

FILED JUN 10 1975

SENATE FILE 573

By COMMITTEE ON APPROPRIATIONS

Passed <sup>Senate</sup> House, Date 6-11-75 (1912) Passed <sup>House</sup> Senate, Date 6-14-75 (2518)  
 Vote: Ayes 47 Nays 2 Vote: Ayes 73 Nays 11  
 Approved 7-14-75

### A BILL FOR

1 An Act relating to programs for elderly, handicapped,  
 2 and lower income persons and persons in need of health  
 3 care and making appropriations.

4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

5  
6  
7  
8  
S-4132

- 1 Amend Senate File 573 as follows:  
 2 1. Page 4, by striking lines 2 through 19.  
 3 2. Page 4, by striking line 35.  
 4 3. Page 5, by striking lines 1 through 4.  
 5 4. By renumbering the sections and subsections in  
 6 accordance with this amendment.

S-4132 FILED & ADOPTED (1905) BY LEONARD C. ANDERSEN  
 JUNE 11, 1975 BERL E. PRIEBE

17  
18  
19

S-4124

- 1 Amend Senate File 573, as follows:  
 2 1. Page 6, line 25, by striking the word "year" and  
 3 inserting in lieu thereof the word "years".  
 4 2. Page 6, line 25, by striking the figure "1975"  
 5 and inserting in lieu thereof the figure "1974".  
 6 3. Page 8, by inserting after line 16 the following  
 7 new section:  
 8 "Sec. 22. Upon this Act taking effect, sections one  
 9 (1) through five (5) and seventeen (17) and twenty-one  
 10 (21) shall be retroactive to July 1, 1974."

S-4124 FILED *Adopted as amended* BY HILARIUS L. HEYING  
 JUNE 10, 1975 *by 4134 6/11 (1902)*

1 Section 1. NEW SECTION. There is established a "green  
2 thumb" program to be administered by the state conservation  
3 commission. The purpose of the program is to encourage and  
4 promote meaningful employment of senior citizens in  
5 horticultural related fields.

6 Sec. 2. NEW SECTION. There is created a "green thumb"  
7 fund to be administered by the state conservation commission  
8 which shall consist of those moneys appropriated by the general  
9 assembly, received from the federal government, or donated  
10 by a private individual or organization for the purpose of  
11 implementing the "green thumb" program. The state conservation  
12 commission may allocate money from the "green thumb" fund  
13 to county conservation boards in amounts not exceeding the  
14 amount expended by the county conservation board to implement  
15 its "green thumb" program.

16 Sec. 3. NEW SECTION. The state conservation commission  
17 in cooperation with the commission on aging and the governor's  
18 committee on employment of the handicapped shall prepare a  
19 state plan for implementation of the "green thumb" program  
20 in facilities under the jurisdiction of the state conservation  
21 commission and for "green thumb" programs sponsored by county  
22 conservation boards.

23 Sec. 4. NEW SECTION. The plan for a "green thumb" program  
24 shall include the following:

25 1. A person shall be sixty years of age or older to be  
26 eligible for employment.

27 2. A lower income person shall be preferred for employment.  
28 "Lower income" means a person who meets the requirements for  
29 "lower income families" described in section eight (8), sub-  
30 section f of the United States Housing Act of 1937, as amended  
31 by the Housing and Community Development Act of 1974 (Public  
32 Law ninety-three dash three hundred eighty-three (93-383)),  
33 section two hundred one (201), subsection a.

34 3. At the option of the employee, persons may cease being  
35 employed when they have earned the maximum amount allowed

1 before their retirement benefits are reduced.

2 4. A person employed shall be paid the minimum wage as  
3 established by federal law.

4 5. A person shall be employed for the purpose of doing  
5 a job in a horticultural related field that is both meaningful  
6 and respectable.

7 6. Persons shall be carefully selected so as to insure  
8 that they are physically capable of doing a particular job.

9 7. Persons shall be employed both on a part-time and full-  
10 time basis.

11 Sec. 5. The state conservation commission shall submit  
12 a report to the First Session of the Sixty-seventh General  
13 Assembly not later than thirty days after its convening.

14 This report shall contain a critical evaluation of the  
15 effectiveness of the "green thumb" program and make  
16 recommendations as to future funding of the program.

17 Sec. 6. There is established a one year experimental  
18 retired Iowan employment program to be administered by the  
19 commission on aging. The purpose of the program is to  
20 encourage and promote the meaningful employment of retired  
21 citizens of the state. The Iowa employment security commission  
22 shall cooperate with the commission on aging in the  
23 administration of the retired Iowan employment program.

