

February 4, 1953.  
Judiciary No. 1.

*Rec. Passage 2/27*

House File 228  
By MALLONEE.

Passed House, Date.....  
Vote: Ayes..... Nays.....  
Passed Senate, Date.....  
Vote: Ayes..... Nays.....  
Approved .....

## A BILL FOR

An Act to regulate lobbying and to provide penalties for the violation thereof.

*Be It Enacted by the General Assembly of the State of Iowa:*

This bill is an identical and companion bill to S. F. 157. For printed text see that bill.

### EXPLANATION OF H. F. 228

Lobbying is a proper and necessary function in the legislative process; it is a manner by which citizens may present their position on matters of legislation to the members of the General Assembly. Most of us belong to at least one organization which has an agent—or lobbyist—in Des Moines to state its position to the legislature.

Lobbyists have their proper sphere in contacting, informing and attempting to persuade legislators by argument and reason. But excessive entertaining and gratuities, such as are presently being employed by certain lobbyists in this state, are abuses of the privilege of lobbying, and bring discredit to the lobbyists and the members of the General Assembly who permit the democratic process to be dishonored.

State legislatures are presently under public scrutiny by reason of a series of articles being read by millions of Americans in the Reader's Digest. The state legislatures of Colorado, Texas, California, Florida, Wisconsin, Illinois, Louisiana, New York, Nebraska and other states are criticized for permitting lobbyists to prostitute and pervert the high purposes of state government by abuses of lobbying. In referring to some of these states, names are named so that there can be little doubt of the authenticity of the accounts.

Fortunately the people of Iowa have not yet felt the chagrin of reading in this national publication of the betrayal of Iowa's legislative process by her legislators. We hope and believe they will not have occasion to read such reports. But there are practices being developed in this state which, if permitted to continue, can be fully as destructive of the public interest as those found in other states.

Briefly, this bill proposes the following:

1. All lobbyists must register in the office of the Secretary of State. We would continue registration in the House except for the fact that certain records of a permanent nature are required also.
2. Contingent fees—those depending on the passage or defeat of a measure—are forbidden.
3. Lobbyists would be required to file expense accounts after the close of the session.



1 Amend House File 229, section 18, by adding after the  
2 comma (,) in line 8 the following: "and in addition thereto,  
3 if more than one county is involved, by one publication in a  
4 legal newspaper in each county other than that of the first  
5 publication,".

*Adopted*  
*4/14*

Filed and adopted  
April 14, 1953.

By FISHBAUGH.

*Adopted*  
*4/14*

1 Amend House File 229 by striking section 38 and adding  
2 the following new section:  
3 "Sec. 38. This act being deemed of immediate importance  
4 shall be in full force and effect from and after its publication in  
5 the Cedar Falls Daily Record, a newspaper published at Cedar Falls,  
6 Iowa, and in The Grinnell Herald-Register, a newspaper published at  
7 Grinnell, Iowa."

Filed and adopted  
April 14, 1953.

By BATESON.

*Adopted*  
*4/14*

1 Amend House File 229 by striking the following in line 6 of  
2 section 20: "or portion thereof".

Filed and adopted  
April 14, 1953.

By NOLAN.

*Adopted*  
*4/14*

1 Amend House File 229 by striking the following in line 14 of  
2 section 16: "which shall be final".

Filed and adopted  
April 14, 1953.

By DEWEL.

*Adopted*  
*4/14*

1 Amend House File 229, section 21, line 3, by striking therefrom  
2 the words "more than" and inserting following the word  
3 "sections" the words "or more".

Filed and adopted  
April 14, 1953.

By WALTER.

*Adopted*  
*4/14*

1 Amend the committee amendment to House File 229 by striking  
2 all of division 1 and inserting in lieu thereof the following:  
3 "1. Amend House File 229, section 20, by inserting a comma (,)   
4 after the word 'separately' in line 5 and striking the following in  
5 lines 5 and 6: 'in each existing school district affected or  
6 portion thereof'.  
7 Further amend section 20 by striking all after the period (.)  
8 in line 7 and all of lines 8 through 14."

