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CHAPTER 1118

PASSENGER ELEVATORS

S. F. 1370

AN ACT creating a state elevator code, requiring the owners of elevators to register and comply with rules of the labor commissioner, authorizing the labor commissioner to promulgate standards for the construction, maintenance, and use of elevators, establishing licensing requirements and procedures for elevator inspectors, and requiring fees for inspection, permits and licenses and providing penalties for violations.

Be It Enacted by the General Assembly of the State of Iowa:

SECTION 1. NEW SECTION. Definitions. As used in this Act, ex-

cept as otherwise expressly provided:

1. "Facility" means any elevator, dumbwaiter, escalator, moving walk, or manlift subject to regulation under the provisions of this Act, and includes hoistways, rails, guides and all other related mechanical and electrical equipment.

2. "Alteration" means any change made to an existing facility, other than the repair or replacement of damaged, worn, or broken

parts necessary for normal maintenance.
3. "Division" means the elevator safety division created by this

Act as a part of the bureau of labor.

4. "Commissioner" means the labor commissioner or his designee. 5. "Elevator" means a hoisting and lowering mechanism equipped

with a car or platform which moves in guides in a substantially vertical direction, and which serves two or more floors of a building or structure. The term elevator does not include a dumbwaiter, endless belt, conveyor, chain or bucket hoist, construction hoist, or other device used for the primary purpose of elevating or lowering building or other materials and not used as a means of conveyance for individuals, nor shall it include tiering, piling, feeding, or other machines or devices giving service within only one story.

6. "Dumbwaiter" means a hoisting and lowering mechanism equipped with a car which moves in guides in a substantially vertical direction, when the floor area does not exceed nine square feet, the total compartment height does not exceed four feet, the capacity does not exceed five hundred pounds, and which is used exclusively for car-

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rying materials.
7. "Escalator" means a power-driven, inclined, continuous stair-

way used for raising or lowering passengers.
8. "Moving walk" means a type of passenger-carrying device on which passengers stand or walk, and in which the passenger carrying surface remains parallel to its direction in motion and is uninterrupted.

9. "Manlift" means a device consisting of a power-driven endless belt, provided with steps or platforms and handholds attached to it

for the transportation of persons from floor to floor.

10. "Passenger elevator" means an elevator that is used to carry persons other than the operator and person necessary for loading and unloading.

11. "Freight elevator" means an elevator used for carrying freight and on which only the operator and persons necessary for unloading 42 and loading the freight are permitted to ride.

12. "Dormant facility" means an elevator or dumbwaiter whose 43 cables have been removed, whose car and counterweight rest at the 44 45 bottom of the shaftway and whose shaftway doors are permanently boarded up or barricaded such that entry into the shaft through each 46 door or other entryway is substantially precluded, or an escalator, 47 moving walk, or manlift, the main power feed lines of which have been disconnected, and the top and bottom entrances of which have 48 49 50 been permanently boarded up or barricaded.

"New installation" means a facility the construction or relocation of which is begun, or for which an application for a new installation permit is filed, on or after the effective date of rules relating to those permits adopted by the commissioner under authority of this

All other installations are existing installations.

14. "Inspector" means an inspector employed by the bureau of

labor for the purpose of administering this Act.

15. "Special inspector" means an inspector licensed by the labor

commissioner, and not employed by the bureau of labor.

16. "Provisions of this Act" includes rules adopted by the commissioner pursuant to this Act.

NEW SECTION. Scope of Act. The provisions of this Act shall not apply to any facility installed in any single private dwelling residence, to facilities subject to regulation under I.D.R., chapter twenty-six (26) of the bureau of labor rules (regulation twenty-nine (29) C.F.R. one thousand nine hundred twenty-six point five hundred fifty-two (1926.552)), to manlifts subject to regulation under chapter eighty-eight (88) of the Code or to facilities over which an agency of the federal government is asserting similar enforcement jurisdiction. Provisions of this Act supersede similar provisions contained in building codes of this state or any subdivision thereof.

NEW SECTION. Promulgation of rules.

1. The commissioner may adopt rules governing maintenance, construction, alteration, and installation of facilities, and the inspection and testing of new and existing installations as necessary to provide for the public safety, and to protect the public welfare.

