
BUDGET UNIT BRIEF – FY 2025

Fiscal Services Division

July 1, 2024



Ground Floor, State Capitol Building

Des Moines, Iowa 50319

515.281.3566

Board of Regents Tuition Replacement — RIIF

Purpose and History

During the 1969 Legislative Session, the 63rd General Assembly enacted [SF 537](#) (Regents Long-Range Building Plan), now codified in Iowa Code chapter [262A](#), authorizing the sale of revenue bonds for capital projects related to academic and administrative buildings and facilities at the State universities. The first academic revenue bonds were issued in 1970, and provided the primary source of funds for construction of academic facilities at the universities for several decades.

The academic revenue bonds issued by the Board of Regents are secured by student tuition and fees and are considered to be independent and not part of State obligations. However, the State provides an annual appropriation to the Board of Regents to pay most of the debt service on the academic revenue bonds. The appropriation is not mandatory by statute, but the Board of Regents has previously indicated that without an appropriation, an aggregate increase in tuition across the universities will be required to pay the debt service, thus the name “tuition replacement” appropriation. The General Assembly provides this appropriation to keep tuition costs lower for students. The tuition replacement appropriation provides most of the annual debt service, but a portion of the debt service is paid from reserve fund interest.

Recent Bond Authorizations

Recent authorizations for the Board of Regents to issue academic revenue bonds for construction, reconstruction, and renovation of facilities at the three State universities were enacted during the 2004, 2007, and 2009 Legislative Sessions. The total amounts of net proceeds authorized were \$120.0 million, \$131.4 million, and \$115.0 million, respectively. Typically, the Board of Regents issues the bonds in \$25.0 million increments, rather than the entire authorization amount all at once.

Funding

Until FY 2002, the tuition replacement appropriation was made solely from the General Fund. After FY 2002, funding of the appropriation was divided between the General Fund and infrastructure-related funds, such as the Rebuild Iowa Infrastructure Fund (RIIF) and the Restricted Capital Fund. For FY 2007 and FY 2008, funding for the tuition replacement appropriation was divided between the General Fund and the RIIF. Beginning in FY 2009, the entire appropriation was made from the RIIF. The exception to this is FY 2018, in which appropriations were made from both the RIIF and the State Bond Repayment Fund. The level of funding remained the same for several years, but beginning in FY 2013 the amount increased due to the additional academic revenue bonds authorized by 2009 Iowa Acts, chapter [101](#) (University of Iowa Flood Repair – Bonding).

In prior years, the tuition replacement appropriation included “notwithstanding” language, because it did not meet the definition of vertical infrastructure in Iowa Code section [8.57](#).

More Information

Board of Regents: iowaregents.edu

LSA Staff Contact: Maria Wagenhofer (515.281.5270) maria.wagenhofer@legis.iowa.gov

In 2011 Iowa Acts, chapter [133](#) (FY 2012 Infrastructure Appropriations Act), the definition of “vertical infrastructure” was expanded beginning in 2012 to include the debt service for academic revenue bonds. Academic revenue bonds are issued and used for capital projects that meet the definition of “vertical infrastructure.”

Projects Funded with Academic Revenue Bonds

Projects authorized in the 2004, 2007, and 2009 legislation provided for all or part of several capital projects at the universities. The following are some of the projects designated in the legislation:

Iowa State University (ISU)

- College of Veterinary Medicine — Diagnostic Laboratory and Small Animal Teaching Hospital
- Departments of Electrical and Computer Engineering — Coover Hall renovation and building addition
- Department of Chemistry — new chemistry building (Hach Hall)
- Fire safety and deferred maintenance projects

University of Iowa (UI)

- Department of Chemistry — chemistry building renovation
- Department of Art — 2005 renovation of existing art building and development of new art facility
- College of Public Health — academic building
- Department of Psychology — old music building renovation (now Stuit Hall)
- Pentacrest — HVAC renewal modernization
- Flood recovery — repair and restoration of facilities and buildings damaged during flooding in June 2008, including Hancher Auditorium, Art Building, Memorial Union, Theatre Building, and other facilities
- Fire safety and deferred maintenance projects

University of Northern Iowa (UNI)

- Russell Hall renovation
- Science buildings renovation (Physics Building, Greenhouse, McCollum Science Hall)
- Electrical distribution loop system
- Sabin Hall renovation
- Fire safety and deferred maintenance projects

Related Statutes and Administrative Rules

Iowa Code chapter [262A](#)

Budget Unit Number

6150L020017

1443815