

FILED APR 13 1988

SENATE FILE 2340
BY COMMITTEE ON WAYS AND MEANS
(formerly 550 2274)

Passed Senate, Date _____

Passed House, Date _____

Vote: Ayes _____ Nays _____

Vote: Ayes _____ Nays _____

Approved _____

A BILL FOR

1 An Act relating to individual income tax credits by granting
2 credits for contributing to individual education savings
3 accounts, increasing the personal exemption credits, providing
4 for refunds for child and dependent care credits and providing
5 an effective date.

6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

SF 2340

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1 Section 1. NEW SECTION. 261.5 TRUST FUND.

2 A college aid trust fund is established in the office of
3 the treasurer of state. The fund shall be an endowment for
4 the college aid commission and moneys deposited in the fund
5 shall not be expended but shall be invested by the treasurer
6 of state in investments authorized for the Iowa public
7 employees' retirement fund in section 97B.7.

8 Interest earned on the fund is available for appropriation
9 by the general assembly after July 1, 1993, and shall be used
10 for student financial aid purposes.

11 Sec. 2. NEW SECTION. 422.11B EDUCATION SAVINGS ACCOUNT
12 CREDIT.

13 1. The taxes imposed under this division shall be reduced
14 by an education savings account credit as provided in this
15 section for a taxpayer who has an adjusted gross income for
16 federal tax purposes for the tax year of forty-five thousand
17 dollars or less. The amount of the credit is equal to five
18 percent of the amount contributed in cash by the taxpayer to
19 an education savings account for the benefit of one named
20 individual who is a resident of this state, not to exceed one
21 thousand dollars for the tax year and not to exceed twenty-
22 four thousand dollars for all tax years. A taxpayer may
23 receive a credit for an education savings account set up for
24 each eligible individual. Married taxpayers shall be treated
25 as one taxpayer for purposes of this section and will qualify
26 for the credit only if their combined adjusted gross income
27 for federal tax purposes for the tax year is forty-five
28 thousand dollars or less. The amount of credit will be based
29 upon the first one thousand dollars contributed by them to the
30 account.

31 For the purposes of this section, an education savings
32 account is a trust created or organized in the United States
33 for the exclusive benefit of the one individual named by the
34 trustor.

35 2. The trust must meet the following requirements:

1 a. The trustee must be a bank, or a person who
2 demonstrates to the satisfaction of the director of revenue
3 and finance that the manner in which the person will
4 administer the trust will be consistent with the requirements
5 of this section.

6 b. The trust funds shall not be invested in life insurance
7 contracts.

8 c. The interest of the trustor in the balance of the trust
9 shall be nonforfeitable.

10 d. The assets of the trust shall not be commingled with
11 other property except in a common trust fund or a common
12 investment fund.

13 e. The books and records of the trust shall be kept in
14 accordance with this section using the tax year of the trustor
15 and the tax year shall be specified in the governing
16 instrument.

17 f. The trust shall be created to be an education savings
18 account for the benefit of one named individual other than the
19 trustor, and the date of birth of the named individual shall
20 be specified. A trustor may establish only one trust for each
21 eligible individual under this section.

22 g. Contributions shall be accepted only from the trustor.

23 h. Contributions other than qualified rollover
24 contributions shall be accepted only in cash.

25 i. A contribution shall be accepted as a qualified
26 rollover contribution only if the trustor furnishes to the
27 trustee a written statement from a trustee of another
28 education savings account for the benefit of the same named
29 individual as the trust to which the rollover contribution is
30 to be made, that complies with this section, and the date of
31 distribution shown on the statement is within sixty days
32 before the date of the contribution.

33 j. A balance in the account on the day after the day on
34 which the beneficiary attains thirty years of age, or, if
35 earlier, the date on which the beneficiary dies, shall be

1 distributed on that date; ninety percent to the trustor and
2 ten percent to the college aid trust fund established in
3 section 261.5.

4 k. A beneficiary may be the named individual in only one
5 education savings account.

6 3. a. Except as otherwise provided in this subsection,
7 the amount paid or distributed during a tax year from an
8 education savings account shall be subject to a ten percent
9 tax payable by the trustor for that tax year unless the entire
10 amount is used exclusively to pay certified eligible education
11 expenses incurred by the trustor for the beneficiary. If the
12 amount is used exclusively to pay certified eligible education
13 expenses incurred by the trustor for the beneficiary and the
14 trust meets the requirements of this section, the amount is
15 not subject to the five percent tax imposed in this paragraph
16 for that tax year.

