Senate File 505 - Introduced

SENATE FILE 505 BY FEENSTRA

A BILL FOR

- 1 An Act relating to assessment of property for property tax
- 2 purposes, property assessment protests, powers of the
- 3 property assessment appeal board, funding of the property
- 4 assessment appeal board, and including applicability
- 5 provisions.
- 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 441.21, subsection 1, paragraph a, Code 2 2011, is amended to read as follows:
- 3 a. Except as provided in section 405.1, property subject to
- 4 taxation shall be classified on January 1 of each assessment
- 5 year according to its primary use on January 1 and not its
- 6 highest and best use. There shall be only one classification
- 7 per parcel of property. The land and the buildings on the land
- 8 shall be considered separate properties if owned by different
- 9 persons. An assessor shall not classify the land differently
- 10 than a building located on the land unless the building and the
- 11 land are owned by different persons or the property consists
- 12 of an agricultural dwelling located on agricultural land.
- 13 Land shall be classified as agricultural property if used in
- 14 good faith primarily for agricultural purposes. All property
- 15 subject to taxation shall be valued based on its classification
- 16 and present primary use at its actual value which shall be
- 17 entered opposite each item, and, except as otherwise provided
- 18 in this section, shall be assessed at one hundred percent of
- 19 its actual value, and the value so assessed shall be taken
- 20 and considered as the assessed value and taxable value of the
- 21 property upon which the levy shall be made.
- Sec. 2. Section 441.21, subsection 1, paragraph b,
- 23 unnumbered paragraph 1, Code 2011, is amended to read as
- 24 follows:
- 25 The actual value of all property subject to assessment and
- 26 taxation shall be the fair and reasonable market value of
- 27 such property except as otherwise provided in this section.
- 28 "Market value" is defined as the fair and reasonable exchange
- 29 in the year in which the property is listed and valued between
- 30 a willing buyer and a willing seller, neither being under any
- 31 compulsion to buy or sell and each being familiar with all the
- 32 facts relating to the particular property. Sale prices of the
- 33 property or comparable property having the same classification
- 34 in normal transactions reflecting market value, and the
- 35 probable availability or unavailability of persons interested

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- 1 in purchasing the property, shall be taken into consideration
- 2 in arriving at its market value. In arriving at market value,
- 3 sale prices of property in abnormal transactions not reflecting
- 4 market value shall not be taken into account, or shall be
- 5 adjusted to eliminate the effect of factors which distort
- 6 market value, including but not limited to sales to immediate
- 7 family of the seller, foreclosure or other forced sales,
- 8 contract sales, discounted purchase transactions or purchase of
- 9 adjoining land or other land to be operated as a unit.
- 10 Sec. 3. Section 441.26, unnumbered paragraph 1, Code 2011,
- ll is amended to read as follows:
- 12 The director of revenue shall each year prescribe the form
- 13 of assessment roll to be used by all assessors in assessing
- 14 property, in this state, also the form of pages of the
- 15 assessor's assessment book. The assessment rolls shall be
- 16 in a form that will permit entering, separately, the names
- 17 of all persons assessed, and shall also contain a notice in
- 18 substantially the following form:
- 19 If you are not satisfied that the foregoing assessment is
- 20 correct, you may file a protest against such assessment with
- 21 the board of review on or after April 16, to and including May 5
- 22 20, of the year of the assessment, such protest to be confined
- 23 to the grounds specified in section 441.37.
- 24 Dated: ... day of ... (month), ... (year)
- 25
- 26 County/City Assessor.
- 27 Sec. 4. Section 441.37, subsection 1, Code 2011, is amended
- 28 to read as follows:
- 29 1. Any property owner or aggrieved taxpayer who is
- 30 dissatisfied with the owner's or taxpayer's assessment may file
- 31 a protest against such assessment with the board of review
- 32 on or after April 16, to and including May 5 20, of the year
- 33 of the assessment. In any county which has been declared to
- 34 be a disaster area by proper federal authorities after March
- 35 1 and prior to May 20 June 5 of said year of assessment, the

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- 1 board of review shall be authorized to remain in session until
- 2 June $\frac{15}{10}$ 30 and the time for filing a protest shall be extended
- 3 to and include the period from May 25 June 10 to June 5 20 of
- 4 such year. Said The protest shall be in writing and signed
- 5 by the one protesting or by the protester's duly authorized
- 6 agent. The taxpayer may have an oral hearing thereon on the
- 7 protest if request therefor request for the oral hearing is
- 8 made in writing is made at the time of filing the protest. Said
- 9 $\underline{\text{The}}$ protest must be confined to one or more of the following
- 10 grounds:
- 11 a. That said assessment is not equitable as compared with
- 12 assessments of other like property in the taxing district.
- 13 When this ground is relied upon as the basis of a protest the
- 14 legal description and assessments of a representative number of
- 15 comparable properties, as described by the aggrieved taxpayer
- 16 shall be listed on the protest, otherwise said protest shall
- 17 not be considered on this ground. For odd-numbered assessment
- 18 years and even-numbered assessment years for properties having
- 19 a change in actual value from the previous assessment year:
- 20 b_r (1) That the property is assessed for more than the
- 21 value authorized by law, stating. When this ground is relied
- 22 upon, the specific amount which the protesting party believes
- 23 the property to be overassessed, and the amount which the party
- 24 considers to be its actual value and the amount the party
- 25 considers a fair assessment shall be stated.
- 26 c. (2) That the property is not assessable, is exempt from
- 27 taxes, or is misclassified and stating the reasons for the
- 28 protest.
- 29 d_{r} (3) That there is an error in the assessment and state
- 30 the specific alleged error. When this ground is relied upon,
- 31 it may include but is not limited to listing errors, including
- 32 clerical or mathematical errors, listing claims of inequity in
- 33 the assessment, or listing any ground under this paragraph "a"
- 34 that results in an error in the assessment.
- 35 e_{τ} (4) That there is fraud in the assessment which shall

