

FILE NO. 2438

SENATE FILE **H78**
BY COMMITTEE ON EDUCATION

(SUCCESSOR TO SSB 297)

Passed Senate, Date 4/3/91 (p. 1022) Passed House, Date 4/29/91
Vote: Ayes 33 Nays 15 Vote: Ayes 60 Nays 35
Approved Victor June 6, 1991

A BILL FOR

3283 1 An Act to establish a parent education program.

2 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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SF 478

1 Section 1. Section 256.9, Code 1991, is amended by adding
2 the following new subsection:

3 NEW SUBSECTION. 45. Develop and provide in-service
4 training programs and guidelines for school districts for the
5 establishment of parent education programs. Guidelines
6 developed shall describe barriers to learning and development
7 which can affect children served by parent education programs.

8 Sec. 2. NEW SECTION. 256A.4 PARENT EDUCATION PROGRAMS.

9 1. The board of directors of each school district shall
10 develop and offer a program for parent education which
11 provides for the voluntary participation of expectant parents
12 and parents of children in the period of life from birth to
13 kindergarten, who reside within district boundaries, in
14 educational experiences designed to assist parents in learning
15 about the physical, mental, and emotional development of their
16 children. All parent education programs shall be subject to
17 approval by the department of education. A board may contract
18 with another school district or public or private nonprofit
19 agency for provision of the approved program or program site.

20 2. A parent education program which is offered through a
21 school district and approved by the department shall include,
22 but is not limited to, all of the following components:

23 a. Instruction and materials designed to educate parents
24 about the physical, mental, and emotional development of
25 children.

26 b. Instruction and materials designed to enhance the
27 skills of parents in providing for their children's learning
28 and development.

29 c. Learning experiences for children and parents.

30 d. Activities, such as developmental screenings, designed
31 to detect and, to the extent possible, correct children's
32 physical, mental, emotional, or behavioral problems that may
33 cause learning problems.

34 e. Activities and materials designed to encourage self-
35 esteem, skills, and behavior that prevent the occurrence of

1 sexual and other interpersonal violence by parents.

2 f. The provision of educational materials which may be
3 borrowed by program participants for home use.

4 g. Information on related community resources, programs,
5 or activities.

6 The programs shall require substantial involvement of the
7 expectant parents or children's parents and shall be reviewed
8 periodically by the board to assure the instruction and
* 9 materials do not contain a racial, cultural, or sexual bias.

10 The programs shall encourage parents to be aware of practices
11 that may affect equitable development of children.

12 3. For purposes of this section, the requirement for
13 substantial parental involvement includes all of the
14 following:

15 a. Parents must be physically present in the classroom
16 during a significant portion of the time that their children
17 are in class, or the parents and the children must be in
18 concurrent classes.

19 b. Parenting education or family education must be an
20 integral part of every early parent education program.

21 c. Parent education program funds shall not be used for
22 traditional day care, nursery school, or other similar
23 programs.

24 Parental involvement does not include those forms of parent
25 involvement common to kindergarten, elementary school, or
26 early child special education programs, such as parent
27 conferences, newsletters, and notes to parents, but does
28 include parental involvement under section 256A.3, subsection
29 5, paragraph "e".

30 4. Each district shall maintain a separate account within
31 the district budget for moneys allocated for parent education
32 programs. A district may receive moneys from state and
33 federal sources, and may solicit funds from private sources,
34 for deposit into the account. A district may also charge a
35 reasonable fee for participation in a parent education

1 program, but shall provide for waiver of the fee if a
2 participant is unable to pay.

3 5. A district may coordinate a parent education program
4 with district special education and vocational education
5 programs and with any related services or programs provided by
6 other state, federal, or private nonprofit agencies. A
7 district shall employ appropriately licensed practitioners to
8 provide educational programming under this section.

9 Sec. 3. NEW SECTION. 256A.5 DISTRICT ADVISORY COUNCILS.

10 The board of directors of each school district shall
11 appoint a district advisory council for the area served by the
12 parent education program. If one or more districts are
13 jointly providing a parent education program, a joint advisory
14 council may be appointed. A majority of the members of the
15 council shall consist of parents participating in the program.
16 The council shall assist the board in developing, planning,
17 and monitoring the program and shall submit any
18 recommendations in report to the board.

19 Sec. 4. Section 260.34, Code 1991, is amended to read as
20 follows:

21 260.34 ELEMENTARY LICENSES.

22 The board of educational examiners in conjunction with the
23 child development coordinating council, or other similar
24 agency, shall develop appropriate licenses for teachers in
25 parent education programs and in the early elementary grades,
26 taking into consideration recommendations from the child
27 development coordinating council or other similar agency, the
28 center for early development education, and teacher education
29 personnel. Except as otherwise provided in section 256.11,
30 subsection 1, rules adopted shall establish parent education,
31 early childhood, and early elementary licensing or endorsement
32 standards for teachers, elementary school principals, licensed
33 child care providers, and administrators who work with
34 children from three birth through eight years of age, which
35 shall require knowledge of aspects of child development from

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1 birth through eight years of age.

EXPLANATION

3 This bill establishes a parent education program. Each
 4 school district is to provide programming, in which parents or
 5 expectant parents of the district can voluntarily participate.
 6 Districts can join together or contract for the offering of
 7 the programs and may coordinate programming with other
 8 available congruent programming. Districts are to separately
 9 account for funds received for parent education programs and
 10 may receive state, federal, or private funds, including the
 11 charging of reasonable fees, for parent education programs.
 12 The department of education is to provide in-service training
 13 and guidelines to assist districts in developing programming.
 14 Districts are to establish local advisory councils to assist
 15 in the development, planning, and monitoring of local
 16 programming. The board of educational examiners is to develop
 17 an appropriate license for practitioners providing instruction
 18 in parent education programs.

19 This bill may create a state mandate under chapter 25B.

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**SENATE FILE 478
FISCAL NOTE**

A fiscal note for Senate File 478 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note is available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Senate File 478 establishes a Parent Education Program. Local school districts would have the option to develop and offer a program for parents of children from birth to age 4. The bill specifies the components that any program must include. Each participating district must submit a plan to the Department of Education which includes the total amount for the Program, which cannot exceed 1.3% of a district's regular program district cost. Of the total, 25% must come from existing resources, and the remainder is funded from property taxes.

Senate File 478 also establishes a Parent Education Program Fund. If any state money is appropriated to this fund, it would be allocated to the districts with a Parent Education Program. To determine the amount received by a district, the Department of Management would determine the percent of a district's total combined budget that is comprised of State Aid. This is known as the state matching percent. The district is then eligible for state funds equal to the state matching percent times the amount of the program funded with property taxes. A district may also utilize Phase III of the Educational Excellence Program for this purpose.

Assumptions:

- * District budgets will increase by allowable growth (4.2%) from FY 1992 to FY 1993.
- * The regular program district cost for FY 1992 is \$1,598.6 million. The regular program district cost for FY 1993 is \$1,665.0 million.
- * The total amount that could be spent in FY 1993 for this Program is \$21.7 million.

