reply to a question by Chairperson Avenson, Mr. Walters replied that the limestone carving program in Indiana is on schedule to carry out the accelerated program. In reply to a second question by Chairperson Avenson, Mr. Walters stated that the stone carving is one factor which would delay an acceleration of the six-year accelerated program. Mr. Dikis also responded that if the six-year accelerated plan is accelerated further, there may be a savings of \$1 to \$1 1/2 million from the projected \$26 million total cost.

In reply to a question by Representative Stromer, Mr. Walters stated that originally he thought that the doubled decked areas on the second and third floors would have to be removed during the exterior restoration, but the workers have been able to work around the problem.

In reply to a question by Senator Husak, Mr. Dikis stated that the new copper roofing will have a life span of from 60 to 75 years and that the new Indiana limestone will have a life span exceeding the stone which is being replaced. In reply to another question by Senator Husak, Mr. Walters replied that the workers do not work on replacement stone during the cold weather months, but they are doing preliminary demolition at present.

Mr. Walters next generally outlined the proposal for the addition of three parking ramps to the Capitol Complex, one located immediately west of the Wallace State Office Building, one located north of the Vocational Rehabilitation Building, and a third parking ramp located south of the Hoover State Office Building. Mr. Walters introduced Mr. John Ratcliffe, representing Brooks Borg and Skiles. Mr. Ratcliffe gave an overview of the parking ramps and the traffic flows which would develop from the exits.

In reply to a question by Senator Kinley, Mr. Walters stated that the Capitol Complex is currently 2,500 parking spaces fewer than needed, but he is not certain how many would be gained by the three parking ramps. Mr. Ratcliffe estimated there would be a net increase of approximately 1300 parking spaces with the three parking ramps and the loss of parking on the west side of the capitol and immediately on the east side of the capitol.

Senator Kinley stated that Mr. Walters should develop a much longer range parking plan toward the year 2000 and beyond to consider the probable parking needs at that time.

In reply to a question by Senator Hultman, Mr. Dikis stated that the proposed parking garage planned with the capitol expansion program east would include a 340 to 360 car garage.

Concerning the proposed capitol expansion, Mr. Dikis presented a slide presentation of various concepts which were considered during the study. He stated that recent additions in Pennsylvania, Tennessee, and Ohio were reviewed for ideas and problems. He stated that approximately 110,000 square feet will be needed to accommodate the space needs of the General Assembly. He added that in certain areas of the current legislative space, only 35 square feet are provided for a legislative employee. He added that according to current standards for clerical employees between 135 and 150 square feet are considered as minimum adequate space. He stated that upon completion of the overall study, the addition east of the Capitol is considered the best location. If the legislative garage is included with the proposed expansion, he concluded it may be located in the area of the parking lot immediately north of the Lucas State Office Building.

In reply to a question by Senator Kinley, Mr. Dikis stated that a completion date for the proposed expansion including the garage and extension of tunnels would be from two years to two and one-half years from the date of authorization and the total cost of the building and tunnels would be approximately \$22 to \$23 million.

Chairperson Avenson thanked Mr. Walters, Mr. Ratcliffe, and Mr. Dikis for their presentations to the Council.

#### 1988 SESSION LAWS SALES PRICE

Chairperson Avenson recognized Mr. Peeters for comments regarding the proposed cost of the 1988 Session Laws. Mr. Peeters presented a letter from Ms. Kristi Little, Superintendent of Printing, Department of General Services, in which Ms. Little estimated the printing, binding, and distribution costs of the 1988 Session Laws at \$25 per volume plus a sales tax of \$1.00 each. Senator Hultman moved the adoption of the price recommendation of the Superintendent of Printing. The motion was adopted. A copy of the letter of recommendation submitted by Ms. Little is available from the Legislative Service Bureau.

#### STUDIES COMMITTEE REPORT

Chairperson Avenson recognized Senator Hutchins for the report of the Studies Committee. Senator Hutchins briefly reviewed each of the recommendations of the report. Concerning item 1 with regard to a request for newly elected members of the General Assembly to receive reimbursement for actual expenses while attending a standing committee meeting prior to the 1989 legislative session, Representative Stromer asked if this applies to newly elected members appointed to the House Committee on Agriculture which met recently. Senator Hutchins stated that the House Committee on Agriculture would be covered by this recommendation.