17 b. Paragraph "a" does not apply to the distribution to the
18 trustor of an amount paid or distributed during a tax year
19 from an education savings account, to the extent that the
20 amount exceeds the amount upon which the credit may be
21 determined under subsection 1, if the distribution is received
22 by the trustor on or before the date prescribed by law,
23 including extensions of time, for filing the trustor's return
24 for that tax year; no credit was allowed under subsection 1
25 with respect to the excess amount; and the distribution is
26 accompanied by the amount of income attributable to the excess
27 amount. Income attributable to the excess amount shall be
28 included in the net income of the trustor for the tax year in
29 which it is received.

30 c. Paragraph "a" does not apply to a distribution which is
31 a qualified rollover contribution.

32 4. a. An education savings account is exempt from
33 taxation under this division unless the account has ceased to
34 be an education savings account. An education savings account
35 ceases to be an education savings account as of the first day

1 of the tax year of the trustor, if the beneficiary attains
2 twenty-two years of age and is not at least a half-time
3 student at a qualified educational institution for the
4 calendar year ending during the tax year; if the beneficiary
5 attains twenty-five years of age and is not a full-time
6 student at a qualified educational institution for the
7 calendar year ending during the tax year; if the beneficiary
8 attains thirty years of age; if the trustor uses the account
9 or any portion of the account as security for a loan; or if
10 the trustor transfers an ownership interest in the account,
11 including a transfer by operation of law.

12 However, the prohibition on a transfer of ownership of the
13 account does not apply to a transfer of an education savings
14 account, as a result of the death of the trustor, to the
15 beneficiary or to the estate of the deceased trustor in order
16 that the estate may transfer the account to the beneficiary
17 pursuant to the will of the deceased trustor; to a transfer of
18 an education savings account, as a result of the death of the
19 trustor, to another individual or to the estate of the
20 deceased trustor in order that the estate may transfer the
21 account to another individual pursuant to the will of the
22 deceased trustor if the individual makes a qualified rollover
23 contribution with respect to the account; or to a transfer of
24 an education savings account pursuant to the divorce of the
25 trustor of the account if the transferee is required by law to
26 use the account for the purposes of paying the certified
27 eligible education expenses of the beneficiary of the account.

28 b. If an account ceases to be an education savings account
29 on the first day of a tax year, subsection 3 shall be applied
30 as if there were a distribution of all of the assets of the
31 account on the first day of the tax year.

32 5. For purposes of this section, the following definitions
33 apply:

34 a. "Named individual" or "beneficiary" means an eligible
35 individual specified in the written governing instrument of an

1 education savings account.

2 b. "Eligible individual" means an individual who is a son,
3 daughter, stepson, or stepdaughter of the trustor of the
4 account, or a descendant of any of the individuals listed.

5 c. "Certified eligible education expenses" means, with
6 respect to a beneficiary, the sum of the amount of eligible
7 education expenses with respect to the beneficiary which are
8 paid by the taxpayer during the tax year to a qualified
9 educational institution, as reflected in a written
10 certification from that institution; plus the lesser of the
11 off-campus housing expenses with respect to the beneficiary
12 for the tax year, or the amount of cash provided by the
13 taxpayer to the beneficiary, or if the taxpayer is the
14 trustor, the amount spent by the taxpayer on room and board
15 during the year. Off-campus housing expenses shall be
16 certified by the eligible institution pursuant to subsection
17 9, paragraph "d".

18 d. "Eligible education expenses" means, with respect to a
19 beneficiary, the sum of amounts charged for tuition for, and
20 room and board provided by, a qualified educational
21 institution to the beneficiary in connection with the full-
22 time enrollment of the beneficiary in one or more terms of
23 qualified education; plus the amounts charged for tuition for
24 the part-time enrollment of the beneficiary in one or more
25 terms of qualified education.

26 e. "Qualified education" means a program leading to a
27 degree or certification at a qualified educational
28 institution.

29 f. "Qualified educational institution" means a not-for-
30 profit institution approved by a recognized accrediting agency
31 as determined by the college aid commission.