Fiscal Estimate:

Senate File 478 has no General Fund impact, because there is no State appropriation. The impact on local districts is difficult to estimate because the actual number of participating districts is unknown.

If all districts participated in the Program for FY 1993, the total budget would be approximately \$21.7 million. Of this amount, \$10.1 could be reimbursed by State funds, \$5.4 million would come from the district's existing budget, and \$6.2 would come from additional property taxes.

(LSB 2438sv, CRH)

FILED APRIL 8, 1991

BY DENNIS PROUTY, FISCAL DIRECTOR

SENATE FILE 478

S-3292

1 Amend Senate File 478, as follows:

2 1. Page 1, by inserting before line 1, the
3 following:

4 "Section 101. Section 256.7, Code 1991, is amended
5 by adding the following new subsection:

6 NEW SUBSECTION. 21. Adopt rules to be effective
7 by July 1, 1992, which set standards for approval of
8 professional development programs in accordance with
9 standards set by the board of educational examiners
10 for parent education endorsements allowing
11 practitioners to obtain an appropriate parent
12 education endorsement."

13 2. Page 1, line 3, by inserting after the word
14 "provide" the following: "by July 1, 1993,".

15 3. Page 1, line 9, by striking the word "shall"
16 and inserting the following: "may".

17 4. Page 2, line 9, by striking the word "sexual"
18 and inserting the following: "gender".

19 5. Page 3, line 7, by striking the words "employ
20 appropriately licensed practitioners" and inserting
21 the following: "by July 1, 1994, employ licensed
22 practitioners who have an endorsement in parent
23 education programming".

24 6. Page 3, line 8, by inserting after the word
25 "section." the following: "From the effective date of
26 this Act, districts may employ licensed practitioners
27 who are conditionally licensed to provide parent
28 education programming."

29 7. Page 3, by inserting after line 18, the
30 following:

31 "Sec. 102. NEW SECTION. 257.50 PARENT EDUCATION
32 PROGRAM FUNDING.

33 1. The board of directors of a school district
34 requesting additional allowable growth in order to
35 provide a parent education program shall submit an
36 application for approval of the program to the
37 department of education not later than November 1 of
38 the year preceding the budget year during which the
39 program will be offered. The board shall submit a
40 copy of the program plans to the district advisory
41 council appointed by the board under section 256A.5.
42 The department shall review the program plans and
43 shall prior to January 15 either grant approval for
44 the program or return the request for approval with
45 comments of the department included. Any unapproved
46 request for a program may be resubmitted with
47 modifications to the department not later than
48 February 1. Not later than February 15 the department
49 shall notify the department of management of the names
50 of the school districts for which parent education

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1 programs have been approved and the approved budget of
2 each program listed separately for each school
3 district having an approved program.

4 2. The budget of an approved parent education
5 program for a school district, after subtracting any
6 funds received from other sources for that purpose,
7 shall be funded annually on a basis of one-fourth or
8 more from the district cost of the school district and
9 up to three-fourths by an increase in allowable growth
10 as defined in section 257.8. The approved budget for
11 an approved parent education program shall not exceed
12 an amount equal to one and three-tenths of one percent
13 of the district's regular program cost per pupil times
14 the budget enrollment of the district. Annually, by
15 March 1, the department of management shall establish
16 a modified allowable growth for each district which
17 provides a parent education program equal to the
18 difference between the approved budget for the parent
19 education program for that district and the sum of the
20 amount funded from the district cost of the school
21 district plus funds received from other sources.

22 Sec. 103. NEW SECTION. 257.51 PARENT EDUCATION
23 PROGRAM FUND.

24 A parent education program fund is established in
25 the office of the treasurer of state, to be
26 administered by the department of education, for
27 purposes of receiving state funds for distribution to
28 school districts which offer parent education
29 programs. If funds are appropriated, the department
30 of education shall distribute to each school district
31 that provides a parent education program, state funds
32 in an amount equal to the state aid percent times the
33 amount approved for allowable growth. If insufficient
34 funds are available to provide the full amount of the
35 percentage portion of the approved parent education
36 program budget, then the funds shall be prorated among
37 all districts providing parent education programs.
38 The department of management shall annually, by March
39 1, calculate a state aid percent for each district
40 which offers a parent education program which shall be
41 defined for purposes of this section as the state
42 school foundation aid, as defined under section 257.1,
43 divided by the combined district cost, as defined
44 under sections 257.2 and 257.10."

45 8. Page 3, lines 19 and 20, by striking the words
46 "to read as follows" and inserting the following: "by
47 adding the following new unnumbered paragraph".

48 9. By striking page 3, line 21, through page 4,
49 line 1, and inserting the following:

50 "NEW UNNUMBERED PARAGRAPH. The board of

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1 educational examiners, in conjunction with the child
2 development coordinating council, the Iowa council for
3 early intervention services, and the state board of
4 education, shall develop and adopt rules to be
5 effective by July 1, 1992, establishing an appropriate
6 endorsement for practitioners who provide educational
7 programming in parent education programs. Rules
8 adopted shall provide for the issuance of a
9 conditional license which will permit practitioners to
10 provide parent education programming from the
11 effective date of this Act, and prior to completion of
12 the training required for a regular endorsement.
13 Rules adopted shall also include training standards
14 for teachers, principals, and administrators who work
15 with parents, expectant parents, and children from
16 birth through three years of age, which require
17 knowledge of aspects of child development from birth
18 through three years of age and recognize appropriate
19 preparation in approved professional development
20 programs.

21 Sec. _____. Sections 2, 102, 103, and 3, of this
22 Act, take effect July 1, 1992."

23 10. By numbering and renumbering as necessary.

By MICHAEL W. CONNOLLY

S-3292 FILED APRIL 3, 1991

ADOPTED (p. 1022)

SENATE FILE 478

S-3297

1 Amend Senate File 478 as follows:

2 1. Page 3, by inserting after line 8 the fol-
3 lowing:

4 "_____. Each parent education program offered shall
5 contain an evaluative component which shall include,
6 but is not limited to, an annual report to the depart-
7 ment of education on the percentage of eligible
8 parents and children participating in the program and
9 the socio- 100 economic status and other demographic
10 characteristics of parents participating in the
11 program."

12 2. By numbering and renumbering as necessary.

By FLORENCE BUHR

S-3297 FILED APRIL 3, 1991

ADOPTED (p. 1022)

SENATE FILE 478

S-3283

1 Amend Senate File 478 as follows:

2 1. Page 4, by inserting after line 1, the
3 following:

4 "Sec. _____. Section 294A.14, unnumbered paragraph
5 5, Code 1991, is amended to read as follows:

6 For the purpose of this section, a performance-
7 based pay plan shall provide for salary increases for
8 teachers who demonstrate superior performance in
9 completing assigned duties or who organize,
10 facilitate, and participate in parent education
11 programs designed for expectant parents and parents of
12 students and which are directed at assisting parental
13 efforts to be actively involved in their children's
14 educational development. The plan shall include the
15 method used to determine superior performance of a
16 teacher. For school districts, the plan may include
17 assessments of specific teaching behavior, assessments
18 of student performance, assessments of other
19 characteristics associated with effective teaching, or
20 a combination of these criteria."

