

Reprinted 3/88

FILED FEB 22 1988

SENATE FILE 2192
BY COMMITTEE ON EDUCATION

(formerly 55B 2077A)
Approved (p. 453)

Passed Senate, Date 3/2/88 (p. 620) Passed House, Date _____
Vote: Ayes 46 Nays 2 Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act to establish a child development coordinating council for
2 the promotion of child development services to certain at-risk
3 children and to prescribe its duties.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

SENATE FILE 2192

S-5121

Amend Senate File 2192 as follows:

- 1. Page 1, line 30, by striking the words "educational services division".

S-5121

Filed February 22, 1988

BY CHARLES BRUNER

Adopted 3/3 (p. 620)

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1 Section 1. FINDINGS. Programs designed to provide child
2 development services to at-risk three-year and four-year old
3 children have proven to have the potential to be cost-
4 effective investments in the future productivity of these
5 children. To be effective, these programs must be tailored to
6 the needs of the whole child within the context of school,
7 family, and community. The state has an opportunity to make a
8 strong investment in assuring that these services are
9 available to at-risk three-year and four-year old children
10 throughout the state.

11 Sec. 2. NEW SECTION. 256A.1 TITLE.

12 This chapter shall be known as the "Child Development
13 Assistance Act".

14 Sec. 3. NEW SECTION. 256A.2 CHILD DEVELOPMENT
15 COORDINATING COUNCIL ESTABLISHED.

16 A child development coordinating council is established to
17 promote the provision of child development services to at-risk
18 three-year and four-year old children. The council shall
19 consist of the following members:

20 1. The administrator of the division of children, youth,
21 and families of the department of human rights or the
22 administrator's designee.

23 2. The director of the department of education or the
24 director's designee.

25 3. The commissioner of human services or the
26 commissioner's designee.

27 4. The director of the department of public health or the
28 director's designee.

29 5. An early childhood specialist of an area education
30 agency educational services division selected by the area
31 education agency administrators.

32 6. The dean of the college of family and consumer sciences
33 at Iowa State University of science and technology or the
34 dean's designee.

35 7. The dean of the college of education from the

1 University of Northern Iowa or the dean's designee.

2 8. The professor and head of the department of pediatrics
3 at the University of Iowa or the professor's designee.

4 9. A resident of this state who is a parent of a child who
5 is or has been served by a federal head start program.

6 Staff assistance for the council shall be provided by the
7 division of children, youth, and families of the department of
8 human rights.

9 Sec. 4. NEW SECTION. 256A.3 COUNCIL RESPONSIBILITIES.

10 The child development coordinating council shall:

11 1. Develop a definition of at-risk children for the
12 purposes of this chapter. The definition shall include
13 income, family structure, the child's level of development,
14 and availability or accessibility for the child of a head
15 start or other child day-care program as criteria.

16 2. Establish minimum guidelines for comprehensive early
17 child development services for at-risk three-year and four-
18 year old children. The guidelines shall reflect current
19 research findings on the necessary components for cost-
20 effective child development services.

21 3. At least biennially, develop an inventory of child
22 development services provided to at-risk three-year and four-
23 year old children in this state and identify the number of
24 children receiving and not receiving these services, the types
25 of programs under which the services are received, the degree
26 to which each program meets the council's minimum guidelines
27 for a comprehensive program, and the reasons children not
28 receiving the services are not being served. The council is
29 not required to conduct independent research in developing the
30 inventory, but shall determine information needs necessary to
31 provide a more complete inventory.

32 4. Make recommendations to the department of education and
33 the general assembly regarding appropriate curricula and staff
34 qualifications and training for early elementary education and
35 the coordination of the curricula with early child development

1 programs.

2 5. Subject to the availability of funds appropriated or
3 otherwise available for the purpose of providing child
4 development services, award grants for programs that provide
5 new or additional child development services to at-risk
6 children.

7 In awarding program grants to an agency or individual, the
8 council shall consider the following:

9 a. The quality of the staff and staff background in child
10 development services.

11 b. The degree to which the program is or will be
12 integrated with existing community resources and has the
13 support of the local community.

14 c. The ability of the program to provide for child care in
15 addition to child development services for families needing
16 full-day child care.

17 d. A staff-to-children ratio within the guidelines
18 established under subsection 2 of this section, but not less
19 than one staff member per eight children.

20 e. The degree to which the program involves and works with
21 the parents, and includes home visits, optional parental
22 instruction on parenting and tutoring skills, and experiential
23 education.

24 f. The manner in which health, medical, dental, and
25 nutrition services are incorporated into the program.