32 g. "Qualified rollover contribution" means a contribution
33 for which the entire amount of the contribution, including
34 money and any other property, represents the distribution to
35 the taxpayer of the entire amount of a previous education

1 savings account, as reflected in a statement from the trustee
2 of the account furnished to the trustee of the new education
3 savings account which has the same beneficiary as the previous
4 account; the contribution to the new account was made on or
5 before the earlier of the beginning of the tax year of the
6 taxpayer in which the beneficiary attains thirty years of age,
7 or the date sixty days after the day on which the distribution
8 from the previous account occurs; and no rollover contribution
9 described in this paragraph was made to the previous education
10 savings account during the one-year period ending on the day
11 on which the distribution from the previous account occurs.

12 "Qualified rollover contribution" includes a contribution
13 for which the entire amount of the contribution, including
14 money and any other property, represents the distribution to
15 the taxpayer of the entire amount of a previous education
16 savings account that was acquired as a result of the death of
17 the trustor of the account, as reflected in a statement from
18 the trustee of the account furnished to the trustee of the new
19 education savings account which has the same beneficiary as
20 the previous account; and the contribution to the new account
21 was made within all of the following time limits:

22 (1) On or before the later of the date one year after the
23 date of death of the trustor of the previous education savings
24 account or the date sixty days after the date on which the
25 previous account was transferred to the taxpayer.

26 (2) On or before the earlier of the beginning of the tax
27 year of the taxpayer in which the beneficiary attains age
28 thirty or the date sixty days after the date on which the
29 distribution from the previous account occurs.

30 (3) At a time when the beneficiary is an eligible
31 individual with respect to the taxpayer.

32 6. The director shall adopt rules for the application of
33 this section, including rules with respect to, but not limited
34 to all of the following:

35 a. An education savings account that receives a qualified

1 rollover contribution.

2 b. An education savings account transferred as a result of
3 the death of the trustor of the account.

4 c. A taxpayer who owns more than one education savings
5 account with respect to the same beneficiary during the tax
6 year.

7 d. A tax year in which a beneficiary attends more than one
8 qualified educational institution.

9 e. The limitation of the certified eligible education
10 expenses of all taxpayers with respect to a single beneficiary
11 for a tax year, so that the total amount with respect to off-
12 campus room and board used in determining the total amount of
13 the expenses in the year does not exceed the actual qualified
14 off-campus housing expenses with respect to the beneficiary
15 for the tax year.

16 7. For purposes of this section, a taxpayer is deemed to
17 have made a contribution to an education savings account on
18 the last day of a tax year if the contribution is made on
19 account of the tax year and is made not later than the time
20 prescribed by law for filing the return for the tax year,
21 including extensions.

22 8. For purposes of this section, a custodial account shall
23 be treated as a trust if the assets of the account are held by
24 a bank, within the meaning of section 408(n) of the Internal
25 Revenue Code, or another person who demonstrates to the
26 satisfaction of the director, that the manner in which that
27 person will administer the account will be consistent with the
28 requirements of this section, and if the custodial account
29 would, except for the fact that it is not a trust, constitute
30 an education savings account. In the case of a custodial
31 account treated as a trust by reason of the preceding
32 sentence, the custodian of the account shall be treated as the
33 trustee of the account.

34 9. The following reports shall be made:

35 a. The trustee of an education savings account from which

1 any distribution was made during a tax year shall, within
2 forty-five days after the close of the tax year, make a report
3 to the director and the trustor of the account showing the
4 name and address of the trustor of the account and the amount
5 of the distributions.

6 b. The trustee of an education savings account shall,
7 within forty-five days after the date the beneficiary attained
8 age thirty, make a report to the director and the trustor of
9 the account showing the name and address of the trustor of the
10 account and the fact that the beneficiary attained age thirty
11 and the date on which the beneficiary attained age thirty.

12 c. The trustee of an education savings account shall make
13 reports and furnish statements with respect to contributions,
14 distributions, and other matters, as the director may require
15 by rules.

16 d. A qualified educational institution certifying eligible
17 education expenses and qualified off-campus housing expenses
18 shall do so as the director may by rule require. The
19 certifications shall contain additional information as the
20 director may by forms or rules require.

21 10. If the amount of the education savings account credit
22 exceeds the amount of tax under this division, the excess
23 amount may be carried forward to subsequent tax years until
24 used.

25 11. If the education savings account credit is taken under
26 this section, the director shall deposit into the college aid
27 trust fund established in section 261.5, from taxes collected
28 under this division, an amount equal to one percent of the
29 amount contributed by the taxpayer to the education savings
30 account upon which the taxpayer's credit was determined.