24 Sec. 7. There is created a retired Iowan employment fund  
25 to be administered by the commission on aging. The fund shall  
26 consist of those moneys appropriated by the general assembly,  
27 received from the federal government, or donated by private  
28 individuals or organizations.

29 Sec. 8. The commission on aging shall encourage appropriate  
30 state agencies, or political subdivisions or their agencies  
31 or area agencies on aging to develop plans to implement the  
32 retired Iowan employment program. A plan may be submitted  
33 to the commission on aging and, if approved, the commission  
34 may provide money in an amount not exceeding the amount  
35 expended by the agency or government to implement its plan.

1 This matching money shall be paid from available money in  
2 the retired Iowan employment fund.

3 Sec. 9. A plan provided in section eight (8) of this Act  
4 shall not be approved by the commission on aging unless the  
5 plan specifies the following:

6 1. A person shall be fifty-five years of age or older  
7 to be eligible for employment.

8 2. A lower income person or a person who has been forced  
9 to retire solely because of having reached a fixed age limit  
10 shall be preferred for employment. "Lower income" means a  
11 person who meets the requirements for "lower income families"  
12 described in section eight (8), subsection f of the United  
13 States Housing Act of 1937 as amended by the Housing and  
14 Community Development Act of 1974 (Public Law ninety-three  
15 dash three hundred eighty-three (93-383)), section two hundred  
16 one (201), subsection a.

17 3. At the option of the employee, a person may cease being  
18 employed when the person has earned the maximum amount allowed  
19 before retirement benefits are reduced.

20 4. A person employed shall be paid the minimum wage as  
21 established by federal law.

22 5. A person shall be employed for the purpose of doing  
23 a job that is both meaningful and respectable.

24 6. A person shall be carefully selected so as to insure  
25 physical capability of doing a particular job.

26 7. Persons shall be employed both on a part-time and full-  
27 time basis.

28 8. A person shall be a resident of the state of Iowa.

29 9. A person shall be certified for eligibility by the  
30 commission on aging.

31 Sec. 10. The commission on aging shall submit a report  
32 to the First Session of the Sixty-seventh General Assembly  
33 not later than thirty days after its convening. The report  
34 shall contain a critical evaluation of the effectiveness of  
35 the retired Iowan employment program and make recommendations

1 as to future funding of the program.

2 Sec. 11. Chapter two hundred forty-nine B (249B), Code  
3 1975, is amended by adding the following new section:

4 NEW SECTION.

5 The commission may establish area agencies on aging for  
6 the planning and service areas developed by the office for  
7 planning and programming, pursuant to the "Older Americans  
8 Comprehensive Services Amendments of 1973", United States  
9 Public Law ninety-three dash twenty-nine (93-29), section  
10 three hundred four (304). An area agency may be merged with  
11 a contiguous planning and service area. However, a merger  
12 shall not be effected without the approval of each policy  
13 making body which is a party to the merger. Merged planning  
14 and service areas forming one area agency shall be governed  
15 by only one policy making body. Funds appropriated under  
16 this Act shall be allocated to each planning and service area  
17 for which an area agency has been designated by the end of  
18 the fiscal year for which the appropriation is made, and shall  
19 be available for both program and administrative expenditures.

20 Sec. 12. There is appropriated from the general fund of  
21 the state to the commission on aging for the fiscal year  
22 beginning July 1, 1975 and ending June 30, 1976, the following  
23 amounts, or so much thereof as is necessary, to be used for  
24 the purposes designated:

25 1. For nutrition programs for persons  
26 sixty years of age and older to supplement  
27 federal funds received pursuant to Title  
28 forty-two (42), chapter thirty-five (35),  
29 sections three thousand forty-five (3045)  
30 through three thousand forty-five i  
31 (3045i) of the United States Code, not  
32 more than three percent of which may be  
33 used by the commission on aging for  
34 administering such programs.....\$700,000

35 2. For allocation to the area agencies

1 on aging created in section eleven (11)  
2 of this Act to be used for program  
3 effort and administrative expenditures  
4 of the area agency.....\$196,000

5 Sec. 13. There is appropriated from the general fund of  
6 the state for the fiscal year beginning July 1, 1975 and  
7 ending June 30, 1976 to the state department of health the  
8 sum of one hundred fifty thousand (150,000) dollars, or so  
9 much thereof as is necessary, to establish not more than five  
10 well-elderly demonstration clinics for the purpose of  
11 delivering health supervision services. At least two clinics  
12 shall be located in a rural area and shall offer services  
13 to a multi-county area. A well-elderly clinic is a clinic  
14 for the development of a program of preventive medicine to  
15 serve persons sixty years of age and older. The clinics may  
16 be staffed with physicians, as defined in section one hundred  
17 thirty-five C point one (135C.1) of the Code, or persons  
18 designated by physicians and shall provide referral services  
19 to skilled care. The department shall establish fees on a  
20 sliding scale for services provided through the clinics.

