



MINUTES

Studies Committee of the Legislative Council

July 12, 2016 Second Meeting of the 2015-2016 Biennium

MEMBERS PRESENT:

Senator Michael E. Gronstal, Chairperson
Senator Bill Dix
Senator Pam Jochum
Senator Amanda Ragan
Senator Charles Schneider

Speaker Linda L. Upmeyer, Vice Chairperson
Representative Peter Cownie
Representative Chris Hagenow
Representative Mark D. Smith
Representative Sally Stutsman

MEETING IN BRIEF

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Organizational staffing provided
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- I. Procedural Business
- II. Consideration of Proposed Interim Studies
- III. Report of the Studies Committee
- IV. Materials Filed With the Legislative Services Agency



Studies Committee of the Legislative Council

I. Procedural Business

Call to Order. Chairperson Michael E. Gronstal called the meeting to order at 1:46 p.m. on Tuesday, July 12, 2016, in Room 22 of the State Capitol in Des Moines, Iowa. Representative Sally Stutsman attended the meeting via a telecommunications connection.

Appointment of Chairpersons: Representative Mark D. Smith moved that the committee elect Speaker Linda L. Upmeyer as Vice Chairperson of the Studies Committee. The motion was adopted by a voice vote.

Approval of the Minutes. Senator Pam Jochum moved that the minutes from the August 10, 2015, Studies Committee meeting be approved. There being no additions or corrections, the motion was adopted by a voice vote.

Adjournment. The Studies Committee adjourned at 1:50 p.m.

II. Consideration of Proposed Interim Studies

Chairperson Gronstal offered a Leadership Proposal for 2016 Legislative Interim Studies, a copy of which is on file with the Legislative Services Agency, that addressed eight proposed interim study topics.

Senator Amanda Ragan moved that the proposed studies be approved with the suggested number of members and meeting days contained in the proposal. The Leadership Proposal for 2016 Legislative Interim Studies was adopted by a voice vote.

III. Report of the Studies Committee

The study proposals recommended by the Studies Committee were compiled into a report to be presented to the Legislative Council for approval. A copy of the Report of the Studies Committee to the Legislative Council, containing the study proposals, and the previously adopted guidelines are attached to these minutes.

IV. Materials Filed With the Legislative Services Agency

- A. Studies Compilation: 2016 Legislative Interim Study Information, prepared by the Legislative Services Agency (July 1, 2016).
- B. Leadership Proposal for 2016 Legislative Interim Studies.
- C. Minutes of the August 10, 2015, meeting of the Studies Committee.
- D. Guidelines for Interim Study Committees – 2015-2016 Interims.

**REPORT OF THE STUDIES COMMITTEE
TO THE LEGISLATIVE COUNCIL
July 12, 2016**

The Studies Committee of the Legislative Council met on July 12, 2016, and makes the following report for approval by the Legislative Council:

2016 Studies. That the attached proposal for studies for the 2016 Interim be adopted by the Legislative Council.

Respectfully submitted,

Senator Michael E. Gronstal
Chairperson

2016 Legislative Interim Studies

A. Statutory Committees

1. Fiscal Committee (Iowa Code §§2.45(2) and 2.46)

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include examining budget and expenditure matters, directing the administration of performance audits and visitations, and studying the operation of state government and making recommendations regarding reorganization to the General Assembly.

Members: 5 Senate/5 House

Meeting Days: 2 days, 1 following an October 2016 meeting of the Revenue Estimating Conference, and 1 following a December, 2016 meeting of the Revenue Estimating Conference. Meeting dates to be approved by legislative leadership.

2. Tax Expenditure Committee (Iowa Code §§2.45(5) and 2.48, 2016 Iowa Acts, HF 2459 §4)

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include approving annual estimates of the cost of tax expenditures by December 15 each year, and performing a scheduled review of specified tax credits so that each credit is reviewed at least every five years. The sixth scheduled review is in 2016.

Members: 5 Senate/5 House

Meeting Days: 2 days

3. Health Policy Oversight Committee (Iowa Code §2.45(6) and 2016 Iowa Acts, HF 2460 §97)

Charge: The committee is a permanent legislative committee under the Legislative Council. Duties include providing continuing oversight for Medicaid managed care, ensuring effective and efficient administration of the program, addressing stakeholder concerns, monitoring programs costs and expenditures, and making recommendations to the General Assembly.

Members: 5 Senate/5 House

Meeting Days: 2 days, 1 prior to and 1 following the November 8 general election.

4. Iowa Commission on Interstate Cooperation (Iowa Code §§28B.1 and 28B.2)

Charge: Carry forward Iowa's participation as a member of the Council of State Governments; encourage and assist the friendly contact between officials and employees of this state and officials and employees of other states, the federal government, and local governments, and encourage cooperation in the adoption of compacts and uniform laws. The Commission has been appointed in accordance with a resolution of the Legislative Council.

Members: 5 Senate/5 House

Meeting Days: As approved by legislative leadership.

B. Other Interim Studies

1. Violence in Iowa Study Committee

Charge: Examine the causes and impacts of, and possible remedies for, increased levels of violence in Iowa, including but not limited to developing more accurate and useful measurements of violent crime beyond annual crime statistics; identifying root causes of violence including conducting biographical research of offenders to determine common traits such as substance abuse, mental and physical health issues, educational background, and familial influence; reviewing existing Iowa criminal code provisions, sentencing guidelines, and incarceration, probation, and parole trends to determine frequency of use, effectiveness, and whether changes or enhancements are needed; and identifying any other "cause and effect"

variables arising through research. The committee may receive input from agencies and entities including, but not limited to, the Department of Public Safety, the Department of Transportation, the Judicial branch, the Attorney General's Office, the Criminal and juvenile Justice Planning Agency, and representatives from law enforcement agencies, educational institutions, business and labor organizations, community and faith organizations, and other interested groups. The committee shall submit recommendations, if deemed appropriate, to the General Assembly by January 1, 2017.