21 2. Title page, line 1, by inserting after the
22 word "program" the following: "and making teachers
23 participating in the program eligible for performance-
24 based pay".

25 3. By numbering and renumbering as necessary.

By MAGGIE TINSMAN

MICHAEL W. CONNOLLY

S-3283 FILED APRIL 3, 1991

ADOPTED *p. 1023*

SENATE FILE 478
BY COMMITTEE ON EDUCATION

(SUCCESSOR TO SSB 297)

(AS AMENDED AND PASSED BY THE SENATE APRIL 3, 1991)

~~_____~~ - New Language by the Senate

^{as amended by House}
Passed Senate, Date 5/1/91 (p. 1592) Passed House, Date 4/29/91 (p. 1905)
Vote: Ayes 36 Nays 12 Vote: Ayes 60 Nays 35

Illis-Approved June 6, 1991 (See letter)
Repassed Senate 5/6/91 (p. 1685)
39-7

A BILL FOR

1 An Act to establish a parent education program and making
2 teachers participating in the program eligible for
3 performance-based pay.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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S.F. 478

1 Section 1. Section 256.7, Code 1991, is amended by adding
2 the following new subsection:

3 NEW SUBSECTION. 21. Adopt rules to be effective by July
4 1, 1992, which set standards for approval of professional
5 development programs in accordance with standards set by the
6 board of educational examiners for parent education
7 endorsements allowing practitioners to obtain an appropriate
8 parent education endorsement.

9 Sec. 2. Section 256.9, Code 1991, is amended by adding the
10 following new subsection:

11 NEW SUBSECTION. 45. Develop and provide by July 1, 1993,
12 in-service training programs and guidelines for school
13 districts for the establishment of parent education programs.
14 Guidelines developed shall describe barriers to learning and
15 development which can affect children served by parent
16 education programs.

17 Sec. 3. NEW SECTION. 256A.4 PARENT EDUCATION PROGRAMS.

18 1. The board of directors of each school district may
19 develop and offer a program for parent education which
20 provides for the voluntary participation of expectant parents
21 and parents of children in the period of life from birth to
22 kindergarten, who reside within district boundaries, in
23 educational experiences designed to assist parents in learning
24 about the physical, mental, and emotional development of their
3727 25 children. All parent education programs shall be subject to
26 approval by the department of education. A board may contract
27 with another school district or public or private nonprofit
28 agency for provision of the approved program or program site.

29 2. A parent education program which is offered through a
30 school district and approved by the department shall include,
31 but is not limited to, all of the following components:

32 a. Instruction and materials designed to educate parents
33 about the physical, mental, and emotional development of
34 children.

35 b. Instruction and materials designed to enhance the

1 skills of parents in providing for their children's learning
2 and development.

3 c. Learning experiences for children and parents.

4 d. Activities, such as developmental screenings, designed
5 to detect and, to the extent possible, correct children's
6 physical, mental, emotional, or behavioral problems that may
7 cause learning problems.

8 e. Activities and materials designed to encourage self-
9 esteem, skills, and behavior that prevent the occurrence of
10 sexual and other interpersonal violence by parents.

11 f. The provision of educational materials which may be
12 borrowed by program participants for home use.

13 g. Information on related community resources, programs,
14 or activities.

15 The programs shall require substantial involvement of the
16 expectant parents or children's parents and shall be reviewed
17 periodically by the board to assure the instruction and
18 materials do not contain a racial, cultural, or gender bias.
19 The programs shall encourage parents to be aware of practices
20 that may affect equitable development of children.

21 3. For purposes of this section, the requirement for
22 substantial parental involvement includes all of the
23 following:

24 a. Parents must be physically present in the classroom
25 during a significant portion of the time that their children
26 are in class, or the parents and the children must be in
27 concurrent classes.

28 b. Parenting education or family education must be an
29 integral part of every early parent education program.

30 c. Parent education program funds shall not be used for
31 traditional day care, nursery school, or other similar
32 programs.

33 Parental involvement does not include those forms of parent
34 involvement common to kindergarten, elementary school, or
35 early child special education programs, such as parent

1 conferences, newsletters, and notes to parents, but does
2 include parental involvement under section 256A.3, subsection
3 5, paragraph "e".

4 4. Each district shall maintain a separate account within
5 the district budget for moneys allocated for parent education
6 programs. A district may receive moneys from state and
7 federal sources, and may solicit funds from private sources,
8 for deposit into the account. A district may also charge a
9 reasonable fee for participation in a parent education
10 program, but shall provide for waiver of the fee if a
11 participant is unable to pay.

12 5. A district may coordinate a parent education program
13 with district special education and vocational education
14 programs and with any related services or programs provided by
15 other state, federal, or private nonprofit agencies. A
16 district shall by July 1, 1994, employ licensed practitioners
17 who have an endorsement in parent education programming to
18 provide educational programming under this section. From the
19 effective date of this Act, districts may employ licensed
20 practitioners who are conditionally licensed to provide parent
21 education programming.

22 6. Each parent education program offered shall contain an
23 evaluative component which shall include, but is not limited
24 to, an annual report to the department of education on the
25 percentage of eligible parents and children participating in
26 the program and the socio-economic status and other
27 demographic characteristics of parents participating in the
28 program.

29 Sec. 4. NEW SECTION. 256A.5 DISTRICT ADVISORY COUNCILS.

30 The board of directors of each school district shall
31 appoint a district advisory council for the area served by the
32 parent education program. If one or more districts are
33 jointly providing a parent education program, a joint advisory
34 council may be appointed. A majority of the members of the
35 council shall consist of parents participating in the program.

1 The council shall assist the board in developing, planning,
2 and monitoring the program and shall submit any
3 recommendations in report to the board.

4 Sec. 5. NEW SECTION. 257.50 PARENT EDUCATION PROGRAM
5 FUNDING.

6 1. The board of directors of a school district requesting
7 additional allowable growth in order to provide a parent
8 education program shall submit an application for approval of
9 the program to the department of education not later than
10 November 1 of the year preceding the budget year during which
11 the program will be offered. The board shall submit a copy of
12 the program plans to the district advisory council appointed
13 by the board under section 256A.5. The department shall
14 review the program plans and shall prior to January 15 either
15 grant approval for the program or return the request for
16 approval with comments of the department included. Any
17 unapproved request for a program may be resubmitted with
18 modifications to the department not later than February 1.
19 Not later than February 15 the department shall notify the
20 department of management of the names of the school districts
21 for which parent education programs have been approved and the
22 approved budget of each program listed separately for each
23 school district having an approved program.

24 2. The budget of an approved parent education program for
25 a school district, after subtracting any funds received from
26 other sources for that purpose, shall be funded annually on a
27 basis of one-fourth or more from the district cost of the
28 school district and up to three-fourths by an increase in
29 allowable growth as defined in section 257.8. The approved
30 budget for an approved parent education program shall not
31 exceed an amount equal to one and three-tenths of one percent
32 of the district's regular program cost per pupil times the
33 budget enrollment of the district. Annually, by March 1, the
34 department of management shall establish a modified allowable
35 growth for each district which provides a parent education

1 program equal to the difference between the approved budget
2 for the parent education program for that district and the sum
3 of the amount funded from the district cost of the school
4 district plus funds received from other sources.