31 Sec. 3. Section 422.12, unnumbered paragraph 1, Code
32 Supplement 1987, is amended to read as follows:

33 There shall be deducted from but not to exceed the tax,
34 except as provided in subsection 2, after the same shall have
35 been computed as provided in this division, the following:

1 Sec. 4. Section 422.12, subsections 1 and 2, Code
2 Supplement 1987, are amended to read as follows:

3 1. A personal exemption credit in the following amounts:

4 a. For an estate or trust, a single individual, or a
5 married person filing a separate return, fifteen twenty-five
6 dollars.

7 b. For a head of household, or a husband and wife filing a
8 joint return, thirty fifty dollars.

9 c. For each dependent, an additional ten twenty-five
10 dollars. As used in this section, the term "dependent" shall
11 have the same meaning as provided by the Internal Revenue Code
12 of 1954.

13 d. For a single individual, husband, wife or head of
14 household, an additional exemption of fifteen twenty-five
15 dollars for each of said individuals who has attained the age
16 of sixty-five years before the close of the tax year or on the
17 first day following the end of the tax year.

18 e. For a single individual, husband, wife or head of
19 household, an additional exemption of fifteen twenty-five
20 dollars for each of said individuals who is blind at the close
21 of the tax year. For the purposes of this paragraph, an
22 individual is blind only if the individual's central visual
23 acuity does not exceed twenty-two hundredths in the better eye
24 with correcting lenses, or if the individual's visual acuity
25 is greater than twenty-two hundredths but is accompanied by a
26 limitation in the fields of vision such that the widest
27 diameter of the visual field subtends an angle no greater than
28 twenty degrees.

29 ~~f.--For-tax-years-beginning-on-or-after-January-17-1979-and~~
30 ~~for-each-of-the-next-four-succeeding-tax-years, the amount of~~
31 ~~the-personal-exemption-credits-provided-in-this-subsection~~
32 ~~shall-be-increased-in-the-amount-of-one-dollar-for-each-tax~~
33 ~~year, except that the personal exemption credit allowed under~~
34 ~~paragraph "b" of this subsection shall be increased in the~~
35 ~~amount of two dollars for each tax year.--The personal~~

1 exemption-credits-determined-pursuant-to-this-paragraph-for
2 tax-years-beginning-on-or-after-January-1, 1983-shall-continue
3 for-succeeding-tax-years.

4 2. A After the deduction of the other credits under this
5 section, a child and dependent care credit equal to forty-five
6 percent of the federal child and dependent care credit
7 provided in section 21 of the Internal Revenue Code of 1954.
8 The amount of the child and dependent care credit in excess of
9 the tax is refundable to the taxpayer or, at the option of the
10 taxpayer, may be used as a refundable credit for the following
11 tax year.

12 Married taxpayers electing to file separate returns or
13 filing separately on a combined return must allocate the child
14 and dependent care credit to each spouse in the proportion
15 that each spouse's respective net income bears to the total
16 combined net income. Taxpayers affected by the allocation
17 provisions of section 422.8 shall be permitted a deduction for
18 the credit only in the amount fairly and equitably allocable
19 to Iowa under rules prescribed by the director.

20 Sec. 5. This Act is effective January 1, 1989, for tax
21 years beginning on or after that date.

22 EXPLANATION

23 The bill authorizes the establishment of tax exempt
24 education savings accounts by individuals with annual adjusted
25 gross income of forty-five thousand dollars or less for
26 payment of college costs of named individuals. Married
27 taxpayers must have a combined annual adjusted gross income of
28 forty-five thousand dollars or less to qualify and are treated
29 as one taxpayer for purposes of determining the amount of
30 credit. A credit of five percent of the amount contributed to
31 the account is allowed to offset the person's individual
32 income tax and earn tax-free interest, somewhat similarly to
33 individual retirement accounts.

34 The bill increases the personal exemption credit for income
35 tax purposes to \$50 for married persons filing jointly and \$25

1 for all other filers, dependents, and blind and elderly and
2 makes the child and dependent care credit a refundable credit.

3 SUCCESSOR TO SSB 2274 (LSB 8427SC)

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STATE OF IOWA

FILED APR 14 1988

FISCAL NOTE

SENATE FILE 2340

LSB No. 8427s

Staff ID. PDD

In compliance with a written request received April 14, 1988, a fiscal note for SENATE FILE 2340 is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Senate File 2340 authorizes the establishment of tax exempt education savings accounts by individuals with annual adjusted gross income of \$45,000 or less for payment of college costs of named individuals. Married taxpayers must have a combined annual adjusted gross income of \$45,000 or less to qualify and are treated as one taxpayer for purposes of determining the amount of credit. A credit of five percent of the amount contributed to the account is allowed to offset the person's individual income tax and earn tax-free interest, somewhat similarly to individual retirement accounts.