The commissioner shall adopt, amend, or repeal rules pursuant to chapter seventeen A (17A) of the Code as he deems necessary for the execution of his duties under this Act, which shall include, but not be

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a. Classifications of types of facilities.

- b. Maintenance, inspection, testing, and operation of the various classes of facilities.
 - c. Construction of new facilities.
 - d. Alteration of existing facilities.
 - e. Minimum safety requirements for all existing facilities.
- 16 f. Control or prevention of access to facilities or dormant facilities. g. The reporting of accidents and injuries arising from the use of 17 18 facilities.
- h. The specification of hearing and appeal procedures used by the 19 20 commissioner. 21
 - i. Qualifications for obtaining an inspector's license.
 - j. The adoption of procedures for the issuance of variances.
- 23 k. The amount of fees charged and collected for inspection, permits, and licenses. 24

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2. Insofar as applicable, rules adopted for facilities installed after the effective date of this Act shall be based on the American National Standard Safety Code for Elevators, Dumbwaiters, Escalators, and Moving Walks, and supplements thereto, A point seventeen point one (A.17.1). The commissioner shall adopt rules and regulations for facilities installed prior to the effective date of this Act according to the applicable provisions of such American National Standard Safety Code as he deems necessary. In adopting rules the commissioner may adopt the American National Standard Safety Code, or any part thereof, by reference. Before adopting, amending, or repealing any rule, the commissioner shall hold a public hearing on the proposed rule, amendment or repeal. The commissioner shall notify in writing each permit holder and any other person requesting notification of each hearing at least thirty days in advance of the hearing date. Any interested person may appear and be heard at the hearing in person or by agent or counsel. The commissioner shall give the news media notice of each hearing at least thirty days in advance of the hearing date and shall make available a copy of the proposed rule or amendment to a rule to any person requesting same.

3. The commissioner shall furnish copies of the rules adopted by the commissioner to any person who requests them, without charge, or upon payment of a charge not to exceed the actual cost of printing

47 of the rules.

SEC. 4. NEW SECTION. Commissioner's duties and personnel. The commissioner shall enforce the provisions of this Act. The commissioner shall employ personnel for the administration of this Act pursuant to chapter nineteen A (19A) of the Code.

- SEC. 5. NEW SECTION. Registration of facilities. Within three months after the date of adoption of rules under this Act relating to registration of facilities, the owner of every existing facility, whether or not dormant, shall register each such facility with the commissioner, giving type, contract load and speed, name of manufacturer, its location and the purpose for which it is used, and such other information as the commissioner may require. Registration shall be made on a form to be furnished by the division upon request. Facilities the construction of which is commenced subsequent to the date of adoption of those rules shall be registered in the manner prescribed by the commissioner.
- SEC. 6. NEW SECTION. Inspection of facilities. All new and existing facilities, except dormant facilities, shall be tested and inspected in accordance with the following schedule:

1. Every new or altered facility shall be inspected and tested before

the operating permit is issued.

2. Every existing facility registered with the commissioner shall be inspected within one year after the effective date of the registration, except that the commissioner may, at his discretion, extend by rule the time specified for making inspections.

3. Every facility shall be inspected not less frequently than annually.

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4. The inspections required by subsections one (1) through three
(3) of this section shall be made only by inspectors or special inspec-

14 tors. An inspection by a special inspector may be accepted by the commissioner in lieu of a required inspection by an inspector.

5. A report of every inspection shall be filed with the commissioner by the inspector or special inspector, on a form approved by and containing all information required by the commissioner, after the inspection has been completed and within the time provided by rule, but not to exceed thirty days. The report shall include all information required by the commissioner to determine whether the owner of the facility has complied with applicable rules. For the inspection required by subsection one (1) of this section, the report shall indicate whether the facility has been installed in accordance with the detailed plans and specifications approved by the commissioner, and meets the requirements of the applicable rules.

6. In addition to the inspections required by subsections one (1) through three (3) of this section, the commissioner may provide by rule for additional inspections as he deems necessary to enforce the

30 provisions of this Act.