- 1 be specifically stated.
- 2 In addition to the above, the property owner may protest
- 3 annually to the board of review under the provisions of section
- 4 441.35, but such protest shall be in the same manner and upon
- 5 the same terms as heretofore prescribed in this section.
- 6 The property owner or aggrieved taxpayer may combine on one
- 7 form protests of assessment on parcels separately assessed if
- 8 the same grounds are relied upon as the basis for protesting
- 9 each separate assessment. If an oral hearing is requested
- 10 on more than one of such protests, the person making the
- 11 combined protests may request that the oral hearings be held
- 12 consecutively.
- 13 b. For even-numbered assessment years for properties
- 14 having no change in assessment from the previous assessment
- 15 year, that there has been a decrease in actual value from the
- 16 previous assessment year. When this ground is relied upon,
- 17 the protesting party shall provide specific evidence that the
- 18 market value of the property is less than the assessed value.
- 19 Such protest shall be made under the provisions of section
- 20 441.35, but in the same manner and upon the same terms as
- 21 described in this section.
- Sec. 5. Section 441.37, Code 2011, is amended by adding the
- 23 following new subsection:
- 24 NEW SUBSECTION. 1A. The property owner or aggrieved
- 25 taxpayer may combine on one form protests of assessment on
- 26 parcels separately assessed if the same grounds are relied upon
- 27 as the basis for protesting each separate assessment. If an
- 28 oral hearing is requested on more than one of such protests,
- 29 the person making the combined protests may request that the
- 30 oral hearings be held consecutively.
- 31 Sec. 6. Section 441.37, Code 2011, is amended by adding the
- 32 following new subsection:
- 33 NEW SUBSECTION. 4. The property assessment appeal board
- 34 shall adopt rules pursuant to chapter 17A to implement the
- 35 provisions of this section relating to protests of assessment.

- 1 Sec. 7. Section 441.73, Code 2011, is amended by adding the 2 following new subsection:
- 3 NEW SUBSECTION. 5. For purposes of this section,
- 4 "litigation expenses" includes the operational costs of the
- 5 property assessment appeal board created in section 421.1A.
- 6 Sec. 8. APPLICABILITY. The sections of this Act amending
- 7 sections 441.21 and 441.37 apply to property tax assessment
- 8 years beginning on or after January 1, 2012.
- 9 EXPLANATION
- 10 This bill specifies that except for certain housing
- 11 development property, all property subject to taxation shall
- 12 be classified on January 1 of each assessment year according
- 13 to its primary use on January 1 and not its highest and best
- 14 use. The bill also specifies that there shall be only one
- 15 classification per property. The bill provides that land
- 16 and the buildings on the land shall be considered separate
- 17 properties if owned by different persons. Under the bill,
- 18 an assessor shall not classify the land differently than a
- 19 building located on the land unless the building and the land
- 20 are owned by different persons or the property consists of an
- 21 agricultural dwelling located on agricultural land. The bill
- 22 specifies that land is classified as agricultural property if
- 23 used in good faith primarily for agricultural purposes. The
- 24 bill specifies that when determining market value of a property
- 25 using sales of comparable properties, only properties with the
- 26 same property tax classification may be used.
- 27 The bill amends several of the dates relating to the protest
- 28 period for the local board of review under Code section
- 29 441.37, including the dates for filing a protest. The bill
- 30 also amends provisions relating to the grounds upon which a
- 31 property assessment protest may be brought. The bill strikes
- 32 a provision that allows a protest on the ground that the
- 33 assessment is not equitable as compared with assessments of
- 34 other like property in the taxing district. The bill specifies
- 35 that for odd-numbered assessment years and even-numbered

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- 1 assessment years for properties having a different assessment
- 2 from the previous assessment year protests may only be brought
- 3 by asserting that the assessment is more than the value
- 4 authorized by law, that the property is not assessable, is
- 5 exempt from taxes, or is misclassified, that there is an error
- 6 in the assessment, or that there is fraud in the assessment. A
- 7 protest on the ground that there is an error in the assessment
- 8 may include but is not limited to listing errors, including
- 9 clerical or mathematical errors, claims of inequity in the
- 10 assessment, or any other specified ground that results in an
- ll error in the assessment.
- 12 For even-numbered assessment years for properties having
- 13 no change in assessment from the previous assessment year,
- 14 a protest under the bill is only allowed on the ground that
- 15 there has been a decrease in actual value from the previous
- 16 assessment year. The bill requires such a protest in the
- 17 even-numbered year to be made under the provisions of Code
- 18 section 441.35, but in the same manner and upon the same terms
- 19 as described in Code section 441.37.
- 20 The bill requires the property assessment appeal board
- 21 to adopt rules pursuant to Code chapter 17A to implement the
- 22 provisions of Code section 441.37 relating to protests of
- 23 assessment.
- 24 The bill specifies that the operational costs of the
- 25 property assessment appeal board are litigation expenses for
- 26 purposes of Code section 441.73, and that such costs shall be
- 27 paid from the litigation expense fund under the control of the
- 28 department of revenue.
- 29 The bill, except the section of the bill amending Code

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- 30 section 441.73, applies to property tax assessment years
- 31 beginning on or after January 1, 2012.