The bill increases the personal exemption credit for income tax purposes to \$50 for married persons filing jointly and \$25 for all other filers, dependents, and blind and elderly and makes the child and dependent care credit a refundable credit.

ASSUMPTIONS

1. Individual Education Account (IEA) participation rates and average contributions by income class will be similar to national Individual Retirement Account (IRA) participation rates and average contributions by income class for 1985.
2. The number of families with tax liability with children likely to go to college is estimated to be 148,766.

FISCAL EFFECT

The Legislative Fiscal Bureau estimates the IEA tax credit provision to result in a revenue loss of about \$1.0 million in FY 90.

The Department of Revenue and Finance estimates the increase in exemption credits will result in a revenue loss of about \$14.0 to \$15.0 million annually. The increases are effective for tax years 1989 and beyond, reducing tax liability for FY 90 and subsequent fiscal years. Changing the child care credit from a nonrefundable to a refundable credit would also result in a revenue loss; however, the amount is unknown.

Sources: Department of Revenue and Finance
Statistical Abstract of the U.S.--1987
U.S. Treasury Department

(LSB 8427s, PDD)


Fiscal Director

Legislative Fiscal Bureau

Date: 4/14/88

LSB

BRUNER, CH.
MURPHY
DRAKE

SSB 2274
WAYS + MEANS
Now

SENATE FILE 2340
BY (PROPOSED COMMITTEE ON WAYS
AND MEANS BILL)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

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2 credits for contributing to individual education savings
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5 shall not be expended but shall be invested by the treasurer
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14 by an education savings account credit as provided in this
15 section for a taxpayer who has an adjusted gross income for
16 federal tax purposes for the tax year of forty-five thousand
17 dollars or less. The amount of the credit is equal to five
18 percent of the amount contributed in cash by the taxpayer to
19 an education savings account for the benefit of one named
20 individual who is a resident of this state, not to exceed one
21 thousand dollars for the tax year and not to exceed twenty-
22 four thousand dollars for all tax years. A taxpayer may
23 receive a credit for an education savings account set up for
24 each eligible individual. Married taxpayers shall be treated
25 as one taxpayer for purposes of this section and will qualify
26 for the credit only if their combined adjusted gross income
27 for federal tax purposes for the tax year is forty-five
28 thousand dollars or less. The amount of credit will be based
29 upon the first one thousand dollars contributed by them to the
30 account.

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32 account is a trust created or organized in the United States
33 for the exclusive benefit of the one individual named by the
34 trustor.

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2 demonstrates to the satisfaction of the director of revenue
3 and finance that the manner in which the person will
4 administer the trust will be consistent with the requirements
5 of this section.
- 6 b. The trust funds shall not be invested in life insurance
7 contracts.
- 8 c. The interest of the trustor in the balance of the trust
9 shall be nonforfeitable.
- 10 d. The assets of the trust shall not be commingled with
11 other property except in a common trust fund or a common
12 investment fund.
- 13 e. The books and records of the trust shall be kept in
14 accordance with this section using the tax year of the trustor
15 and the tax year shall be specified in the governing
16 instrument.
- 17 f. The trust shall be created to be an education savings
18 account for the benefit of one named individual other than the
19 trustor, and the date of birth of the named individual shall
20 be specified. A trustor may establish only one trust for each
21 eligible individual under this section.
- 22 g. Contributions shall be accepted only from the trustor.
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24 contributions shall be accepted only in cash.
- 25 i. A contribution shall be accepted as a qualified
26 rollover contribution only if the trustor furnishes to the
27 trustee a written statement from a trustee of another
28 education savings account for the benefit of the same named
29 individual as the trust to which the rollover contribution is
30 to be made, that complies with this section, and the date of
31 distribution shown on the statement is within sixty days
32 before the date of the contribution.
- 33 j. A balance in the account on the day after the day on
34 which the beneficiary attains thirty years of age, or, if
35 earlier, the date on which the beneficiary dies, shall be

1 distributed on that date; ninety percent to the trustor and
2 ten percent to the college aid trust fund established in
3 section 261.5.

