

M I N U T E S

IOWA LEGISLATIVE COUNCIL

July 26, 1971

The second meeting of the Iowa Legislative Council was called to order by the Council Chairman, Representative Andrew P. Varley, at 11:15 a.m., in the Speaker's Room, State House, Des Moines, Iowa, on July 26, 1971. Members present were:

Representative Andrew P. Varley, Chairman  
Lt. Governor Roger W. Jepsen  
Speaker William H. Harbor  
Senator James E. Briles  
Senator S. J. Brownlee  
Senator Lee H. Gaudineer, Jr.  
Senator Eugene M. Hill  
Senator Vernon H. Kyhl  
Senator Clifton C. Lamborn  
Senator William D. Palmer  
Representative Michael T. Blouin  
Representative Dale M. Cochran  
Representative Dennis L. Freeman  
Representative Delwyn D. Stromer

Also present were:

Mr. Serge H. Garrison, Director, Legislative Service Bureau  
Miss Diane Devin, Research Analyst, Legislative Service Bureau

The minutes of the previous meeting were approved as mailed to Council members.

Chairman Varley stated that the Studies Committee of the Legislative Council had met and a Report of recommended studies would be distributed to Council members. He also commented that the Studies Committee had discussed whether individuals should be allowed to appear before the Legislative Council to present study requests. He called upon Senator Gaudineer to discuss his recommendation. Senator Gaudineer suggested that individuals be allowed to submit written presentations to the Legislative Council, but if they desire to appear and make an oral presentation, they should request an appearance before the Studies Committee of the Legislative Council, and the Studies Committee will decide whether to recommend the study to the Legislative Council. Senator Hill suggested that requests for studies should first be directed to the chairmen of the standing committees, and then directed to the Legislative Council. There were no objections to Senator Hill's and Senator Gaudineer's recommendations.

With regard to the request at the last Council meeting for a written statement from Commissioner of Public Safety Michael

Sellers regarding three policy letters which were sent to members of the Iowa Highway Safety Patrol, Senator Hill suggested that the Chairmen of the Transportation Subcommittees of the Committees on Appropriations, which considered the appropriation for the Department of Public Safety, be notified that a subcommittee should be appointed to discuss the policy letters with Commissioner Sellers. Senator Lamborn expressed agreement with Senator Hill, and the Council agreed.

The Council recessed for lunch at 11:30 a.m. and reconvened at 1:45 p.m.

Chairman Varley called upon Legislative Council members to study the Report of the Studies Committee. A copy of the Report is attached and by this reference made a part of these minutes.

Senator Hill asked whether any of the studies recommended by the Studies Committee will be conducted by the standing committees. Chairman Varley responded in the negative, noting that the requests for studies by subcommittees of standing committees will be considered at the August Council meeting.

Chairman Varley commented that the major studies recommended by the Studies Committee have a completion date of January 1, 1973 because of the complexity of the study areas. Representative Blouin moved that the recommendation of the Studies Committee for S.C.R. 25, a study to create a Department of Transportation, be accepted by the Legislative Council. Representative Cochran seconded the motion, and it carried.

Representative Stromer moved that the recommendation of the Studies Committee regarding S.C.R.s 39 and 45, a study relating to elementary and secondary school systems and the statutory educational standards, be accepted by the Legislative Council. Senator Kyhl seconded the motion, and it carried.

Senator Lamborn moved that the recommendation of the Studies Committee regarding H.C.R. 9, a master plan for higher education, be accepted by the Legislative Council. Representative Blouin seconded the motion, and it carried.

Senator Palmer moved that the recommendation of the Studies Committee regarding H.C.R. 22, a study of the penal and correctional system in Iowa, be accepted by the Legislative Council. Senator Lamborn seconded the motion and it carried.

Representative Cochran moved that the recommendation of the Studies Committee regarding H.C.R. 25, the development of land use policies, be accepted by the Legislative Council. Representative Blouin seconded the motion and it carried.

Speaker Harbor moved that the recommendation of the Studies Committee regarding S.C.R. 28, a study of bank holding companies, be accepted by the Legislative Council. Senator Hill seconded the motion. Senator Lamborn expressed reservations about the need for a study of the regulation of bank holding companies. The motion carried with Senators Lamborn and Kyhl voting in the negative.