5 Sec. 6. NEW SECTION. 257.51 PARENT EDUCATION PROGRAM
6 FUND.

7 A parent education program fund is established in the
8 office of the treasurer of state, to be administered by the
9 department of education, for purposes of receiving state funds
10 for distribution to school districts which offer parent
11 education programs. If funds are appropriated, the department
12 of education shall distribute to each school district that
13 provides a parent education program, state funds in an amount
14 equal to the state aid percent times the amount approved for
15 allowable growth. If insufficient funds are available to
16 provide the full amount of the percentage portion of the
17 approved parent education program budget, then the funds shall
18 be prorated among all districts providing parent education
19 programs. The department of management shall annually, by
20 March 1, calculate a state aid percent for each district which
21 offers a parent education program which shall be defined for
22 purposes of this section as the state school foundation aid,
23 as defined under section 257.1, divided by the combined
24 district cost, as defined under sections 257.2 and 257.10.

25 Sec. 7. Section 260.34, Code 1991, is amended by adding
26 the following new unnumbered paragraph:

27 NEW UNNUMBERED PARAGRAPH. The board of educational
28 examiners, in conjunction with the child development
29 coordinating council, the Iowa council for early intervention
30 services, and the state board of education, shall develop and
31 adopt rules to be effective by July 1, 1992, establishing an
32 appropriate endorsement for practitioners who provide
33 educational programming in parent education programs. Rules
34 adopted shall provide for the issuance of a conditional
35 license which will permit practitioners to provide parent

1 education programming from the effective date of this Act, and
2 prior to completion of the training required for a regular
3 endorsement. Rules adopted shall also include training
4 standards for teachers, principals, and administrators who
5 work with parents, expectant parents, and children from birth
6 through three years of age, which require knowledge of aspects
7 of child development from birth through three years of age and
8 recognize appropriate preparation in approved professional
9 development programs.

10 Sec. 8. Section 294A.14, unnumbered paragraph 5, Code
11 1991, is amended to read as follows:

12 For the purpose of this section, a performance-based pay
13 plan shall provide for salary increases for teachers who
14 demonstrate superior performance in completing assigned duties
15 or who organize, facilitate, and participate in parent
16 education programs designed for expectant parents and parents
17 of students and which are directed at assisting parental
18 efforts to be actively involved in their children's
19 educational development. The plan shall include the method
20 used to determine superior performance of a teacher. For
21 school districts, the plan may include assessments of specific
22 teaching behavior, assessments of student performance,
23 assessments of other characteristics associated with effective
24 teaching, or a combination of these criteria.

25 Sec. 9. Sections 3, 4, 5, and 6, of this Act, take effect
26 July 1, 1992.

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SENATE FILE 478

H-3617

1 Amend Senate File 478, as amended, passed, and
2 reprinted by the Senate, as follows:

3 1. Page 1, by striking lines 4 through 8, and
4 inserting the following: "1, 1993, which set
5 standards for approval of preservice and in-service
6 training programs offered by area education agencies
7 and practitioner preparation institutions and parent
8 education programs offered by or through local school
9 districts."

10 2. Page 1, line 12, by striking the words
11 "training programs" and inserting the following: "and
12 preservice training programs through the area
13 education agencies and practitioner preparation
14 institutions".

15 3. Page 1, line 20, by striking the words "for
16 the voluntary participation of" and inserting the
17 following: "outreach and incentives for the voluntary
18 participation of first-time".

19 4. Page 1, lines 21 and 22, by striking the words
20 "to kindergarten" and inserting the following:
21 "through age three".

22 5. Page 2, line 3, by striking the word
23 "Learning" and inserting the following: "Instruction
24 for parents on the providing of learning".

25 6. Page 2, line 5, by striking the words "and, to
26 the extent possible, correct".

27 7. Page 2, line 7, by inserting after the word
28 "problems" the following: "and referrals to
29 appropriate agencies, authorities, or service
30 providers".

31 8. Page 2, line 8, by inserting after the word
32 "encourage" the following: "parents' and children's".

33 9. Page 2, by striking lines 9 through 12, and
34 inserting the following: "esteem and to enhance
35 parenting skills and both parents' and children's
36 appreciation of the benefits of education."

37 10. Page 2, line 15, by striking the words
38 "substantial involvement of the" and inserting the
39 following: "that a parent educator make personal
40 contact with participating".

41 11. Page 2, line 16, by striking the words
42 "children's parents" and inserting the following:
43 "parents of eligible children at least eight times
44 each year".

45 12. By striking page 2, line 21 through page 3,
46 line 3, and inserting the following:

47 "3. Parent education programs shall be provided by
48 parent educators who have completed a minimum of
49 thirty clock hours of an approved parent education
50 preservice or in-service training program and meet one

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1 of the following requirements:

2 a. The parent educator is licensed in elementary
3 education, early childhood education, early childhood
4 special education, home economics, or consumer and
5 homemaking education, or is licensed or certified in
6 occupational child care services and has demonstrated
7 an ability to work with young children and their
8 parents.

9 b. The parent educator has achieved child develop-
10 ment associate recognition in early childhood
11 education, has completed programming in child
12 development and nursing, and has demonstrated an
13 ability to work with young children and their parents.

14 c. The parent educator has completed sixty college
15 credit hours and possesses two years of experience in
16 a program working with young children and their
17 parents.

18 d. The parent educator possesses five years of
19 experience in a program working with young children
20 and their parents."

21 13. Page 3, by striking lines 8 through 11, and
22 inserting the following: "for deposit into the
23 account."

24 14. Page 3, line 15, by striking the word "A".

25 15. Page 3, by striking lines 16 through 21.

26 16. Page 3, line 30, by inserting after the word
27 "shall" the following: ", by September 1, 1991,".

28 17. Page 3, by striking lines 34 and 35 and
29 inserting the following: "council may be appointed.
30 To the extent possible, the council members shall be
31 former or current members of the district's local
32 early childhood education committees and shall
33 include, but are not limited to, representatives of
34 local businesses, service organizations, educators,
35 head start educators, parents, private child care
36 providers, county home extension economists, area
37 education agencies, the school board, the community
38 education advisory board, local social services
39 organizations, the local board of health, and persons
40 knowledgeable about developmentally appropriate
41 learning and parent education."

42 18. Page 4, by inserting before line 1 the
43 following: "The council shall be responsible for
44 assessing current programs and services for expectant
45 parents and parents of children who are less than four
46 years of age."

47 19. Page 4, line 1, by inserting after the word
48 "shall" the following: "also".