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SEC. 7. NEW SECTION. Alteration permits. On and after the effective date of rules relating to alterations, detailed plans of each facility to be altered shall be submitted to the commissioner, together with an application for an alteration permit, on forms to be furnished or approved by the commissioner. Repairs or replacements necessary for normal maintenance are not alterations, and may be made on existing installations with parts equivalent in material, strength and design to those replaced and no plans or specifications or application need be filed for such repairs or replacements. However, nothing in this section shall authorize the use of any facility contrary to an order issued pursuant to subsections two (2) and three (3) of section ten (10) of this Act.

SEC. 8. NEW SECTION. New installation permits. A permit shall be issued by the commissioner before construction on a new installation is begun. The division shall issue a permit for relocation or installation, as applicable, if the plans and specifications indicate compliance with applicable rules.

If such plans and specifications indicate a failure of compliance with applicable rules, the division shall give notice of necessary changes to the person filing the application. After such changes have

been made and approved, the division shall issue a permit.

Plans shall be submitted in triplicate and shall be accompanied by an application for the permit on a form to be furnished by the commissioner. The plans shall include:

1. Sectional plan of car and hoistway.

2. Sectional plan of machine room.

3. Sectional elevation of hoistway and machine room, including the pit, bottom and top clearance of car, and counterweight.

4. Size and weight of guide rails, and guide rail bracket spacing.

5. Other information which the division may require.

SEC. 9. NEW SECTION. Operating permits. Operating permits shall be issued by the commissioner to the owner of every facility when the inspection report indicates compliance with the applicable provisions of this Act. However, no permits shall be issued if the fees required by section fourteen (14) of this Act have not been paid.

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Permits shall be issued within thirty days after filing of the inspection report required by section six (6) of this Act, unless the time is extended for cause by the division. No facility shall be operated after the thirty days or after any extension granted by the commissioner has expired, unless an operating permit has been issued.

The operating permit shall indicate the type of equipment for which it is issued, and in the case of elevators shall state whether passenger or freight, and also shall state the contract load and speed for each facility. The permit shall be posted conspicuously in the car of an elevator, or on or near a dumbwaiter, escalator, moving walk or manlift.

SEC. 10. NEW SECTION. Enforcement orders by commissioner.

1. If an inspection report indicates a failure to comply with applicable rules, or with the detailed plans and specifications approved by the commissioner, the commissioner may, upon giving notice, order the owner thereof to make the changes necessary for compliance.

2. If the owner does not make the changes necessary for compliance as required in subsection one (1) of this section within the period specified by the commissioner, the commissioner, upon notice and hearing, may suspend or revoke the operating permit, or may refuse to issue the operating permit for the facility. The commissioner shall notify the owner of any action to suspend, revoke or refuse to issue an operating permit and the reason therefor by certified Any owner who, after hearing before the commissioner, is aggrieved by a suspension, revocation or refusal to issue an operating permit may appeal to the occupational safety and health review commission established under chapter eighty-eight (88) of the Code. Notice of appeal shall be filed with the occupational safety and health review commission within thirty calendar days from receipt of the notice of the commissioner's action. Any party adversely affected or aggrieved by an order of the occupational safety and health review commission issued under this subsection may obtain a review of such order in the district court of the county in which the facility is located by filing in such court within sixty days following the issuance of such order a written petition that the order be modified or set aside. A copy of such petition shall be forthwith transmitted by the clerk of the court to the occupational safety and health review commission and to all other parties, and thereupon the occupational safety and health review commission shall promptly file in the court the transcript of record in the proceedings. Upon filing of the petition, the court shall have jurisdiction of the proceedings and of the questions determined therein, and shall have power to grant such temporary relief or restraining order as it deems just and proper, and to make and enter upon the pleadings, testimony and proceedings set forth in such record a decree affirming, modifying or setting aside in whole or in part, the order of the occupational safety and health review commission and enforcing the same to the extent that such order is affirmed, modified or denied. No proceedings before the commissioner or his agents, the occupational safety and health review commission or any district court of this state shall be deemed to deny any owner his operating permit until there is a final adjudication of the matter. No objection which has not been urged before the occupational safety and health review commission shall be consid-

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ered by the court, unless the failure or neglect to urge such objection shall be excused because of extraordinary circumstances. The findings of the occupational safety and health review commission with respect to questions of fact, if supported by substantial evidence on the record considered as a whole, shall be conclusive. The occupational safety and health review commission's copy of the testimony shall be available to all parties for examination at all reasonable times, without cost, and for the purpose of judicial review of the occupational safety and health review commission's orders. Upon the filing of the record with it, the jurisdiction of the court shall be exclusive and its judgment and decree shall be final, except that the same shall be subject to review by the Iowa Supreme Court.

