

M I N U T E S  
LEGISLATIVE COUNCIL

February 24, 1983

The second meeting of the 1983-1984 Legislative Council was called to order by the Vice Chairperson, Senator Lowell L. Junkins at 12:05 p.m., Thursday, February 24, 1983 in Senate Committee Room 22 of the State House in Des Moines. Council members present were:

Speaker Donald Avenson, Chairperson  
Senator Lowell L. Junkins, Vice Chairperson  
Lt. Governor Robert T. Anderson  
Senator Donald V. Doyle  
Senator Merlin D. Hulse  
Senator C. W. Hutchins  
Senator Charles P. Miller  
Senator Arthur A. Small, Jr.  
Senator Dale Tieden  
Representative John Connors  
Representative Betty Hoffmann-Bright  
Representative Thomas Jochum  
Representative Jean Lloyd-Jones  
Representative Lester Menke  
Representative Lowell Norland  
Representative Richard Welden

Other persons present for the meeting were:

Mr. Serge Garrison, Director, Legislative Service Bureau  
Mr. Dennis C. Prouty, Director, Legislative Fiscal Bureau  
Mr. Joe Royce, Administrative Rules Review Committee staff  
Mr. William Angrick, Citizens' Aide  
Mr. Burnette Koebernick, Senior Legal Counsel, Legislative Service Bureau  
Ms. Diane Bolender, Senior Research Analyst, Legislative Service Bureau

Also present were a number of other Iowa legislative staff persons, news media representatives, and other interested individuals.

Representative Connors moved that the minutes of the February 2 meeting be approved as distributed to Council members, and the motion was adopted.

Vice Chairperson Junkins called for the report of the Service Committee, a copy of which is attached and by this reference made a part of these minutes. Senator Hutchins moved the adoption of the report. Representative Welden asked for further information about the proposal for the Legislative Fiscal Bureau to employ an additional person to assist the Administrative Rules Review Committee in the economic impact analysis of rules. He asked whether the person will be a full-time employee performing work for the Administrative Rules Review Committee. Senator Hutchins commented that according to information he has received, the

individual would work during the interim with the Administrative Rules Review Committee and during the session would perform functions for the Legislative Fiscal Bureau. He responded that the person would be an employee of the Legislative Fiscal Bureau and under its director.

Representative Welden asked for further information about the budget of the Public Information Office. Mr. Garrison indicated that the proposed budget is \$6,000 more than the highest budget for the House of Representatives' public information office six years ago. Mr. Garrison explained that he has anticipated the employment of the Public Information Officer, either one full-time assistant or two part-time assistants, a part-time secretary, and one or two interns employed at the minimum wage. He commented that the Public Information Officer will work for all of the legislative agencies. Mr. Garrison indicated that all of the legislative publications are out-of-date and will require reprinting. He added that in the past the publication Under the Golden Dome has been a publication of the Senate.

Mr. Garrison suggested that the Public Information Officer should attend the National Conference of State Legislatures' annual meeting in order to visit with public information officers from other states. He also commented that the Public Information Officer may wish to meet with interested groups in locations other than Des Moines. Mr. Garrison emphasized that the Legislative Council has the authority to develop policy and functions for the Public Information Office. He commented that he would like the Council to give him guidelines concerning the photography function of the Public Information Office. He indicated that it is hoped that a slide presentation about the legislature can be developed and used for public speaking engagements.

Senator Small suggested that the Legislative Council should postpone a decision about authorizing the Legislative Fiscal Bureau to employ an additional person for determining the fiscal impact of administrative rules until the examination of the performance auditing function of the Legislative Fiscal Bureau has been completed. Mr. Prouty responded that the Administrative Rules Review Committee has requested the additional person and representatives from that Committee have met with Legislative Fiscal Bureau personnel. He commented that he is aware of discussions concerning the role of performance evaluation in the Fiscal Bureau. He explained that the additional person would work with appropriation subcommittees and fiscal notes during the session and perform functions for the Administrative Rules Review Committee during the interim. He agreed that the three full-time employees he currently has working in the program evaluation section are not able to provide the in-depth analysis that may be desired.

Senator Small moved that a decision concerning the employment of an additional person by the Legislative Fiscal Bureau for the

Administrative Rules Review Committee be postponed until the review of the program evaluation function of the Legislative Fiscal Bureau is completed. The motion carried. Chairperson Avenson suggested that the Service Committee meet with Senator Small on the matter. Senator Hutchins agreed. Senator Hutchins moved the adoption of the Service Committee report as amended, and the motion carried.

Representative Connors moved that the Legislative Council confirm the committee appointments made by the Chairperson, and the motion carried. A copy of the committee appointments is attached and by this reference made a part of these minutes.

Representative Welden moved that the Legislative Council accept the Educational Leave report, but expressed reservations about some of the courses being authorized by agency directors. Senator Tieden asked about the authority of the Legislative Council over the educational leave. Mr. Garrison explained that under section 79.1 of the Code, governmental agencies can grant educational leave for their employees, but the department heads must notify the Legislative Council of all educational leave granted. He explained that the Legislative Council has no veto over the granting of educational leave.

Representative Welden interjected that about five years ago the Legislative Council appointed an interim committee to look at the problem and the interim committee developed a bill draft which has subsequently been introduced several times, but has never been acted upon by the General Assembly. Representative Welden suggested that the Legislative Council should either recommend procedures for controlling educational leave or repeal the section which requires the Legislative Council to be notified. Senator Junkins moved that Senator Tieden, Senator Small, Representative Welden, and Representative Lloyd-Jones be appointed as a committee of the Legislative Council to review the educational leave process and bring back a report to the Legislative Council. The motion carried.

Representative Welden's motion to accept the Educational Leave report also carried.

Senator Junkins moved that the Legislative Council request that the appropriations committee chairpersons review the Legislative Expanded Assistance Group (LEAG) request for funding for research studies for the General Assembly as soon as possible. The motion carried. Mr. Garrison commented that March 1 is the budget hearing date for legislative agencies.

The Legislative Council adjourned at 12:40 p.m.

Respectfully submitted,

SERGE H. GARRISON  
Director

DIANE BOLENDER  
Senior Research Analyst