

M I N U T E S
LEGISLATIVE COUNCIL

June 12, 1984

The thirteenth meeting of the 1983-1984 Iowa Legislative Council was called to order at 1:30 p.m. by the Council Chairperson, Speaker Donald D. Avenson, on Tuesday, June 12, 1984, in Committee Room 22 of the Statehouse, Des Moines, Iowa. Members present were:

Speaker Donald D. Avenson, Chairperson
Senator Lowell L. Junkins, Vice-Chairperson
Lieutenant Governor Robert T. Anderson
Senator James Briles
Senator C. Joseph Coleman
Senator Donald V. Doyle
Senator Merlin D. Hulse
Senator Calvin O. Hultman
Senator C. W. (Bill) Hutchins
Senator Charles Miller
Senator Arthur A. Small, Jr.
Representative Dale M. Cochran
Representative John H. Connors
Representative Betty Hoffmann-Bright
Representative Tom Jochum
Representative Jean Lloyd-Jones
Representative Lester B. Menke
Representative Lowell Norland
Representative Delwyn Stromer
Representative Richard Welden

Also present were:

Dr. John Fuller, Legislative Extended Assistance Group (LEAG),
University of Iowa
Mr. Serge Garrison, Director, Legislative Service Bureau
Mr. Dennis Prouty, Director, Legislative Fiscal Bureau
Mr. Bill Angrick II, Citizens' Aide
Ms. Phyllis Barry, Code Consultant's Office
Mr. Gary Kaufman, Legislative Service Bureau
Mr. Burnette Koebernick, Senior Legal Counsel, Legislative
Service Bureau
Ms. Diane Bolender, Senior Research Analyst, Legislative
Service Bureau

Following roll call, the minutes of the May 15, 1984 Council meeting were approved as distributed to Council members. The Legislative Council received the Educational leave report without objection.

Mr. Garrison introduced Mr. Kaufman and stated that one of the requirements of Senate File 485, which was passed by the General Assembly in 1983, is that the Legislative Service Bureau assist the Secretary of State's office in reviewing school director redistricting plans of school districts. He indicated that this

has turned out to be a very time consuming project requiring most of Mr. Kaufman's time since the legislature adjourned and it will continue to occupy most of Mr. Kaufman's time since there are a large number of plans to be reviewed and perhaps rewritten. Mr. Garrison indicated that he wished the Legislative Council to be knowledgeable about the work of the Legislative Service Bureau in this project since the members may receive questions about the process from various constituents. Mr. Kaufman read from a written statement, a copy of which is attached and by this reference made a part of these minutes.

Mr. Kaufman stated that the list of school districts attached to his report is complete as of June 12 and 71 plans have been reviewed. Senator Hutchins inquired about whether the Legislative Service Bureau can submit a bill to the school district for payment of the costs of drawing a redistricting plan. Mr. Kaufman commented that the legislation provides that the Secretary of State's office can assess any expenses incurred to the school district. He noted that so far no district has been billed. He indicated that it would be possible for him to keep track of his hours of work and bill the school district the cost of those hours plus the cost of any additional materials that are necessary. Senator Hutchins expressed concern that these costs are being absorbed by the Legislative Service Bureau. In response to a question from Senator Hutchins about whether the Secretary of State's office has money in its budget for this process, Mr. Garrison responded that he believes that the Secretary of State's office would only have money for election law administration.

In noting that the Perry Community School district has asked the Secretary of State's Office to redraw its school district, director districts Representative Menke asked for an estimate of the cost. Mr. Kaufman stated that he does not know the cost, and at Representative Menke's suggestion he agreed to inquire of the Department of Public Instruction whether they have maps showing individual population units.

Senator Hultman moved that the Legislative Council direct the Service Committee to further discuss the issue prior to the next Council meeting and bring a recommendation to the Council concerning assessment of expenses for work performed by the Legislative Service Bureau in assisting school districts to redistrict. The motion was adopted.

Chairperson Avenson called for a report from Dr. Fuller on the research activities of the Legislative Extended Assistance Group (LEAG) Dr. Fuller indicated that sixteen research projects were submitted to the Studies Committee for its consideration and they recommended that four studies be accepted. The four studies are as follows:

1. "The Causes and Policy Implications of the Recent Decline in the Iowa Livestock Production and Meat Processing Industries (Dr. Marvin Hayenga, et al. at Iowa State University) Cost \$6,000.

2. "Economic Changes in the Iowa Livestock Meat Processing Industry" (Dr. Daniel Otto at Iowa State University) Cost \$1,400.

3. "The Impact of Federal Banking Deregulation on Consumers, Businesses and Governments: Policy Implications for Iowa" (Dr. Alan Rappaport and Dr. Robert Wyatt, University of Northern Iowa) Cost \$5,694.

4. "Out of State Use of Selected Iowa Recreation Areas and Its Income Generating Potential" (Dr. Kenneth Lanen, Dr. May Kihl) Cost \$6,360.

5. Dr. Fuller added five thousand dollars to the total for administrative costs, and announced that the total cost is \$24,454 dollars. He indicated that at the next meeting he will bring a proposal for a Rail Branch Line Study and Water Quality Study. He commented that the studies will be completed in November and the results available before the General Assembly convenes in January. Representative Lloyd-Jones moved that the Legislative Council accept the LEAG report, and the motion was adopted.