3. If the commissioner has reason to believe that the continued operation of a facility constitutes an imminent danger which could reasonably be expected to seriously injure or cause death to members of the public, the commissioner may apply to the district court in the county in which such imminently dangerous condition exists for a temporary order for the purpose of enjoining such imminently dangerous facility. Upon hearing, if deemed appropriate by the court, a permanent injunction may be issued to insure that such imminently dangerous facility be prevented or controlled. Upon the elimination or rectification of such imminently dangerous condition the temporary or permanent injunction shall be vacated.

SEC. 11. NEW SECTION. Nonconforming facilities. The commissioner, pursuant to rule, may grant exceptions and variances from the requirements of rules adopted for any facility existing on the effective date of this Act. Exceptions or variations shall be reasonably related to the age of the facility, and may be conditioned upon a repair or modification of the facility deemed necessary by the commissioner to assure reasonable safety. However, no exception or variance may be granted except to prevent undue hardship, and no exception or variation shall be granted for a period extending beyond five years from the effective date of applicable rules. Such facilities shall be subject to orders issued pursuant to section ten (10) of this Act.

SEC. 12. NEW SECTION. Access to facilities. Every owner of a facility subject to regulation by this Act shall grant access to that facility to the commissioner and bureau of labor personnel administering the provisions of this Act. Inspections shall be permitted at reasonable times, with or without prior notice.

SEC. 13. NEW SECTION. Fees. The commissioner, pursuant to chapter seventeen A (17A) of the Code, shall adopt rules to charge and collect fees for inspection, permits and licenses. Fees may be set by rule not more than once each year, and shall be effective from the first day of January next following the date of adoption of the rule. Fees established by the commissioner shall be based upon the costs of administering the provisions of this Act, and shall give due regard to the time spent by bureau of labor personnel in performing duties, and to any travel expenses incurred. Before adopting any rule to establish or increase any fees for inspection, permits or licenses, the commissioner shall hold a public hearing on the proposed rule or amendment. The commissioner shall notify in writing each permit

- holder and any other person requesting notification of each hearing
- at least thirty days in advance of the hearing date. Any interested 14
- person may appear and be heard at the hearing in person or by agent 15
- 16 or counsel.
- SEC. 14. NEW SECTION. Continuing duty of owner. Every facil-2 ity shall be maintained by the owner in a safe operating condition and
- 3 in conformity with the rules adopted by the commissioner.
- SEC. 15. NEW SECTION. Inspections by local authorities. No city, town, or other governmental subdivision shall make or maintain any
- ordinance, bylaw or resolution providing for the licensing of special inspectors. An ordinance or resolution relating to the inspection, 3 4
- construction, installation, alteration, maintenance, or operation of facilities within the limits of the city, town, or governmental subdivision, which conflicts with this Act or with rules adopted by the commissioner is void. The commissioner, in his discretion, may accept inspections by local authorities in lieu of inspections required by sec-5
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- tion six (6) of this Act, but only upon a showing by the local authority that applicable laws and rules will be consistently and literally 11
- enforced, and that inspections will be performed by special inspectors. 12
- SEC. 16. NEW SECTION. Prosecution of offenses. The division shall cause prosecution for the violation of the provisions of this Act 1 2 3 to be instituted by the attorney general in the county in which the
- violation occurred.
- 1 SEC. 17. NEW SECTION. Penalties.
- 1. Any owner who violates any of the provisions of this Act shall be punished for each offense by a fine of not more than one hundred 2 3
- dollars, or by imprisonment for not more than thirty days in the county jail, unless otherwise specifically provided in this Act. 5
- 2. Any person who bribes or attempts to bribe an inspector shall be subject to criminal proceedings under section seven hundred thirty-7 nine point one (739.1) of the Code.
- SEC. 18. This section* shall take effect on January 1, 1975. Chap-1 2 ter one hundred four (104), Code 1973, is repealed.
- SEC. 19. NEW SECTION. Short title. This chapter shall be known as the "Iowa State Elevator Code".

Approved May 28, 1974

^{*}According to enrolled Act