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5 education savings account.

6 3. a. Except as otherwise provided in this subsection,
7 the amount paid or distributed during a tax year from an
8 education savings account shall be subject to a ten percent
9 tax payable by the trustor for that tax year unless the entire
10 amount is used exclusively to pay certified eligible education
11 expenses incurred by the trustor for the beneficiary. If the
12 amount is used exclusively to pay certified eligible education
13 expenses incurred by the trustor for the beneficiary and the
14 trust meets the requirements of this section, the amount is
15 not subject to the five percent tax imposed in this paragraph
16 for that tax year.

17 b. Paragraph "a" does not apply to the distribution to the
18 trustor of an amount paid or distributed during a tax year
19 from an education savings account, to the extent that the
20 amount exceeds the amount upon which the credit may be
21 determined under subsection 1, if the distribution is received
22 by the trustor on or before the date prescribed by law,
23 including extensions of time, for filing the trustor's return
24 for that tax year; no credit was allowed under subsection 1
25 with respect to the excess amount; and the distribution is
26 accompanied by the amount of income attributable to the excess
27 amount. Income attributable to the excess amount shall be
28 included in the net income of the trustor for the tax year in
29 which it is received.

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31 a qualified rollover contribution.

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33 taxation under this division unless the account has ceased to
34 be an education savings account. An education savings account
35 ceases to be an education savings account as of the first day

1 of the tax year of the trustor, if the beneficiary attains
2 twenty-two years of age and is not at least a half-time
3 student at a qualified educational institution for the
4 calendar year ending during the tax year; if the beneficiary
5 attains twenty-five years of age and is not a full-time
6 student at a qualified educational institution for the
7 calendar year ending during the tax year; if the beneficiary
8 attains thirty years of age; if the trustor uses the account
9 or any portion of the account as security for a loan; or if
10 the trustor transfers an ownership interest in the account,
11 including a transfer by operation of law.

12 However, the prohibition on a transfer of ownership of the
13 account does not apply to a transfer of an education savings
14 account, as a result of the death of the trustor, to the
15 beneficiary or to the estate of the deceased trustor in order
16 that the estate may transfer the account to the beneficiary
17 pursuant to the will of the deceased trustor; to a transfer of
18 an education savings account, as a result of the death of the
19 trustor, to another individual or to the estate of the
20 deceased trustor in order that the estate may transfer the
21 account to another individual pursuant to the will of the
22 deceased trustor if the individual makes a qualified rollover
23 contribution with respect to the account; or to a transfer of
24 an education savings account pursuant to the divorce of the
25 trustor of the account if the transferee is required by law to
26 use the account for the purposes of paying the certified
27 eligible education expenses of the beneficiary of the account.

28 b. If an account ceases to be an education savings account
29 on the first day of a tax year, subsection 3 shall be applied
30 as if there were a distribution of all of the assets of the
31 account on the first day of the tax year.

32 5. For purposes of this section, the following definitions
33 apply:

34 a. "Named individual" or "beneficiary" means an eligible
35 individual specified in the written governing instrument of an

1 education savings account.

2 b. "Eligible individual" means an individual who is a son,
3 daughter, stepson, or stepdaughter of the trustor of the
4 account, or a descendant of any of the individuals listed.

5 c. "Certified eligible education expenses" means, with
6 respect to a beneficiary, the sum of the amount of eligible
7 education expenses with respect to the beneficiary which are
8 paid by the taxpayer during the tax year to a qualified
9 educational institution, as reflected in a written
10 certification from that institution; plus the lesser of the
11 off-campus housing expenses with respect to the beneficiary
12 for the tax year, or the amount of cash provided by the
13 taxpayer to the beneficiary, or if the taxpayer is the
14 trustor, the amount spent by the taxpayer on room and board
15 during the year. Off-campus housing expenses shall be
16 certified by the eligible institution pursuant to subsection
17 9, paragraph "d".

18 d. "Eligible education expenses" means, with respect to a
19 beneficiary, the sum of amounts charged for tuition for, and
20 room and board provided by, a qualified educational
21 institution to the beneficiary in connection with the full-
22 time enrollment of the beneficiary in one or more terms of
23 qualified education; plus the amounts charged for tuition for
24 the part-time enrollment of the beneficiary in one or more
25 terms of qualified education.

26 e. "Qualified education" means a program leading to a
27 degree or certification at a qualified educational
28 institution.

