Iowa Legislative Services Agency Fiscal Services

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Special License Plates

<u>ISSUE</u>

This *Issue Review* provides an overview of the types of special license plates issued in Iowa, and the establishment and distribution of fees collected from the sale of the plates.

AFFECTED AGENCIES

Department of Transportation (DOT) County Treasurers

CODE AUTHORITY



Sections 312.2(6), 321.34, 321.105, 321.109, 321.166, <u>Code of Iowa</u> 761 Iowa Administrative Code, Chapter 401

BACKGROUND

There are currently 25 types of special license plates available in Iowa, 11 associated with the U.S. Armed Forces. All motor vehicles and trailers are eligible for special plates. Collegiate plates are not available for motorcycles or small trailers.

With the exception of Congressional Medal of Honor, Collegiate, Fire Fighter, and Resources Enhancement and Protection (REAP) plates, special plates are to be consistent with the design and color of regular plates, but are to include a space on the plate for a processed emblem. Special plates with processed emblems are limited to five characters.

Personalized Special License Plates

Personalized license plates are available for all special plate types, except for Amateur Radio, Emergency Medical Services, Fire Fighter, Congressional Medal of Honor, Ex-Prisoner of War, and Legion of Merit.

ESTABLISHMENT OF SPECIAL LICENSE PLATES

As of November 2006, there were an estimated 100,300 special plates issued in Iowa. Special license plates are either created in legislation or through procedures set out in 761 Iowa Administrative Code, Chapter 401. For plates established through the procedures set out in the Administrative Code, requests, which can be proposed by any State agency, person, or group, must be submitted to the DOT. If approved, the requestor has one year to submit 500 paid applications before the new plate can be manufactured or issued.

Special plates that have been created in legislation are mentioned below. The fees and State agencies that sponsor the plates are provided in **Attachment A.**

State Agency Sponsored Non-State Agency Sponsored Breast Cancer Awareness Amateur Radio Collegiate Bronze Star Educational Congressional Medal of Honor Emergency Medical Services (EMS) Disabled Veteran Fire Fighter Ex-Prisoner of War Heritage Legion of Merit Love Our Kids National Guard Motorcycle Rider Education Pearl Harbor Resources Enhancement & Protection (REAP) Purple Heart Veterans Silver Star U.S. Armed Forces Retired

Special plates that have been created through procedures set forth in the Iowa Administrative Code are mentioned below. The plate fees and the State agencies that sponsor the plates are provided in **Attachment A**.

<u>State Agency Sponsored</u> Cattlemen's Organ and Tissue Donor Awareness

<u>Non-State Agency Sponsored</u> God Bless America Shriners

SPECIAL LICENSE PLATE FEES

The total fees collected from special license plates, including initial issuance and annual renewal fees, are deposited into the Road Use Tax Fund. The annual renewal fee, if any, is termed a "validation fee." The fee is paid in addition to the annual vehicle registration fee (based on weight and value for automobiles, or a flat fee for trucks).

State Agency Sponsored Special Plates

Almost half of special license plates are sponsored by a State agency. For these plates, a special plate fee or "alternative fee" is collected and designated to a special fund. Prior to crediting the

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alternative fee to the Road Use Tax Fund, the State Treasurer credits the amount of fee collected in the previous month to the special fund. Section 321.34(13)(d), <u>Code of Iowa</u>, details the general fee provisions for these plates.

An example of a State agency-sponsored special plate is the Veterans plate. The plate is sponsored by the Department of Veterans Affairs. An alternative fee is collected from each plate and credited to the Veterans License Fee Fund. Funds are then appropriated to the Veterans Affairs Commission to be used to fulfill the responsibilities of the Commission.

The exception to the above rule is the Emergency Medical Services (EMS) special plate. This plate is sponsored by the Department of Public Health; however, no alternative fee is collected, and all fees are deposited into the Road Use Tax Fund.

Non-State Agency Sponsored Special Plates

All fees collected from non-State agency sponsored plates are deposited into the Road Use Tax Fund. Section 321.34(12), <u>Code of Iowa</u>, details the general fee provisions for these plates.

An example of a non-State agency sponsored special plate is the Bronze Star plate. The total fees collected from each plate are deposited into the Road Use Tax Fund.

Personalized Special Plates Fees

In addition to the special plate fees, the fee for the initial issuance of a personalized special plate is \$25.00, and the validation fee is \$5.00. All fees are deposited into the Road Use Tax Fund. Section 321.34(5), <u>Code of Iowa</u>, details the general fee provisions for personalized special plates.