49 20. By striking page 5, line 25 through page 6,
50 line 24, and inserting the following:

H-3617

Page 3

- 1 "Sec. ____ . Section 294A.14, unnumbered paragraph
 2 2, Code 1991, is amended to read as follows:
 3 Notwithstanding the amount per pupil of the
 4 payments specified in this section, for the fiscal
 5 year beginning July 1, 1991, and each succeeding
 6 fiscal year, if a school district's or area education
 7 agency's approved phase III plan for a fiscal year
 8 contains a component that includes a performance-based
 9 pay plan which provides for salary increases for
 10 teachers who demonstrate superior performance in
 11 completing assigned duties or by participating in
 12 innovative education programs, including but not
 13 limited to parent education programs, or comprehensive
 14 school transformation programs, the per pupil amount
 15 upon which the phase III moneys are based shall be
 16 increased by an amount equal to the product of the
 17 state percent of growth calculated under section 257.8
 18 and the per pupil amount for the previous fiscal
 19 year."
 20 21. Page 6, line 25, by striking the figure "4,".
 21 22. By numbering and renumbering and changing
 22 internal references as necessary.

By COMMITTEE ON EDUCATION

OLLIE of Clinton, Chairperson

H-3617 FILED APRIL 12, 1991

Amended by 3648 3734, 3808 & 3902
Adopted 4/15/91 (p. 1902)

SENATE FILE 478

H-3648

- 1 Amend the amendment, H-3617, to Senate File 478, as
 2 amended, passed, and reprinted by the Senate, as
 3 follows:
 4 1. Page 1, by inserting after line 36, the
 5 following:
 6 " ____ . Page 2, by inserting after line 14, the
 7 following:
 8 " ____ . Role modeling and mentoring techniques for
 9 families of children who meet one or more of the
 10 criteria established for the definition of at-risk
 11 children by the child development coordinating
 12 council.""
 13 2. By renumbering as necessary.

By SHOULTZ of Black Hawk
BAKER of Polk

H-3648 FILED APRIL 16, 1991

Adopted 4/29/91 (p. 1906)

SENATE FILE 478

H-3808

1 Amend the amendment, H-3617, to Senate File 478, as
2 amended, passed, and reprinted by the Senate as
3 follows:

4 1. Page 1, line 34, by inserting after the word
5 "esteem" the following: ", self-discipline,
6 responsibility, kindness, honesty, hard work,
7 gratefulness, respect for authority and for each
8 other,".

By HURLEY of Fayette
GRUBBS of Scott
SIEGRIST of Pottawattamie
MERTZ of Kossuth
KISTLER of Jefferson
IVERSON of Wright
SVOBODA of Tama
SHEARER of Louisa
JOHNSON of Clinton

HANSON of Black Hawk
HANSEN of Woodbury
CARPENTER of Polk
CONNORS of Polk
DAGGETT of Adams
JAY of Appanoose
KREBSBACH of Mitchell
SPEAR of Lee

H-3808 FILED APRIL 24, 1991

Adopted 4/29/91 (p. 1700)

SENATE FILE 478

H-3968

1 Amend amendment, H-3617, to Senate File 478, as
2 amended, passed, and reprinted by the Senate, as
3 follows:

4 1. Page 1, line 5, by inserting after the words
5 "approval of" the following: "parent education".
6 2. Page 1, line 6, by striking the word
7 "programs" and inserting the following: "programs,".
8 3. Page 1, line 7, by striking the word
9 "institutions" and inserting the following:
10 "institutions,".

By SHOULTZ of Black Hawk

H-3968 FILED APRIL 29, 1991

ADOPTED (p. 1899)

SENATE FILE 478

H-3971

1 Amend Senate File 478, as amended, passed and
2 reprinted by the Senate as follows:

3 1. Title page, by striking lines 2 and 3, and
4 inserting the following: "teachers participating in
5 the program eligible for receipt of funds under phase
6 III of the educational excellence program."

By SHOULTZ of Black Hawk
MARGINS F

BE IT ENACTED BY THE GENERAL
ASSEMBLY OF THE STATE OF IOWA:

H-3971 FILED APRIL 29, 1991

Adopted 4/29/91 (p. 1903)

SENATE FILE 478

H-3727

1 Amend Senate File 478, as amended, passed, and
2 reprinted by the Senate, as follows:
3 1. Page 1, line 25, by striking the words "All
4 parent education programs" and inserting the
5 following: "A district providing a parent education
6 program, which seeks additional funding under sections
7 257.50 and 257.51, shall meet the requirements of this
8 section and the program".

By NEUHAUSER of Johnson

H-3727 FILED APRIL 18, 1991

Adopted 4/29/91 (p. 1902)

SENATE FILE 478

H-3736

1 Amend the amendment, H-3617, to Senate File 478, as
2 amended, passed, and reprinted by the Senate, as
3 follows:
4 1. Page 2, by inserting after line 27, the
5 following:
6 " ". Page 3, line 31, by striking the words
7 "served by the" and inserting the following: "which
8 would be served by a".
9 2. By renumbering as necessary.

By SHOULTZ of Black Hawk

H-3736 FILED APRIL 19, 1991

Adopted 4/29/91 (p. 1902)

SENATE FILE 478

H-3737

1 Amend amendment, H-3617, to Senate File 478, as
2 amended, passed and reprinted by the Senate, as
3 follows:
4 1. Page 2, by striking lines 26 and 27.
5 2. By renumbering as necessary.

By BARTZ of Worth

H-3737 FILED APRIL 19, 1991

Adopted 4/29 (p. 1902)

SENATE FILE 478

H-3738

1 Amend Senate File 478, as amended, passed and
2 reprinted by the Senate, as follows:
3 1. Page 3, line 30, by inserting after the word
4 "each" the following: "participating".

By BARTZ of Worth

H-3738 FILED APRIL 19, 1991

Adopted 4/29 (p. 1902)

SENATE FILE 478

H-3739

1 Amend the amendment, H-3617, to Senate File 478, as
2 amended, passed, and reprinted by the Senate, as
3 follows:
4 1. Page 2, by striking line 27, and inserting the
5 following: "each" the following: "participating".

By BARTZ of Worth

H-3739 FILED APRIL 19, 1991

Adopted 4/29

HOUSE AMENDMENT TO
SENATE FILE 478

S-3648

- 1 Amend Senate File 478, as amended, passed, and
2 reprinted by the Senate, as follows:
- 3 1. Page 1, by striking lines 4 through 8, and
4 inserting the following: "1, 1993, which set
5 standards for approval of parent education preservice
6 and in-service training programs, offered by area
7 education agencies and practitioner preparation
8 institutions, and parent education programs offered by
9 or through local school districts."
- 10 2. Page 1, line 12, by striking the words
11 "training programs" and inserting the following: "and
12 preservice training programs through the area
13 education agencies and practitioner preparation
14 institutions".
- 15 3. Page 1, line 20, by striking the words "for
16 the voluntary participation of" and inserting the
17 following: "outreach and incentives for the voluntary
18 participation of first-time".
- 19 4. Page 1, lines 21 and 22, by striking the words
20 "to kindergarten" and inserting the following:
21 "through age three".
- 22 5. Page 1, line 25, by striking the words "All
23 parent education programs" and inserting the
24 following: "A district providing a parent education
25 program, which seeks additional funding under sections
26 257.50 and 257.51, shall meet the requirements of this
27 section and the program".
- 28 6. Page 2, line 3, by striking the word
29 "Learning" and inserting the following: "Instruction
30 for parents on the providing of learning".
- 31 7. Page 2, line 5, by striking the words "and, to
32 the extent possible, correct".
- 33 8. Page 2, line 7, by inserting after the word
34 "problems" the following: "and referrals to
35 appropriate agencies, authorities, or service
36 providers".
- 37 9. Page 2, line 8, by inserting after the word
38 "encourage" the following: "parents' and children's".
- 39 10. Page 2, by striking lines 9 through 12, and
40 inserting the following: "esteem, self-discipline,
41 responsibility, kindness, honesty, hard work,
42 gratefulness, respect for authority and for each
43 other, and to enhance parenting skills and both
44 parents' and children's appreciation of the benefits
45 of education."
- 46 11. Page 2, by inserting after line 14, the
47 following:
48 "____. Role modeling and mentoring techniques for
49 families of children who meet one or more of the
50 criteria established for the definition of at-risk

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Page 2

1 children by the child development coordinating
2 council."