29 f. "Qualified educational institution" means a not-for-
30 profit institution approved by a recognized accrediting agency
31 as determined by the college aid commission.

32 g. "Qualified rollover contribution" means a contribution
33 for which the entire amount of the contribution, including
34 money and any other property, represents the distribution to
35 the taxpayer of the entire amount of a previous education

1 savings account, as reflected in a statement from the trustee
2 of the account furnished to the trustee of the new education
3 savings account which has the same beneficiary as the previous
4 account; the contribution to the new account was made on or
5 before the earlier of the beginning of the tax year of the
6 taxpayer in which the beneficiary attains thirty years of age,
7 or the date sixty days after the day on which the distribution
8 from the previous account occurs; and no rollover contribution
9 described in this paragraph was made to the previous education
10 savings account during the one-year period ending on the day
11 on which the distribution from the previous account occurs.

12 "Qualified rollover contribution" includes a contribution
13 for which the entire amount of the contribution, including
14 money and any other property, represents the distribution to
15 the taxpayer of the entire amount of a previous education
16 savings account that was acquired as a result of the death of
17 the trustor of the account, as reflected in a statement from
18 the trustee of the account furnished to the trustee of the new
19 education savings account which has the same beneficiary as
20 the previous account; and the contribution to the new account
21 was made within all of the following time limits:

22 (1) On or before the later of the date one year after the
23 date of death of the trustor of the previous education savings
24 account or the date sixty days after the date on which the
25 previous account was transferred to the taxpayer.

26 (2) On or before the earlier of the beginning of the tax
27 year of the taxpayer in which the beneficiary attains age
28 thirty or the date sixty days after the date on which the
29 distribution from the previous account occurs.

30 (3) At a time when the beneficiary is an eligible
31 individual with respect to the taxpayer.

32 6. The director shall adopt rules for the application of
33 this section, including rules with respect to, but not limited
34 to all of the following:

35 a. An education savings account that receives a qualified

1 rollover contribution.

2 b. An education savings account transferred as a result of
3 the death of the trustor of the account.

4 c. A taxpayer who owns more than one education savings
5 account with respect to the same beneficiary during the tax
6 year.

7 d. A tax year in which a beneficiary attends more than one
8 qualified educational institution.

9 e. The limitation of the certified eligible education
10 expenses of all taxpayers with respect to a single beneficiary
11 for a tax year, so that the total amount with respect to off-
12 campus room and board used in determining the total amount of
13 the expenses in the year does not exceed the actual qualified
14 off-campus housing expenses with respect to the beneficiary
15 for the tax year.

16 7. For purposes of this section, a taxpayer is deemed to
17 have made a contribution to an education savings account on
18 the last day of a tax year if the contribution is made on
19 account of the tax year and is made not later than the time
20 prescribed by law for filing the return for the tax year,
21 including extensions.

22 8. For purposes of this section, a custodial account shall
23 be treated as a trust if the assets of the account are held by
24 a bank, within the meaning of section 408(n) of the Internal
25 Revenue Code, or another person who demonstrates to the
26 satisfaction of the director, that the manner in which that
27 person will administer the account will be consistent with the
28 requirements of this section, and if the custodial account
29 would, except for the fact that it is not a trust, constitute
30 an education savings account. In the case of a custodial
31 account treated as a trust by reason of the preceding
32 sentence, the custodian of the account shall be treated as the
33 trustee of the account.

34 9. The following reports shall be made:

35 a. The trustee of an education savings account from which

1 any distribution was made during a tax year shall, within
2 forty-five days after the close of the tax year, make a report
3 to the director and the trustor of the account showing the
4 name and address of the trustor of the account and the amount
5 of the distributions.

6 b. The trustee of an education savings account shall,
7 within forty-five days after the date the beneficiary attained
8 age thirty, make a report to the director and the trustor of
9 the account showing the name and address of the trustor of the
10 account and the fact that the beneficiary attained age thirty
11 and the date on which the beneficiary attained age thirty.

12 c. The trustee of an education savings account shall make
13 reports and furnish statements with respect to contributions,
14 distributions, and other matters, as the director may require
15 by rules.

16 d. A qualified educational institution certifying eligible
17 education expenses and qualified off-campus housing expenses
18 shall do so as the director may by rule require. The
19 certifications shall contain additional information as the
20 director may by forms or rules require.