Representative Jochum gave the report of the Legislative Fiscal Committee, a copy of which is attached and by this reference made part of these minutes. Representative Jochum pointed out that adoption of the Legislative Fiscal Committee Report means that the Legislative Council has adopted recommendations that an interim study committee be established to address the recommendation set forth in the program evaluation on the Area Education Agencies, and it authorizes the Legislative Fiscal Bureau to conduct a program evaluation of the Dispute Resolution Centers.

Representative Stromer noted that he has received information about the backlog of cases in the courts relating to operating a motor vehicle while under the influence of alcohol or drugs. Representative Jochum responded that he understands that the Dispute Resolution Centers do not become involved in this area. Representative Jochum moved adoption of the Fiscal Committee Report, and the motion was adopted.

Senator Junkins gave the report of the Studies Committee, a copy of which is attached and by this reference made a part of these minutes. He called for additional comments from Chairperson Avenson about the proposed Recreation and Tourism Study. Chairperson Avenson commented that he had discussed the proposed study with legislative leaders in the House of Representatives and with the Director of the Iowa Natural Heritage Foundation, who has agreed to serve as Chairperson of the study. He commented that no real statewide analysis of the present recreation and tourism and potential recreation and tourism have been conducted. He noted that the Iowa Conservation Commission, the Iowa Development Commission and the Governor's Office have all agreed to provide staff and support for the study. He also suggested that volunteer

subcommittees be included with representation from County Conservation Boards, the League of Municipalities, the Iowa State Association of Counties, hotel/motel industry, and other sources. Senator Junkins interjected that the Studies Committee is asking for authorization to expend up to \$85,000 for the study. Chairperson Avenson commented that he hopes to include LEAG in the study, to use Conservation Commission data, and to receive funding from other sources in order to reduce the costs.

The Studies Committee Report was revised, and the revised version is the version attached to the minutes. It was revised by adding a Code Editor's Subcommittee and by providing for a Subcommittee containing three members of the House and three members of the Senate for a one day meeting to receive the LEAG Report and determine whether legislation needs to be drafted relating to the livestock and the meatpacking industry. Senator Junkins moved adoption of the Studies Committee Report as it was revised. The motion was adopted.

Representative Connors asked whether there will be further studies proposed at the July meeting of the Legislative Council, and Senator Junkins responded in the affirmative.

Chairperson Avenson called for the report of the Administration Committee. Representative Connors read the Report, a copy of which is attached and by this reference made a part of these minutes. Representative Lloyd-Jones noted that action on the proposal for additional funding for furniture for the Code Consultant's Office was deferred in the Administration Report. She asked why the Code Consultant's Office is considering purchasing Herman Miller furniture rather than furniture from Prison Industries. Mr. Garrison responded that Herman Miller furniture has been used extensively throughout the Lucas State Office Building and he does not know if Prison Industries provides the type of furniture and divider concepts that are needed. Representative Connors agreed that in the request for additional information from the Code Consultant's office, the Code Consultant's Office will be asked why Prison Industries was not consulted. The Administration Committee Report was adopted by the Legislative Council.

Senator Hutchins gave the report of the Service Committee, a copy of which is attached and by this reference made a part of these minutes. It was noted in the Service Committee Report that Ms. Phyllis Barry was directed to submit to the Legislative Council proposed salaries for her employees. Representative Stromer explained that Ms. Barry had recommended salary increases that were higher than those of the other legislative agencies and she was directed to recalculate using a 4% cost of living and providing salary increases greater than 8% but less than 12%, using a step level on the legislative pay matrix. Ms. Barry was present at the meeting and presented a revised report. A copy of Ms. Barry's revised report may be obtained from the Legislative Service Bureau. Senator Hutchins commented that Ms. Barry's revised report complied

with the Service Committee's request. Representative Lloyd-Jones commended Ms. Barry for her revised request.

Representative Connors suggested that the Service Committee may wish to consider having a personnel study of legislative positions conducted by a public administration firm. Representative Stromer noted that there is more uniformity of pay grades, positions, and responsibilities now than there ever has been.

Senator Hutchins' motion to adopt the Service Committee Report carried.

Ms. Bolender requested on behalf of the Education Task Force that the expenditure of up to \$1,800 from section 2.12 of the Code of Iowa be authorized to conduct a survey relating to teacher preparation. Senator Junkins moved that authorization be granted for expenditure of the funds, and the motion was adopted. (NOTE: Subsequent to the meeting, Dr. John Fuller stated that the funds needed for the survey could be paid from the \$6,000 that was allocated to be used for studies by the Education Task Force.)

Mr. Garrison announced that members were provided with copies of a report from the Office for Planning and Programming on the Job Training Partnership Act as required by law. Senator Hultman moved that the Legislative Council receive the report, and the motion was adopted.

The next meeting of the Legislative Council is scheduled for July 10.

The Legislative Council adjourned at 2:45 p.m.

Respectfully submitted,

SERGE H. GARRISON
Director

DIANE BOLENDER
Senior Research Analyst