Members: 5 Senate/5 House

Meeting Days: 1 day following the November 8 general election.

2. Prescription Pain Medications Study Committee

Charge: Evaluate Iowa's response to the national prescription pain medication crisis from both a public health perspective and a law enforcement perspective. The committee shall assemble information which may include, among other topics, evaluating the number of prescription pain medications issued in Iowa and upward and downward trends; the number of deaths annually from prescription pain medication overdoses and illegal drugs, under-reporting of this information for older Iowans, the accuracy of such information, and the need for development of a framework for reporting and disseminating accurate statistics; the extent to which the medical community is following protocols to assist addicted individuals to reduce reliance and slowly withdraw from addiction, and the role of pharmacists in reporting possible addiction; the impact of pain medication scheduling; Iowa's ability to meet the medical needs of a growing aging population; available treatment models including in correctional settings; alternative pain management programs; the potential budgetary impact if medical needs are unmet and addicts are sentenced to jail or a correctional setting; and employment opportunity limitations for Iowans with chronic pain issues. The committee may receive input from agencies and entities including, but not limited to, the Department of Public Health, the Department of Public Safety, the Board of Pharmacy, the Department of Corrections, the State Medical Examiner, and representatives from the medical community, community-based corrections, law enforcement agencies, and employers. The committee shall submit recommendations, if deemed appropriate, to the General Assembly by January 1, 2017.

Members: 5 Senate/5 House

Meeting Days: 1 day following the November 8 general election.

3. Civil and Criminal Forfeiture Laws Study Committee

Charge: Review Iowa's current laws on asset forfeiture contained in Iowa Code chapter 809A and related legislation introduced during the 2016 legislative session, and submit recommendations, if deemed appropriate, to the General Assembly by January 1, 2017.

Members: 5 Senate/5 House

Meeting Days: 1 day following the November 8 general election.

4. Industrial Hemp Program Study Committee

Charge: Evaluate the potential for and logistics of establishing an industrial hemp program in Iowa, including but not limited to the economic and environmental impact of establishing the program and regulatory aspects relating to industrial hemp production, and submit recommendations, if deemed appropriate, to the General Assembly by January 1, 2017.

Members: 3 Senate/3 House

Meeting Days: 1 day following the November 8 general election.

GUIDELINES FOR INTERIM STUDY COMMITTEES

2015-2016 INTERIMS Adopted August 10, 2015

ADOPTION OF RULES

Interim study committees must have a majority of the members representing each house voting affirmatively in order to adopt rules.

COMPENSATION OF PUBLIC MEMBERS

Persons serving as public members of study committees are eligible to receive actual expenses only, if they are not eligible for expense reimbursement by an organization that they represent. In order for a public member representing an organization to be eligible to receive actual expenses, the organization must submit a letter to the Legislative Council indicating that the public member is not eligible for the reimbursement from the organization. Payment of the expenses is subject to the approval of the Chairperson and Vice Chairperson of the Legislative Council.

STAFF WORK FOR PUBLIC MEMBERS

After consultation with, as appropriate, the Legislative Services Agency (LSA) Director and legislative leadership, a study committee chair may authorize research or legislative drafting work by the LSA for public members of study committees.

APPROVAL OF NOMINEES

Public members of study committees may be nominated by designated organizations, subject to Legislative Council approval or subject to the approval of the Chairperson and Vice Chairperson of the Legislative Council in consultation with the Minority Leaders of the Senate and House of Representatives.

MEMBERSHIP CHANGES

Any change in membership numbers and voting status of the members of a legislative interim study body approved by the Legislative Council requires the approval of the Studies Committee and Legislative Council or legislative leadership.

GENDER BALANCE

Appointment of public members to study committees shall be gender balanced.

APPROVAL OF ACTIONS

A majority vote of a study committee's voting members present is necessary to carry any action; however, recommendations to the Legislative Council or General Assembly must be adopted with the affirmative votes of a majority of the committee's members of each house.

VOTING BY PUBLIC MEMBERS

Unless otherwise provided by the General Assembly or the Legislative Council, public members of study committees are nonvoting.

APPROVAL OF ADDITIONAL MEETINGS AND MEETINGS OUTSIDE DES MOINES

Any additional meeting or a meeting or public hearing by a legislative committee held outside of Des Moines requires the prior approval of the Studies Committee or legislative leadership.

PUBLIC HEARINGS

When authorization is given for a study committee to hold a public hearing, the committee may hold one hearing as a body or individual members may each hold a public hearing or groups of two or more members may hold public hearings. However, for each authorized public hearing, no members of the study committee may receive compensation for attendance at more than one session.

APPROVAL OF EXPENSES FOR SPEAKERS AND CONSULTING WORK

Any expenditure by a study committee for a speaker or presentation or for any other purpose either requires the prior approval of the Studies Committee and Legislative Council, or legislative leadership, or requires inclusion of the expenditure in a budget proposed by the study committee and approved by the Studies Committee and the Legislative Council, or legislative leadership. Contractual consulting work for a study committee requires the prior approval of the Studies Committee and the Legislative Council. Expenditures shall only be made in accordance with legislative expenditure policies and procedures.

SCHEDULING GUIDELINES

For the 2015 Interim, the deadline for completion of interim study committee meetings is November 27, 2015, and for the 2016 Interim, the deadline is December 16, 2016. An interim study committee must meet the deadline or receive an exemption or a revised deadline date from the Legislative Council or legislative leadership.