In reply to a question by Representative Arnould concerning the referral of the World Trade Institute Study Committee requests to the Appropriations Committee, Representative Carpenter stated that the Legislative Council has discussed the Study Committee request for funding previously. She stated that the initial request for funding was for \$22,500, to which members of the Studies Committee objected. She added that the current recommendation from the Studies Committee is to approve \$10,000 to complete a survey of businesses in Iowa and she will not object.

Concerning item #12 regarding the submission of a final reports or progress reports to the Legislative Council, Senator Hutchins stated that the recommendation should be amended to read that the interim study committees which have completed their studies on or

before December 20, 1988, shall submit their final reports, including recommendations of the interim study committees, to the General Assembly not later than January 15, 1989.

There being no objection, the amendment to recommendation 12 was adopted.

There being no further comments, Senator Hultman moved the adoption of the Studies Committee Report. The motion carried. A copy of the Report of the Studies Committee of the Legislative Council is attached to and by this reference made a part of these minutes.

#### FISCAL COMMITTEE REPORTS

Chairperson Avenson next recognized Representative Tom Jochum for the Report of the Fiscal Committee.

Representative Jochum presented a brief explanation of the meetings of the Legislative Fiscal Committee for October 24, November 16, and December 5-6, 1988.

Concerning the data processing capacity of the Department of General Services, Senator Welsh stated that the computer capacity of the Department has reached its limit and a proposal is being considered to lease-purchase another computer for approximately \$1 million dollars per year for a six-year period.

In response to a question by Representative Harbor, Representative Van Maanen stated that the reversion proposal recommended by the Legislative Fiscal Committee provides that the Governor and the Department of Management transfer reversions at the conclusion of a budget year to the Iowa Economic Emergency Fund or to another fund rather than allow the reversions to be used in the budget process for the succeeding year. He added that the Iowa Economic Emergency Fund is only an example of a fund to which the reversions or ending balances could be transferred.

In reply to a question by Vice Chairperson Hutchins, Representative Jochum stated that legislation would be needed to implement this reversion proposal. However, he added, the Governor could implement it without legislation if he agrees to the proposal.

There being no further discussion, Senator Hultman moved the adoption of the Reports of the Legislative Fiscal Committee. The motion was adopted. A copy of the Reports of the Legislative Fiscal Committee are attached to and by this reference made a part of these minutes.

SERVICE COMMITTEE REPORTS

Chairperson Avenson recognized Senator Welsh for the Reports of the Service Committee for November 28 and December 7, 1988. Senator Welsh reviewed each of the recommendations of the Committee for the November 28 Report. Concerning item 7 relating to the proposed budget for the Legislative Service Bureau, Senator Welsh stated that the total dollar amount for fiscal 1990 budget request for personal services should be increased by \$68,825. The total for personal services should read \$2,211,237.

There being no objection, the amendment was adopted.

In regard to item 5 relating to the proposed budget of the Office of the Citizens' Aide/Ombudsman, Senator Welsh moved the amendment that the budget be reduced by \$10,000 from \$491,000 to \$481,000 in order to correct for transpositions of numbers in its preparation. There being no objection, the amendment was adopted.

For reference purposes, an addendum to these minutes contains the revised budget figures for the Office of Citizens' Aide/Ombudsman.

In reply to a question by Senator Tieden, Senator Welsh stated that the positions of Deputy Director of the Legislative Service Bureau and the Assistant Iowa Code Editor within the Legislative Service Bureau are existing vacant positions.

There being no further comments, Senator Welsh moved the adoption of the Report of the Service Committee for November 28, 1988. The motion carried.

Senator Welsh next reviewed the provisions of the Report of the Service Committee for December 7, 1988.

Senator Welsh moved an amendment to the Report that the salaries of the Directors of the Legislative Fiscal Bureau, the Legislative Computer Support Bureau and the Office of Citizens' Aide/Ombudsman be increased by \$2,000.00 per annum; and that the salary of the Director of the Legislative Service Bureau be increased by \$1,000.00 per annum.

Senator Husak stated that he has a problem with the increase in Directors' salaries not being uniform. He stated that he realizes the support is for the two-tiered salary increases but he plans to vote "No".

There being no further comment, the amendment by Senator Welsh was adopted.