Filed and adopted  
April 14, 1953.

By BATESON.

*Lost*  
*4/14*

1 Amend House File 229 by striking therefrom  
2 all of section 3 and renumbering the remaining sec-  
3 tions.

Filed and lost  
April 14, 1953.

By WALTER and LUCAS.

*ops  
4/9*

*adopted  
4/14*

1 Amend House File 229 as follows:  
 2 1. Amend section 4 by striking from line 2  
 3 "section two (2)" and substituting in lieu thereof "sections  
 4 one (1) and two (2)".  
 5 2. Amend section 11 by striking from line 5  
 6 "fourteen (14) to twenty-five (25)" and substituting in lieu  
 7 thereof "twelve (12) to twenty-three (23)".  
 8 3. Amend section 13 by striking from line  
 9 11 "sixteen (16)" and substitute in lieu thereof "fourteen (14)".

*adopted  
Sch  
4/9*

*adopted  
4/14*

10 4. Amend section 16 by striking from line 9  
 11 "nineteen (19)" and substituting in lieu thereof "seventeen (17)".  
 12 Further amend section 16 by striking from line  
 13 13 "seventeen (17)" and substituting in lieu thereof  
 14 "fifteen (15)".  
 15 Further amend section 16 by striking from line  
 16 16 "ten (10)" and substituting in lieu thereof "eight  
 17 (8)".

*Sch*

*adopted  
4/14*

18 5. Amend section 17 by striking from line  
 19 11 "seventeen (17) or eighteen (18)" and substituting in lieu  
 20 thereof "fifteen (15) or sixteen (16)".

*Sch  
4/9*

*adopted  
4/14*

21 6. Amend section 24 by striking from line  
 22 3 "twelve (12)" and substituting in lieu thereof "ten (10)".  
 23 Further amend section 24 by striking from line  
 24 4 "thirteen (13) to twenty-five (25)" and substituting in  
 25 lieu thereof "eleven (11) to twenty-three (23)".  
 26 7. Amend section 25 by striking from line  
 27 3 "thirteen (13) to twenty-five (25)" and substituting in  
 28 lieu thereof "eleven (11) to twenty-three (23)".

*adopted  
4/14*

29 Further amend section 25 by striking from  
 30 line 16 "twelve (12)" and substituting in lieu thereof  
 31 "ten (10)".  
 32 Further amend section 25 by striking from  
 33 line 21 "twelve (12)" and substituting in lieu thereof  
 34 "ten (10)".

*adopted  
4/14*

35 8. Amend section 28 by striking from line  
 36 7 "thirty-one (31) to thirty-three (33)" and substituting  
 37 in lieu thereof "twenty-nine (29) to thirty-one (31)".

Filed By COMMITTEE ON SCHOOLS AND  
 April 9, 1953. EDUCATIONAL INSTITUTIONS.

*Root  
4/14*

1 Amend House File 229 as follows:  
 2 1. Amend section 20 by inserting a period after  
 3 the word "separately" in line 5 and striking the remainder  
 4 of the section through the period in line 14.  
 5 2. Amend section 23 by striking the sentence  
 6 beginning with the word "If" in line 4 and substituting  
 7 in lieu thereof the following: "If sixty per cent of the votes  
 8 cast by the eligible electors in each of the respective  
 9 territories are in favor of the proposition, a new school  
 10 corporation shall be organized."

*withdrawn  
4/14*

11 3. Amend section 32, subsection 3  
 12 by inserting after the word "grounds" in line 12 the  
 13 words "or superintendent's or teacher's house or houses,".

*adopted  
4/14*

Filed By COMMITTEE ON SCHOOLS AND  
 April 9, 1953. EDUCATIONAL INSTITUTIONS.

*withdrawn  
4/14*

Amend House File 229 by striking from lines 14, 15 and  
 2 16 of section 16 the following: "county plans are amended  
 3 in which event the decision of the joint county boards may be".

Filed April 13, 1953. By DEWEL.