26 g. The degree to which the program complements existing
27 programs and services for at-risk three-year and four-year old
28 children available in the area, including other day-care
29 services, services provided through the school district, and
30 services available through area education agencies.

31 h. The degree to which the program can be monitored and
32 evaluated to determine its ability to meet its goals.

33 i. The provision of transportation or other auxiliary
34 services that may be necessary for families to participate in
35 the program.

1 j. The provision of staff training and development, and
2 staff compensation sufficient to assure continuity.

3 6. Encourage the submission of grant requests from all
4 potential providers of child development services and shall be
5 flexible in evaluating grants, recognizing that different
6 types of programs may be suitable for different locations in
7 the state. However, requests for grants must contain a
8 procedure for evaluating the effectiveness of the program and
9 accounting procedures for monitoring the expenditure of grant
10 moneys.

11 The council shall seek to use performance-based measures to
12 evaluate programs. Not more than five percent of any state
13 funds appropriated for child development purposes may be used
14 for administration and evaluation.

15 7. Encourage the establishment of regional councils
16 designed to facilitate the development on a regional basis of
17 programs for at-risk three-year and four-year old children.

18 8. Annually, submit recommendations to the governor and
19 the general assembly on the need for investment in child
20 development services in the state.

21 EXPLANATION

22 This bill establishes a child development coordinating
23 council for the promotion of child development services to at-
24 risk three-year and four-year old children and specifies its
25 duties. The council is directed to define at-risk three-year
26 and four-year old children, to establish minimum guidelines
27 for comprehensive child development services for at-risk
28 three-year and four-year old children, to develop an inventory
29 of the services, and if money is appropriated or otherwise
30 available, to award grants for new or additional services.

31 SUCCESSOR TO SSB 2077 (LSB 7534S)

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LSB 7534SV 72

FILED MAR 8 1988

STATE OF IOWA

FISCAL NOTE

LSB No. 7534S

Staff ID. TLJ

REQ. BY SENATOR MURPHY

SENATE FILE 2192

In compliance with a written request received February 22, 1988, a fiscal note for **SENATE FILE 2192** is hereby submitted pursuant to Joint Rule 17. Data used in developing this fiscal note are available from the Legislative Fiscal Bureau to members of the Legislature upon request.

Senate File 2192 establishes a child development coordinating council to promote child development services to at-risk three-year and four-year old children. The nine-member council is to represent the Departments of Human Rights, Human Services, Public Health, and Education; the Area Education Agencies; the three Regents universities; and parents of at-risk children. The council is responsible for developing a definition of at-risk children, for establishing minimum guidelines for child development services for these children, for developing an inventory of these services, and to award grants for new or additional services if money is appropriated. The council is required to submit its recommendations annually to the Governor and to the legislature.

Assumptions:

1. The coordinating council consisting of nine persons would meet six times per year. Subcommittees of the council would meet an additional ten times.
2. The six meetings would be held at a cost of \$50 per meeting per member.
3. The ten subcommittee meetings would be held at a cost of \$50 per meeting per each four subcommittee members.
4. The parent council member would receive an honorarium of \$50 per day, plus \$25 per day for child care if needed. All other members would serve as a function of their position.
5. One-third of the grant monies would go to existing programs for providing additional child development services to at-risk children. Two-thirds of the monies would go to new programs.
6. Salaries and benefits would be provided for a one-half time staff person at \$17,300 to coordinate the council's activities, and a quarter-time support staff person at \$3,700 to serve as secretary.
7. No designated amount of money for a grant to an agency or individual is predetermined. Rather, an apportioned amount would be granted depending upon program merit, need and degree to which the stated criteria is met.
8. The second year estimates for grants is held constant; salaries are all raised four percent; and support is decreased due to a lessened need for subcommittee meetings.

STATE OF IOWA

FISCAL NOTE

LSB No. 7534S

Staff ID. TLJ

REQ, BY SENATOR MURPHY

SENATE FILE 2192

-2-

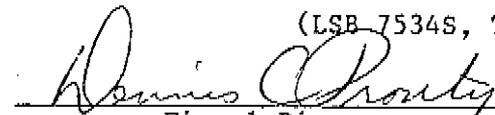
Fiscal Effect:

The costs of the proposal is estimated as follows. However, no appropriation has been made for this purpose.