Concerning the first recommendation of the Service Committee relating to placing the Computer Support Bureau administratively within the Legislative Fiscal Bureau, Senator Hultman moved to strike item 1 from the Report.

Senator Husak stated that he presented the motion at the Service Committee meeting because of the need for an umbrella agency for the Computer Support Bureau. He stated there are only six or seven employees within the Bureau and there appears to be no reason for the Bureau to have a separate agency status. He further requested that the record note that at the conclusion of the portion of the Service Committee meeting when this matter was taken up, the Director of the Computer Support Bureau left the room and slammed the door in a childish manner.

Senator Hultman responded that his motion to delete the recommendation is needed to balance the needs of the agencies providing services to the General Assembly. He added that the purpose of the Legislative Computer Support Bureau is to perform the functions that are assigned with regard to servicing and operating the legislative computer. He added that the Service Committee and the Legislative Council are the legislative authorities to which the Bureau should be directly responsible. He further stated that he does not believe that transferring the administrative structure of the Bureau at this time would be helpful to meeting the computer needs of the General Assembly.

There being no further comments, the motion was adopted.

Senator Husak commented that, at the very minimum, an oversight committee should be established to oversee the operations of the Computer Support Bureau.

Senator Hultman moved that the questions concerning the operation of the Computer Support Bureau be submitted to the Legislative Procedures Committee for their review and recommendation. Senator Husak added that the Committee should review the budget of the Bureau very closely and note the very significant growth in the Bureau's budget.

Chairperson Avenson stated that the Legislative Council is the proper agency for reviewing and overseeing any of its legislative agencies. Senator Husak commented that legislators should be in charge of reviewing the purchasing decisions of the Bureau. He stated that it appears to him that persons other than legislators appear to be in charge of the Bureau's policies and purchases.

Senator Welsh commented that there are very valid reasons for the Service Committee's recommendations with regard to the Computer Support Bureau. He added that the decision to recommend moving the administrative structure of the Legislative Computer Support Bureau to the Legislative Fiscal Bureau was not taken lightly.

After further discussion, Senator Hultman withdrew his motion. Senator Welsh moved that the legislative leaders appoint an advisory committee to the Service Committee consisting of six legislative staff members including one member of each House caucus staff, one member of the administrative staff of the House, one member of each Senate caucus staff, and one member of the administrative staff of the Senate, to review the functions of the Computer Support Bureau and the computer services provided. After discussion, Senator Welsh moved an amendment that the Legislative Computer Support Bureau advise the legislative leadership of any equipment expenditure over \$5,000.00. The amendment was adopted.

After further discussion, the motion as amended was adopted.

After further discussion and consideration, Representative Arnould moved to reconsider the vote by which the Welsh motion was adopted. The motion was adopted. Representative Arnould moved to amend the Welsh motion directing the advisory Committee to review the functions of all agencies under the Legislative Council.

After discussion, the motion was adopted.

Senator Welsh moved the adoption of the Report of the Service Committee of December 7, 1988, as amended. The motion was adopted. A copy of the Service Committee Reports are attached to and by this reference made a part of the minutes.

(Technical note by staff - The reference in the Service Committee report of November 28 to Grade 30 as the salary level for the CAO Legal Counsel should be Grade 31.)

#### REVENUE ESTIMATE

In reply to a question by Chairperson Avenson, Mr. Prouty reported that the Revenue Estimating Conference concluded that the revenues for fiscal year 1989 will increase 7.2 percent above the preceding fiscal year and that the revenues for fiscal year 1990 will increase 5.1 percent above the 1989 fiscal year.

#### HOUSE COMMITTEE ON AGRICULTURE RESOLUTION

Chairperson Avenson read a House Committee on Agriculture Resolution received by the Legislative Council from the House Committee on Agriculture. Senator Hutchins moved receipt of the Resolution of the House Committee on Agriculture. The motion was adopted. A copy of the House Committee on Agriculture Resolution is attached to and by this reference made a part of these minutes.



ADJOURMENT

There being no further business to come before the Council,  
Chairperson Avenson adjourned the meeting at 3:40 p.m.

Respectfully submitted,

DONOVAN PEETERS, Director  
Legislative Service Bureau

THANE R. JOHNSON, Senior Research Analyst  
Legislative Service Bureau