3 12. Page 2, line 15, by striking the words
4 "substantial involvement of the" and inserting the
5 following: "that a parent educator make personal
6 contact with participating".

7 13. Page 2, line 16, by striking the words
8 "children's parents" and inserting the following:
9 "parents of eligible children at least eight times
10 each year".

11 14. By striking page 2, line 21 through page 3,
12 line 3, and inserting the following:

13 "3. Parent education programs shall be provided by
14 parent educators who have completed a minimum of
15 thirty clock hours of an approved parent education
16 preservice or in-service training program and meet one
17 of the following requirements:

18 a. The parent educator is licensed in elementary
19 education, early childhood education, early childhood
20 special education, home economics, or consumer and
21 homemaking education, or is licensed or certified in
22 occupational child care services and has demonstrated
23 an ability to work with young children and their
24 parents.

25 b. The parent educator has achieved child develop-
26 ment associate recognition in early childhood
27 education, has completed programming in child
28 development and nursing, and has demonstrated an
29 ability to work with young children and their parents.

30 c. The parent educator has completed sixty college
31 credit hours and possesses two years of experience in
32 a program working with young children and their
33 parents.

34 d. The parent educator possesses five years of
35 experience in a program working with young children
36 and their parents."

37 15. Page 3, by striking lines 8 through 11, and
38 inserting the following: "for deposit into the
39 account."

40 16. Page 3, line 15, by striking the word "A".

41 17. Page 3, by striking lines 16 through 21.

42 18. Page 3, line 31, by striking the words
43 "served by the" and inserting the following: "which
44 would be served by a".

45 19. Page 3, by striking lines 34 and 35 and
46 inserting the following: "council may be appointed.
47 To the extent possible, the council members shall be
48 former or current members of the district's local
49 early childhood education committees and shall
50 include, but are not limited to, representatives of

S-3648

Page 3

1 local businesses, service organizations, educators,
 2 head start educators, parents, private child care
 3 providers, county home extension economists, area
 4 education agencies, the school board, the community
 5 education advisory board, local social services
 6 organizations, the local board of health, and persons
 7 knowledgeable about developmentally appropriate
 8 learning and parent education."

9 20. Page 4, by inserting before line 1 the
 10 following: "The council shall be responsible for
 11 assessing current programs and services for expectant
 12 parents and parents of children who are less than four
 13 years of age."

14 21. Page 4, line 1, by inserting after the word
 15 "shall" the following: "also".

16 22. By striking page 5, line 25 through page 6,
 17 line 24, and inserting the following:

18 "Sec. ____ . Section 294A.14, unnumbered paragraph
 19 2, Code 1991, is amended to read as follows:

20 Notwithstanding the amount per pupil of the
 21 payments specified in this section, for the fiscal
 22 year beginning July 1, 1991, and each succeeding
 23 fiscal year, if a school district's or area education
 24 agency's approved phase III plan for a fiscal year
 25 contains a component that includes a performance-based
 26 pay plan which provides for salary increases for
 27 teachers who demonstrate superior performance in
 28 completing assigned duties or by participating in
 29 innovative education programs, including but not
 30 limited to parent education programs, or comprehensive
 31 school transformation programs, the per pupil amount
 32 upon which the phase III moneys are based shall be
 33 increased by an amount equal to the product of the
 34 state percent of growth calculated under section 257.8
 35 and the per pupil amount for the previous fiscal
 36 year."

37 23. Page 6, line 25, by striking the figure "4,".

38 24. Title page, by striking lines 2 and 3, and
 39 inserting the following: "teachers participating in
 40 the program eligible for receipt of funds under phase
 41 III of the educational excellence program."

42 25. By renumbering, relettering, or redesignating
 43 and correcting internal references as necessary.

RECEIVED FROM THE HOUSE

S-3648 FILED APRIL 30, 1991

Senate amended (3671) & concurred 5/1/91 (p. 1592)

SENATE FILE 478

S-3671

1 Amend the House amendment, S-3648, to Senate File
 2 478, as amended, passed, and reprinted by the Senate,
 3 as follows:

- 4 1. Page 1, by striking lines 19 through 21.
- 5 2. Page 1, by striking lines 39 through 45.
- 6 3. By renumbering as necessary.

By MIKE CONNOLLY

S-3671 FILED MAY 1, 1991

ADOPTED (p. 1592)

SENATE AMENDMENT TO HOUSE AMENDMENT TO SENATE FILE 478

H-4009

1 Amend the House amendment, S-3648, to Senate File
2 478, as amended, passed, and reprinted by the Senate,
3 as follows:

- 4 1. Page 1, by striking lines 19 through 21.
- 5 2. Page 1, by striking lines 39 through 45.
- 6 3. By renumbering as necessary.

RECEIVED FROM THE SENATE

H-4009 FILED MAY 1, 1991

House refused to concur 5/2 (p 2021)
Senate passed 5/6/91 (p 1685)

CONNOLLY, CH.
SZYMDNIAK
RENSINK

SSB 297
EDUCATION

SENATE FILE 478
BY (PROPOSED COMMITTEE ON
EDUCATION BILL BY
CHAIRPERSON CONNOLLY)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act to establish a parent education program.
2 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 Section 1. Section 256.9, Code 1991, is amended by adding
2 the following new subsection:

3 NEW SUBSECTION. 45. Develop and provide in-service
4 training programs and guidelines for school districts for the
5 establishment of parent education programs. Guidelines
6 developed shall describe barriers to learning and development
7 which can affect children served by parent education programs.

8 Sec. 2. NEW SECTION. 256A.4 PARENT EDUCATION PROGRAMS.

9 1. The board of directors of each school district shall
10 develop and offer a program for parent education which
11 provides for the voluntary participation of expectant parents
12 and parents of children in the period of life from birth to
13 kindergarten, who reside within district boundaries, in
14 educational experiences designed to assist parents in learning
15 about the physical, mental, and emotional development of their
16 children. All parent education programs shall be subject to
17 approval by the department of education. A board may contract
18 with another school district or public or private nonprofit
19 agency for provision of the approved program or program site.

20 2. A parent education program which is offered through a
21 school district and approved by the department shall include,
22 but is not limited to, all of the following components:

23 a. Instruction and materials designed to educate parents
24 about the physical, mental, and emotional development of
25 children.