21 10. If the amount of the education savings account credit
22 exceeds the amount of tax under this division, the excess
23 amount may be carried forward to subsequent tax years until
24 used.

25 11. If the education savings account credit is taken under
26 this section, the director shall deposit into the college aid
27 trust fund established in section 261.5, from taxes collected
28 under this division, an amount equal to one percent of the
29 amount contributed by the taxpayer to the education savings
30 account upon which the taxpayer's credit was determined.

31 Sec. 3. Section 422.12, unnumbered paragraph 1, Code
32 Supplement 1987, is amended to read as follows:

33 There shall be deducted from, but not to exceed the tax,
34 except as provided in subsection 2, after the same shall have
35 been computed as provided in this division, the following:

1 Sec. 4. Section 422.12, subsections 1 and 2, Code
2 Supplement 1987, are amended to read as follows:

3 1. A personal exemption credit in the following amounts:

4 a. For an estate or trust, a single individual, or a
5 married person filing a separate return, ~~fifteen~~ twenty-five
6 dollars.

7 b. For a head of household, or a husband and wife filing a
8 joint return, ~~thirty~~ fifty dollars.

9 c. For each dependent, an additional ~~ten~~ twenty-five
10 dollars. As used in this section, the term "dependent" shall
11 have the same meaning as provided by the Internal Revenue Code
12 of 1954.

13 d. For a single individual, husband, wife or head of
14 household, an additional exemption of ~~fifteen~~ twenty-five
15 dollars for each of said individuals who has attained the age
16 of sixty-five years before the close of the tax year or on the
17 first day following the end of the tax year.

18 e. For a single individual, husband, wife or head of
19 household, an additional exemption of ~~fifteen~~ twenty-five
20 dollars for each of said individuals who is blind at the close
21 of the tax year. For the purposes of this paragraph, an
22 individual is blind only if the individual's central visual
23 acuity does not exceed twenty-two hundredths in the better eye
24 with correcting lenses, or if the individual's visual acuity
25 is greater than twenty-two hundredths but is accompanied by a
26 limitation in the fields of vision such that the widest
27 diameter of the visual field subtends an angle no greater than
28 twenty degrees.

29 ~~f.--For tax years beginning on or after January 1, 1979 and~~
30 ~~for each of the next four succeeding tax years, the amount of~~
31 ~~the personal exemption credits provided in this subsection~~
32 ~~shall be increased in the amount of one dollar for each tax~~
33 ~~year, except that the personal exemption credit allowed under~~
34 ~~paragraph "b" of this subsection shall be increased in the~~
35 ~~amount of two dollars for each tax year.--The personal~~

1 exemption-credits-determined-pursuant-to-this-paragraph-for
2 tax-years-beginning-on-or-after-January-17-1983-shall-continue
3 for-succeeding-tax-years.

4 2. A After the deduction of the other credits under this
5 section, a child and dependent care credit equal to forty-five
6 percent of the federal child and dependent care credit
7 provided in section 21 of the Internal Revenue Code of 1954.
8 The amount of the child and dependent care credit in excess of
9 the tax is refundable to the taxpayer or, at the option of the
10 taxpayer, may be used as a refundable credit for the following
11 tax year.

12 Married taxpayers electing to file separate returns or
13 filing separately on a combined return must allocate the child
14 and dependent care credit to each spouse in the proportion
15 that each spouse's respective net income bears to the total
16 combined net income. Taxpayers affected by the allocation
17 provisions of section 422.8 shall be permitted a deduction for
18 the credit only in the amount fairly and equitably allocable
19 to Iowa under rules prescribed by the director.

20 Sec. 5. This Act is effective January 1, 1989, for tax
21 years beginning on or after that date.

22 EXPLANATION

23 The bill authorizes the establishment of tax exempt
24 education savings accounts by individuals with annual adjusted
25 gross income of forty-five thousand dollars or less for
26 payment of college costs of named individuals. Married
27 taxpayers must have a combined annual adjusted gross income of
28 forty-five thousand dollars or less to qualify and are treated
29 as one taxpayer for purposes of determining the amount of
30 credit. A credit of five percent of the amount contributed to
31 the account is allowed to offset the person's individual
32 income tax and earn tax-free interest, somewhat similarly to
33 individual retirement accounts.

34 The bill increases the personal exemption credit for income
35 tax purposes to \$50 for married persons filing jointly and \$25

1 for all other filers, dependents, and blind and elderly and
2 makes the child and dependent care credit a refundable credit.

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