21 Sec. 14. There is appropriated from the general fund of  
22 the state for the fiscal year beginning July 1, 1975 and  
23 ending June 30, 1976, to the state department of health the  
24 sum of thirty-four thousand (34,000) dollars, or so much  
25 thereof as is necessary, to be used for the administration  
26 of chapter one hundred thirty-five C (135C) of the Code.

27 Sec. 15. There is appropriated from the general fund of  
28 the state for the fiscal year beginning July 1, 1975 and  
29 ending June 30, 1976 to the office for planning and programming  
30 the sum of eighty thousand (80,000) dollars, or so much thereof  
31 as is necessary to carry out the provisions of section sixteen  
32 (16) of this Act.

33 Sec. 16.

34 1. The office for planning and programming shall distribute  
35 the sum appropriated under section fifteen (15) of this Act

1 for the purpose of assisting lower income elderly persons  
2 to winterize their homes. For purposes of this section,  
3 "lower income" means persons who meet the requirements for  
4 "lower income families" described in section eight (8),  
5 subsection f of the United States Housing Act of 1937, as  
6 amended by the Housing and Community Development Act of 1974  
7 (Public Law ninety-three dash three hundred eighty-three (93-  
8 383)), section two hundred one (201), subsection a.

9 2. Such sum shall be allocated at the rate of no more  
10 than five thousand (5,000) dollars for each of the office's  
11 sixteen planning regions and shall be distributed to those  
12 political subdivisions or their agencies or other local  
13 organizations within each region which best demonstrate an  
14 ability to provide assistance in winterizing the homes of  
15 lower income elderly persons in that region. "Best  
16 demonstrating an ability to provide assistance" means the  
17 ability to deliver adequate assistance to the largest number  
18 of persons within each region.

19 3. Any moneys distributed under this section shall actually  
20 be used for the purpose enumerated in subsection one (1) of  
21 this section. The office for planning and programming shall  
22 account to the state comptroller for any actual expenditure  
23 of funds appropriated by section fifteen (15) of this Act.

24 Sec. 17. There is appropriated from the general fund of  
25 the state to the "green thumb" fund created in section two  
26 (2) of this Act, for the fiscal year beginning July 1, 1975  
27 and ending June 30, 1976, the sum of two hundred fifty thousand  
28 (250,000) dollars, or so much thereof as is necessary, to  
29 be used according to the provisions of sections one (1) though  
30 five (5) of this Act.

31 Sec. 18. There is appropriated from the general fund of  
32 the state to the retired Iowan employment fund created in  
33 section seven (7) of this Act for the fiscal year beginning  
34 July 1, 1975 and ending June 30, 1976, the sum of one hundred  
35 thousand (100,000) dollars, or so much thereof as is necessary,

1 to be used according to the provisions of sections six (6)  
2 through ten (10) of this Act.

3 Sec. 19. There is appropriated from the general fund of  
4 the state to the state department of transportation for the  
5 fiscal year beginning July 1, 1975 and ending June 30, 1976,  
6 the following amounts, or so much thereof as is necessary,  
7 to be used for the purposes designated:

8 1. RURAL DEMONSTRATION PROJECT.

9 For the operation, including the  
10 purchase of vehicles, of a multi-  
11 county rural transportation system  
12 designed for use primarily by the  
13 elderly and the handicapped, uti-  
14 lizing existing transportation  
15 facilities located in the area to  
16 be served.....\$200,000

17 Any new vehicle purchased shall be accessible to non-  
18 ambulatory persons.

19 2. EXPANSION OF AN EXISTING RURAL  
20 SYSTEM.

21 For the expansion of existing rural  
22 transportation systems to provide more  
23 mobility for elderly and handicapped  
24 persons.....\$100,000

25 3. COORDINATION OF TRANSPORTATION  
26 SERVICES PROJECT.

27 For a project to be conducted by the  
28 state department of transportation for  
29 the purpose of coordinating existing  
30 transportation services for the elderly  
31 and handicapped in a designated re-  
32 gion .....\$ 50,000

33 Funds appropriated by this subsection may be used to designate  
34 a region that could potentially benefit from a coordination  
35 of services to prepare and implement the project plan in-

1 cluding the costs of personnel, initial operating expenses  
2 and expenses incurred because of the increased utilization  
3 of existing vehicles and to evaluate the project. The state  
4 department of transportation shall prepare a final report  
5 of the project for presentation to the 1976 Session of the  
6 Sixty-sixth General Assembly not later than May 1, 1976.