	Fiscal Year 1989			Fiscal Year 1990		
	Current Law	Proposed Law	Increase (Decrease)	Current Law	Proposed Law	Increase (Decrease)
<u>EXPENDITURES</u>						
Salaries (FTE's)	\$ 0 (0.00)	\$ 21,000 (1.25)	\$ 21,000 (1.25)	\$ 0 (0.00)	\$ 21,840 (1.25)	\$ 21,840 (1.25)
Support	0	9,000	9,000	0	8,160	8,160
Grants	0	570,000	570,000	0	570,000	570,000
Total	\$ 0	\$ 600,000	\$ 600,000	\$ 0	\$ 600,000	\$ 600,000

Source: Department of Education

(LSB 7534S, TLJ)


Fiscal Director
Legislative Fiscal Bureau
Date: 3/7/88

How Ed. 3/8
Amended per 59/60 Do Pass 3/25 (p. 1082)

SENATE FILE 2192
BY COMMITTEE ON EDUCATION

(AS AMENDED AND PASSED BY THE SENATE MARCH 3, 1988)

* - Language Stricken by the Senate

Passed Senate, Date 4/6/88 (p. 1278) Passed House, Date 3/30/88 (p. 1213)
Vote: Ayes 43 Nays 0 Vote: Ayes 77 Nays 19
Approved April 28, 1988

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20 SUCCESSOR TO SSB 2077 (LSB 7534S)

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SENATE FILE 2192

H-5916

1 Amend Senate File 2192, as amended, passed, and
2 reprinted by the Senate, as follows:

3 1. Page 2, line 5, by striking the words "by the"
4 and inserting the following: "jointly by the
5 department of education and the".

By COMMITTEE ON EDUCATION

OLLIE of Clinton, Chairperson

H-5916 FILED MARCH 25, 1988

Adopted 3/30/88 (p. 1212)

HOUSE AMENDMENT TO
SENATE FILE 2192

S-5737

- 1 Amend Senate File 2192, as amended, passed, and
- 2 reprinted by the Senate, as follows:
- 3 1. Page 2, line 5, by striking the words "by the"
- 4 and inserting the following: "jointly by the
- 5 department of education and the".

S-5737

Filed April 4, 1988

Senate concurred 4/6 (p. 1278)

RECEIVED FROM THE HOUSE

LSB

SSB 2077A

Education

now

SENATE FILE 2192

BY (PROPOSED COMMITTEE ON
EDUCATION BILL BY BRUNER)
SSB 2077 DRAFT 4

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

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LSB

SSB 2077
EDUCATION

SSB 2077

New

EDUCATION: Bruner, Chair; Lloyd-Jones, Hannon, Corning and Lind

SENATE FILE 2192

BY (PROPOSED COMMITTEE ON
EDUCATION BILL BY BRUNER)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

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21 a. The quality of the staff and staff background in child
22 development services.

23 b. The degree to which the program is or will be
24 integrated with existing community resources and has the
25 support of the local community.

26 c. The ability of the program to provide for child care in
27 addition to child development services for families needing
28 full-day child care.

29 d. The degree to which the program involves and works with
30 the parents in providing services.

31 e. The manner in which health and nutrition services are
32 incorporated into the program.

33 f. The degree to which the program complements existing
34 programs and services for at-risk children, including other
35 day care services, services provided through the school

1 district, and services available through area education
2 agencies.

3 g. The degree to which the program can be monitored and
4 evaluated to determine its ability to meet its goals.

5 h. The provision of transportation or other auxiliary
6 services that may be necessary for families to participate in
7 the program.

8 i. The provision of staff training and development, and
9 staff compensation sufficient to assure continuity.

10 4. Encourage the submission of grant requests from all
11 potential providers of child development services and shall be
12 flexible in evaluating grants, recognizing that different
13 types of programs may be suitable for different locations in
14 the state.

15 The council shall seek to use performance-based measures to
16 evaluate programs. Not more than five percent of any state
17 funds appropriated for child development purposes may be used
18 for administration and evaluation.

19 5. Annually, submit recommendations to the governor and
20 the general assembly on the need for investment in child
21 development services in the state.

22 EXPLANATION

23 This bill establishes a child development coordinating
24 council for the promotion of child development services to at-
25 risk three-year and four-year old children and specifies its
26 duties. The council is directed to establish minimum
27 guidelines for comprehensive child development services for
28 at-risk children, to develop an inventory of the services, and
29 if money is appropriated or otherwise available, to award
30 grants for new or additional services.

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SENATE FILE 2192

AN ACT

TO ESTABLISH A CHILD DEVELOPMENT COORDINATING COUNCIL FOR
THE PROMOTION OF CHILD DEVELOPMENT SERVICES TO CERTAIN
AT-RISK CHILDREN AND TO PRESCRIBE ITS DUTIES.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. FINDINGS. Programs designed to provide child development services to at-risk three-year and four-year old children have proven to have the potential to be cost-effective investments in the future productivity of these children. To be effective, these programs must be tailored to the needs of the whole child within the context of school, family, and community. The state has an opportunity to make a strong investment in assuring that these services are available to at-risk three-year and four-year old children throughout the state.