26 b. Instruction and materials designed to enhance the
27 skills of parents in providing for their children's learning
28 and development.

29 c. Learning experiences for children and parents.

30 d. Activities, such as developmental screenings, designed
31 to detect and, to the extent possible, correct children's
32 physical, mental, emotional, or behavioral problems that may
33 cause learning problems.

34 e. Activities and materials designed to encourage self-
35 esteem, skills, and behavior that prevent the occurrence of

1 sexual and other interpersonal violence by parents.

2 f. The provision of educational materials which may be
3 borrowed by program participants for home use.

4 g. Information on related community resources, programs,
5 or activities.

6 The programs shall require substantial involvement of the
7 expectant parents or children's parents and shall be reviewed
8 periodically by the board to assure the instruction and
9 materials do not contain a racial, cultural, or sexual bias.
10 The programs shall encourage parents to be aware of practices
11 that may affect equitable development of children.

12 3. For purposes of this section, the requirement for
13 substantial parental involvement includes all of the
14 following:

15 a. Parents must be physically present in the classroom
16 during a significant portion of the time that their children
17 are in class, or the parents and the children must be in
18 concurrent classes.

19 b. Parenting education or family education must be an
20 integral part of every early parent education program.

21 c. Parent education program funds shall not be used for
22 traditional day care, nursery school, or other similar
23 programs.

24 Parental involvement does not include those forms of parent
25 involvement common to kindergarten, elementary school, or
26 early child special education programs, such as parent
27 conferences, newsletters, and notes to parents, but does
28 include parental involvement under section 256A.3, subsection
29 5, paragraph "e".

30 4. Each district shall maintain a separate account within
31 the district budget for moneys allocated for parent education
32 programs. A district may receive moneys from state and
33 federal sources, and may solicit funds from private sources,
34 for deposit into the account. A district may also charge a
35 reasonable fee for participation in a parent education

1 program, but shall provide for waiver of the fee if a
2 participant is unable to pay.

3 5. A district may coordinate a parent education program
4 with district special education and vocational education
5 programs and with any related services or programs provided by
6 other state, federal, or private nonprofit agencies. A
7 district shall employ appropriately licensed practitioners to
8 provide educational programming under this section.

9 Sec. 3. NEW SECTION. 256A.5 DISTRICT ADVISORY COUNCILS.

10 The board of directors of each school district shall
11 appoint a district advisory council for the area served by the
12 parent education program. If one or more districts are
13 jointly providing a parent education program, a joint advisory
14 council may be appointed. A majority of the members of the
15 council shall consist of parents participating in the program.
16 The council shall assist the board in developing, planning,
17 and monitoring the program and shall submit any
18 recommendations in report to the board.

19 Sec. 4. Section 260.34, Code 1991, is amended to read as
20 follows:

21 260.34 ELEMENTARY LICENSES.

22 The board of educational examiners in conjunction with the
23 child development coordinating council, or other similar
24 agency, shall develop appropriate licenses for teachers in
25 parent education programs and in the early elementary grades,
26 taking into consideration recommendations from the child
27 development coordinating council or other similar agency, the
28 center for early development education, and teacher education
29 personnel. Except as otherwise provided in section 256.11,
30 subsection 1, rules adopted shall establish parent education,
31 early childhood, and early elementary licensing or endorsement
32 standards for teachers, elementary school principals, licensed
33 child care providers, and administrators who work with
34 children from three birth through eight years of age, which
35 shall require knowledge of aspects of child development from

1 birth through eight years of age.

2 EXPLANATION

3 This bill establishes a parent education program. Each
 4 school district is to provide programming, in which parents or
 5 expectant parents of the district can voluntarily participate.
 6 Districts can join together or contract for the offering of
 7 the programs and may coordinate programming with other
 8 available congruent programming. Districts are to separately
 9 account for funds received for parent education programs and
 10 may receive state, federal, or private funds, including the
 11 charging of reasonable fees, for parent education programs.
 12 The department of education is to provide in-service training
 13 and guidelines to assist districts in developing programming.
 14 Districts are to establish local advisory councils to assist
 15 in the development, planning, and monitoring of local
 16 programming. The board of educational examiners is to develop
 17 an appropriate license for practitioners providing instruction
 18 in parent education programs.

19 This bill may create a state mandate under chapter 25B.

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OFFICE OF THE GOVERNOR

STATE CAPITOL

DES MOINES, IOWA 50319

515 281-5211

TERRY E. BRANSTAD
GOVERNOR

June 6, 1991

The Honorable Elaine Baxter
Secretary of State
State Capitol Building
L O C A L

Dear Madam Secretary:

Senate File 478, an act to establish a parent education program and making teachers participating in the program eligible for receipt of funds under Phase III of the Educational Excellence Program, is hereby disapproved and transmitted to you in accordance with Article III, Section 16, of the Constitution of the State of Iowa.

Senate File 478 would authorize local school districts to implement programs for expectant parents and parents of children through age three, and would direct the Department of Education to establish programs to prepare individuals who would provide instruction to parents. Parents play a vital role in the development of their children, and in many ways they can help to assure a child's educational success.

Regrettably, I am unable to approve Senate File 478 because of the methods of funding which this act provides for parent education. The principal source of funding for these programs is local property taxes generated through additional allowable growth. Up to 75 percent of the cost of the program may be funded from this source. Currently, 332 school districts use a similar funding mechanism for talented and gifted and dropout prevent programs with nearly \$19 million generated from property taxes. While Senate File 478 includes provisions which contemplate future state funding for parent education programs, the possibility that the property taxes would be replaced with state aid in the foreseeable future is small given the present condition of the state budget. Consequently, this could result in a \$19 million increase in property taxes. Furthermore, I am concerned about provisions which would encourage the use of Phase III funds as a

The Honorable Elaine Baxter
June 6, 1991
Page 2

source of funding. While current law may allow Phase III moneys to be used for this purpose, it is inappropriate to provide the incentive of additional Phase III funds in order to encourage the establishment of parent education programs.

For the above reasons, I hereby respectfully disapprove Senate File 478.

Sincerely,

A handwritten signature in black ink, reading "Terry E. Branstad". The signature is written in a cursive style with a large, sweeping flourish at the end.

Terry E. Branstad
Governor

TEB/ps

cc: Secretary of the Senate
Chief Clerk of the House

SENATE FILE 478

AN ACT

TO ESTABLISH A PARENT EDUCATION PROGRAM AND MAKING TEACHERS PARTICIPATING IN THE PROGRAM ELIGIBLE FOR RECEIPT OF FUNDS UNDER PHASE III OF THE EDUCATIONAL EXCELLENCE PROGRAM.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 256.7, Code 1991, is amended by adding the following new subsection:

NEW SUBSECTION. 21. Adopt rules to be effective by July 1, 1993, which set standards for approval of parent education preservice and in-service training programs, offered by area education agencies and practitioner preparation institutions, and parent education programs offered by or through local school districts.