Senator Gaudineer moved that the recommendation of the Studies Committee regarding H.C.R. 48, a study of eligibility standards of catagorical assistance grant programs, be accepted by the Legislative Council. Representative Cochran seconded the motion, and it carried.

Chairman Varley called for discussion concerning the number of legislative members which should be appointed to the study committees. Senator Lamborn moved that not more than ten members be authorized to serve on any study committee. Senator Gaudineer moved a substitute motion that no more than ten members be allowed to serve on a study committee, except the study for creation of the Department of Transportation which may have no more than twelve members. The motions were not acted upon, but it was agreed that the following numbers of legislative members are authorized to serve:

S.C.R. 25, twelve members  
S.C.R.s 39 and 45, ten members  
H.C.R. 9, eight members  
H.C.R. 22, eight members

Senator Gaudineer moved that one inmate each from the Men's Reformatory at Anamosa and the Men's Penitentiary at Ft. Madison who are on a work release program be allowed to serve as ex officio members of the study committee. Senator Kyhl seconded the motion, and it carried.

H.C.R. 25, ten members  
S.C.R. 28, eight members  
H.C.R. 48, ten members

Senator Briles noted that the policy of the Legislative Council has been to appoint a member of the Council to serve as a member on each study committee. It was noted that the Council member serves as a liaison person between the study committee and the Council. Chairman Varley commented that he does not favor appointing the Council member of the study committee to serve as permanent chairman of a study committee.

Chairman Varley called for discussion concerning the nonlegislative members for each study committee. Senator Gaudineer moved that the legislative members of each study committee be

allowed to submit to the Legislative Council for its approval the names of persons to serve as nonlegislative members of the study committee in a number equal to not more than one-half the number of legislative members serving on the study committee. Senator Briles seconded the motion, and it carried.

Chairman Varley asked whether the Council wishes to limit the number of meetings of study committees. Representative Cochran explained that study committees have not been restricted in the past and the procedure has worked quite well. Senator Briles agreed with Representative Cochran's statement. Senator Hill moved that the study committees be authorized to meet monthly with additional meetings as approved by the Legislative Council. There was no second to Senator Hill's motion.

Chairman Varley called for the Studies Committee to meet at 1:00 p.m. on August 10, 1971 to appoint the members of the study committees and the temporary chairmen, and to review the requests of the chairmen of the standing committees for subcommittee studies. The next meeting of the Legislative Council is scheduled for August 11, 1971.

Chairman Varley called for a report from Representative Freeman, Chairman of the Budget Committee of the Legislative Council. The Report of the Budget and Personnel Committee is attached and by this reference made a part of these minutes. Senator Gaudineer stated that he opposes the salary increases for Legislative Service Bureau personnel because employees of other state departments, boards, and agencies were not granted commensurate salary increases. Senator Hill expressed support for Senator Gaudineer's statement. The recommended salary increases for Legislative Service Bureau personnel were approved as recommended in the Budget and Personnel Committee's Report.

Speaker Harbor called for a meeting of the Legislative Procedures and Facilities Committee at 9:00 a.m. on August 11, 1971.

Chairman Harbor moved that the Legislative Council send correspondence to the Iowa Congressional delegation expressing approval and support for revenue sharing to be channeled through the state level of government. Lt. Governor Jepsen commented that he had visited with Representative Wilbur Mills, Chairman of the United States House of Representatives Ways and Means Committee, about revenue sharing and Lt. Governor Jepsen agrees that revenue should be shared on a need basis, not on a per capita basis. Senator Kyhl seconded Speaker Harbor's motion, and it carried, with Representative Blouin and Senator Gardineer voting in the negative and requesting that any correspondence sent to the Congressional delegation indicate that the Legislative Council is not unanimous in its approval of the letter.

The Legislative Service Bureau was requested to obtain information from the Office for Planning and Programming regarding the amounts of federal moneys being received within the state of Iowa.

The Legislative Council was adjourned at 3:20 p.m.

Respectfully submitted,

DIANE DEVIN  
Research Analyst

SERGE H. GARRISON  
Director