Sec. 2. NEW SECTION. 256A.1 TITLE.

This chapter shall be known as the "Child Development Assistance Act".

Sec. 3. NEW SECTION. 256A.2 CHILD DEVELOPMENT COORDINATING COUNCIL ESTABLISHED.

A child development coordinating council is established to promote the provision of child development services to at-risk three-year and four-year old children. The council shall consist of the following members:

1. The administrator of the division of children, youth, and families of the department of human rights or the administrator's designee.
2. The director of the department of education or the director's designee.
3. The commissioner of human services or the commissioner's designee.
4. The director of the department of public health or the director's designee.
5. An early childhood specialist of an area education agency selected by the area education agency administrators.
6. The dean of the college of family and consumer sciences at Iowa State University of science and technology or the dean's designee.
7. The dean of the college of education from the University of Northern Iowa or the dean's designee.
8. The professor and head of the department of pediatrics at the University of Iowa or the professor's designee.
9. A resident of this state who is a parent of a child who is or has been served by a federal head start program.

Staff assistance for the council shall be provided jointly by the department of education and the division of children, youth, and families of the department of human rights.

Sec. 4. NEW SECTION. 256A.3 COUNCIL RESPONSIBILITIES.

The child development coordinating council shall:

1. Develop a definition of at-risk children for the purposes of this chapter. The definition shall include income, family structure, the child's level of development, and availability or accessibility for the child of a head start or other child day-care program as criteria.

2. Establish minimum guidelines for comprehensive early child development services for at-risk three-year and four-year old children. The guidelines shall reflect current research findings on the necessary components for cost-effective child development services.

3. At least biennially, develop an inventory of child development services provided to at-risk three-year and four-year old children in this state and identify the number of children receiving and not receiving these services, the types of programs under which the services are received, the degree to which each program meets the council's minimum guidelines for a comprehensive program, and the reasons children not receiving the services are not being served. The council is not required to conduct independent research in developing the inventory, but shall determine information needs necessary to provide a more complete inventory.

4. Make recommendations to the department of education and the general assembly regarding appropriate curricula and staff qualifications and training for early elementary education and the coordination of the curricula with early child development programs.

5. Subject to the availability of funds appropriated or otherwise available for the purpose of providing child development services, award grants for programs that provide new or additional child development services to at-risk children.

In awarding program grants to an agency or individual, the council shall consider the following:

a. The quality of the staff and staff background in child development services.

b. The degree to which the program is or will be integrated with existing community resources and has the support of the local community.

c. The ability of the program to provide for child care in addition to child development services for families needing full-day child care.

d. A staff-to-children ratio within the guidelines established under subsection 2 of this section, but not less than one staff member per eight children.

e. The degree to which the program involves and works with the parents, and includes home visits, optional parental instruction on parenting and tutoring skills, and experiential education.

f. The manner in which health, medical, dental, and nutrition services are incorporated into the program.

g. The degree to which the program complements existing programs and services for at-risk three-year and four-year old children available in the area, including other day-care services, services provided through the school district, and services available through area education agencies.

h. The degree to which the program can be monitored and evaluated to determine its ability to meet its goals.

i. The provision of transportation or other auxiliary services that may be necessary for families to participate in the program.

j. The provision of staff training and development, and staff compensation sufficient to assure continuity.

6. Encourage the submission of grant requests from all potential providers of child development services and shall be flexible in evaluating grants, recognizing that different types of programs may be suitable for different locations in the state. However, requests for grants must contain a procedure for evaluating the effectiveness of the program and accounting procedures for monitoring the expenditure of grant moneys.

The council shall seek to use performance-based measures to evaluate programs. Not more than five percent of any state funds appropriated for child development purposes may be used for administration and evaluation.

7. Encourage the establishment of regional councils designed to facilitate the development on a regional basis of programs for at-risk three-year and four-year old children.

8. Annually, submit recommendations to the governor and the general assembly on the need for investment in child development services in the state.

JO ANN ZIMMERMAN
President of the Senate

DONALD D. AVENSON
Speaker of the House

I hereby certify that this bill originated in the Senate and is known as Senate File 2192, Seventy-second General Assembly.

JOHN F. DWYER
Secretary of the Senate

Approved April 28, 1988

TERRY E. BRANSTAD
Governor

SF 2192