Sec. 2. Section 256.9, Code 1991, is amended by adding the following new subsection:

NEW SUBSECTION. 45. Develop and provide by July 1, 1993, in-service and preservice training programs through the area education agencies and practitioner preparation institutions and guidelines for school districts for the establishment of parent education programs. Guidelines developed shall describe barriers to learning and development which can affect children served by parent education programs.

Sec. 3. NEW SECTION. 256A.4 PARENT EDUCATION PROGRAMS.

1. The board of directors of each school district may develop and offer a program for parent education which provides outreach and incentives for the voluntary

participation of first-time expectant parents and parents of children in the period of life from birth through age three, who reside within district boundaries, in educational experiences designed to assist parents in learning about the physical, mental, and emotional development of their children. A district providing a parent education program, which seeks additional funding under sections 257.50 and 257.51, shall meet the requirements of this section and the program shall be subject to approval by the department of education. A board may contract with another school district or public or private nonprofit agency for provision of the approved program or program site.

2. A parent education program which is offered through a school district and approved by the department shall include, but is not limited to, all of the following components:

a. Instruction and materials designed to educate parents about the physical, mental, and emotional development of children.

b. Instruction and materials designed to enhance the skills of parents in providing for their children's learning and development.

c. Instruction for parents on the providing of learning experiences for children and parents.

d. Activities, such as developmental screenings, designed to detect children's physical, mental, emotional, or behavioral problems that may cause learning problems and referrals to appropriate agencies, authorities, or service providers.

e. Activities and materials designed to encourage parents' and children's self-esteem, self-discipline, responsibility, kindness, honesty, hard work, gratefulness, respect for authority and for each other, and to enhance parenting skills and both parents' and children's appreciation of the benefits of education.

f. Information on related community resources, programs, or activities.

g. Role modeling and mentoring techniques for families of children who meet one or more of the criteria established for the definition of at-risk children by the child development coordinating council.

The programs shall require that a parent educator make personal contact with participating expectant parents or parents of eligible children at least eight times each year and shall be reviewed periodically by the board to assure the instruction and materials do not contain a racial, cultural, or gender bias. The programs shall encourage parents to be aware of practices that may affect equitable development of children.

3. Parent education programs shall be provided by parent educators who have completed a minimum of thirty clock hours of an approved parent education preservice or in-service training program and meet one of the following requirements:

a. The parent educator is licensed in elementary education, early childhood education, early childhood special education, home economics, or consumer and homemaking education, or is licensed or certified in occupational child care services and has demonstrated an ability to work with young children and their parents.

b. The parent educator has achieved child development associate recognition in early childhood education, has completed programming in child development and nursing, and has demonstrated an ability to work with young children and their parents.

c. The parent educator has completed sixty college credit hours and possesses two years of experience in a program working with young children and their parents.

d. The parent educator possesses five years of experience in a program working with young children and their parents.

4. Each district shall maintain a separate account within the district budget for moneys allocated for parent education programs. A district may receive moneys from state and federal sources, and may solicit funds from private sources, for deposit into the account.

5. A district may coordinate a parent education program with district special education and vocational education programs and with any related services or programs provided by other state, federal, or private nonprofit agencies.

6. Each parent education program offered shall contain an evaluative component which shall include, but is not limited to, an annual report to the department of education on the percentage of eligible parents and children participating in the program and the socio-economic status and other demographic characteristics of parents participating in the program.

Sec. 4. NEW SECTION. 256A.5 DISTRICT ADVISORY COUNCILS.

The board of directors of each school district shall appoint a district advisory council for the area which would be served by a parent education program. If one or more districts are jointly providing a parent education program, a joint advisory council may be appointed. To the extent possible, the council members shall be former or current members of the district's local early childhood education committees and shall include, but are not limited to, representatives of local businesses, service organizations, educators, head start educators, parents, private child care providers, county home extension economists, area education agencies, the school board, the community education advisory board, local social services organizations, the local board of health, and persons knowledgeable about developmentally appropriate learning and parent education. The council shall be responsible for assessing current programs and services for expectant parents and parents of children who are less than four years of age. The council shall also assist the board in

developing, planning, and monitoring the program and shall submit any recommendations in report to the board.

Sec. 5. NEW SECTION. 257.50 PARENT EDUCATION PROGRAM FUNDING.

1. The board of directors of a school district requesting additional allowable growth in order to provide a parent education program shall submit an application for approval of the program to the department of education not later than November 1 of the year preceding the budget year during which the program will be offered. The board shall submit a copy of the program plans to the district advisory council appointed by the board under section 256A.5. The department shall review the program plans and shall prior to January 15 either grant approval for the program or return the request for approval with comments of the department included. Any unapproved request for a program may be resubmitted with modifications to the department not later than February 1. Not later than February 15 the department shall notify the department of management of the names of the school districts for which parent education programs have been approved and the approved budget of each program listed separately for each school district having an approved program.

2. The budget of an approved parent education program for a school district, after subtracting any funds received from other sources for that purpose, shall be funded annually on a basis of one-fourth or more from the district cost of the school district and up to three-fourths by an increase in allowable growth as defined in section 257.8. The approved budget for an approved parent education program shall not exceed an amount equal to one and three-tenths of one percent of the district's regular program cost per pupil times the budget enrollment of the district. Annually, by March 1, the department of management shall establish a modified allowable growth for each district which provides a parent education program equal to the difference between the approved budget

for the parent education program for that district and the sum of the amount funded from the district cost of the school district plus funds received from other sources.

Sec. 6. NEW SECTION. 257.51 PARENT EDUCATION PROGRAM FUND.

A parent education program fund is established in the office of the treasurer of state, to be administered by the department of education, for purposes of receiving state funds for distribution to school districts which offer parent education programs. If funds are appropriated, the department of education shall distribute to each school district that provides a parent education program, state funds in an amount equal to the state aid percent times the amount approved for allowable growth. If insufficient funds are available to provide the full amount of the percentage portion of the approved parent education program budget, then the funds shall be prorated among all districts providing parent education programs. The department of management shall annually, by March 1, calculate a state aid percent for each district which offers a parent education program which shall be defined for purposes of this section as the state school foundation aid, as defined under section 257.1, divided by the combined district cost, as defined under sections 257.2 and 257.10.

Sec. 7. Section 294A.14, unnumbered paragraph 2, Code 1991, is amended to read as follows:

Notwithstanding the amount per pupil of the payments specified in this section, for the fiscal year beginning July 1, 1991, and each succeeding fiscal year, if a school district's or area education agency's approved phase III plan for a fiscal year contains a component that includes a performance-based pay plan which provides for salary increases for teachers who demonstrate superior performance in completing assigned duties or by participating in innovative education programs, including but not limited to parent education programs, or comprehensive school transformation

programs, the per pupil amount upon which the phase III moneys are based shall be increased by an amount equal to the product of the state percent of growth calculated under section 257.8 and the per pupil amount for the previous fiscal year.

Sec. 8. Sections 3, 5, and 6, of this Act, take effect July 1, 1992.

JOE J. WELSH
President of the Senate

ROBERT C. ARNOULD
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 478, Seventy-fourth General Assembly.

JOHN F. DWYER
Secretary of the Senate

~~Vetoed~~
Approved June 6, 1991

TERRY E. BRANSTAD
Governor