7 The state department of transportation shall consult with  
8 the commission on aging and the governor's committee on  
9 employment of the handicapped before expending funds appro-  
10 priated by this section for the purposes designated.

11 Sec. 20. There is appropriated from the general fund of  
12 the state for the fiscal year beginning July 1, 1975 and  
13 ending June 30, 1976, to the state board of regents, the sum  
14 of one hundred thousand (100,000) dollars to be used for the  
15 operation of the mobile dental clinic at the university of  
16 Iowa for the elderly and persons in need of care.

17 Sec. 21. All federal grants to and the federal receipts  
18 of the agencies receiving funds under this Act are appropriated  
19 for the purposes set forth in the federal grants or receipts.

20 EXPLANATION

21 Iowa possesses the second highest percentage of elderly  
22 citizens in the nation. Often the single most evident problem  
23 of the elderly is the lack of financial and occupational  
24 employment. Sections 1 through 5 of this bill establish a  
25 "Green Thumb" program to encourage the employment of the  
26 elderly. Green Thumb programs will consist of employment  
27 in horticultural related fields. Section 17 appropriates  
28 \$250,000 dollars for the establishment of the "Green Thumb"  
29 program. Twenty-four states already provide programs of this  
30 type.

31 Sections 6 through 10 of this bill establish an experimental  
32 retired Iowan employment program to encourage the meaningful  
33 employment of elderly citizens. Section 18 appropriates  
34 100,000 dollars for administration and implementation of the  
35 program under the direction of the commission on aging.

1 Section 11 adds a new section to the Code which allows  
2 the commission on aging to establish area agencies on aging  
3 within the planning and service areas of the state developed  
4 by the office for planning and programming. Section 12  
5 appropriates 196,000 dollars for allocation to area agencies  
6 on aging to be used for the administration and program effort  
7 of the area agencies.

8 Section 12 also appropriates 700,000 dollars for nutrition  
9 programs for the elderly to supplement federal funds received  
10 for such programs. These programs will serve approximately  
11 1,466 meals daily during the 240 serving day year. This  
12 appropriation is intended to be the only state aid for  
13 nutrition programs with future financial support for these  
14 programs coming from the federal government and local sources.

15 Section 13 makes an appropriation to the state department  
16 of health for the establishment of not more than five well-  
17 elderly demonstration clinics, at least two of which must  
18 be located in a rural area of the state. The clinics shall  
19 serve as the vehicle for a program of preventive medicine  
20 to persons sixty years of age or over.

21 Section 14 appropriates 34,000 dollars to the state  
22 department of health for the administration of chapter 135C  
23 of the Code relating to health care facilities. It is  
24 anticipated that these funds will be used to fund the new  
25 fining and citation system established in Senate File 525.

26 Section 15 appropriates 80,000 dollars to the office for  
27 planning and programming to assist elderly lower income persons  
28 in winterizing their homes.

29 Section 19 appropriates funds for several transportation  
30 programs designed to serve the elderly and handicapped. Two  
31 hundred thousand dollars is appropriated for a rural  
32 demonstration project, 100,000 dollars is provided for the  
33 expansion of an existing rural transportation system, and  
34 50,000 dollars is appropriated for a project to be conducted  
35 by the state department of transportation to coordinate

1 transportation facilities for the elderly and handicapped  
2 in a designated region.

3 Section 20 appropriates 100,000 dollars for the operation  
4 of the mobile dental clinic to serve the elderly and persons  
5 in need of care located at the university of Iowa.

6 This bill provides a total appropriation of 1,960,000  
7 dollars for programs designed to serve elderly, handicapped  
8 and lower income persons and health related programs.

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

S-4134

- 1 Amend the Heying amendment S-4124 to Senate File 573
- 2 as follows:
- 3 1. Line 2, by striking "25" and inserting in lieu
- 4 thereof "26".
- 5 2. Line 4, by striking "25" and inserting in lieu
- 6 thereof "26".

S-4134 FILED - *Adopted 11/11 (1906)* BY HILARIUS L. HEYING  
JUNE 11, 1975

S-4135

- 1 Amend Senate File 573 as follows:
- 2 1. Page 7, by striking lines 25 through 35.
- 3 2. Page 8, by striking lines 1 through 10.

S-4135 FILED & LOST (1912) BY RICHARD R. RAMSEY  
JUNE 11, 1975