SPECIAL PLATES REVENUES

Attachment B shows the total revenues credited to special funds over the past five years based on the State Treasurer's monthly Road Use Tax Fund Report. In FY 2006, approximately \$1.5 million was credited to special funds, which includes initial issuances and annual validation fees. Revenues deposited into the Road Use Tax Fund are unknown, since the revenues are not separated out from other registration fees and titles.

FEE EXCEPTIONS

Specific groups with special plates that have been created in legislation are exempt from paying certain fees by law, or are subject to reduced fees in lieu of the annual validation fee. These groups and exceptions include:

- Persons issued Congressional Medal of Honor, Ex-Prisoner of War, and Legion of Merit are exempt from paying an initial issuance fee or an annual validation fee for the special plate, but are subject to a \$15.00 annual vehicle registration fee. (If a surviving spouse chooses to retain a Congressional Medal of Honor, Ex-Prisoner of War, or Legion of Merit special plate, the spouse may keep the plate by registering the plate in the surviving spouse's name, and paying the \$15.00 annual vehicle registration fee.)
- Persons may exchange a Congressional Medal of Honor, Ex-Prisoner of War, Legion of Merit, or Disabled Veteran special plate for any U.S. Armed Forces special plate at no charge, but are required to pay the \$15.00 annual vehicle registration fee. Disabled veterans are exempt from this fee.

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• Persons eligible for a Disabled Veteran license plate may obtain a special or personalized plate by paying the additional special or personalized plate fee.

COST TO CREATE SPECIAL LICENSE PLATES

Costs associated with creating special license plates include manufacturing, computer programming, and administrative costs. The estimated cost for manufacturing a special plate is \$4.00 per plate, which includes supplies, materials, and prison labor. Of the estimated \$4.0 million paid from the off-the-top Road Use Tax Fund allocation for manufacturing license plates, an estimated \$112,000 was expended for the manufacture of special plates in FY 2006.

Programming and administrative costs of the DOT are paid from the Department's Motor Vehicle Division's base budget, which includes Primary Road Fund and Road Use Tax Fund monies. The number of programming hours is typically 80 per design, and the estimated programming costs are \$87.42 per hour per plate design.

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Special License Plates <u>http://www.legis.state.ia.us/lsadocs//lssReview/2007/IRMBM000.PDF</u> LSA/FSD/IRMBM000.doc/02/02/07/10:40 am

ATTACHMENT A

SPECIAL LICENSE PLATES

Special Plate Type	Sponsoring Agency	Plate Type	Est. No. of Plates Issued as of Nov. 2006		l Total Fee		Initial Issuance Depos RUTF		·		ted Into Special		V otal ⁼ ee	alid	Annua ation Depos UTF	Fee sited Sp		Special Fund Name
Established in Legislation																		
Amateur Radio			1,850	\$	5	\$	5	\$	0	\$	5	\$	5	\$	0			
Breast Cancer Awareness	Department of Public Health	Nonpersonalized Personalized	847 145	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Breast Cancer Awareness Fund		
Bronze Star		Nonpersonalized Personalized	413 226	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0			
Collegiate	ISU, U of I, UNI	Nonpersonalized Personalized	3,807 16,638	\$ \$	50 50	\$ \$	25 25	\$ \$	25 25	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0			
Congressional Medal of Honor (Includes Army and Navy. A \$15.00 annual vehicle registration fee is required.)			0	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0			
Disabled Veteran ²		Nonpersonalized Personalized	265 1		NA NA		NA NA		NA NA		NA NA		NA NA		NA NA			
Educational	Department of Education	Nonpersonalized Personalized	1,632 145	\$ \$	35 60		0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Education Fund		
Emergency Medical Services (EMS)	Department of Public Health		906	\$	25	\$	25	\$	0	\$	0	\$	0	\$	0			
Ex-Prisoner of War (A \$15.00 annual vehicle registration fee is required.)			420	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0			
Firefighter	Department of Public Safety		10,266	\$	25	\$	0	\$	25	\$	0	\$	0	\$	0	Paul Ryan Memorial Firefighter Safety Training Fund		
Heritage	Department of Cultural Affairs	Nonpersonalized Personalized	271 16	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Heritage Fund		

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SPECIAL LICENSE PLATES

Special Plate Type	Sponsoring Agency	Plate Type	Est. No. of Plates Issued as of Nov. 2006	ued To		Initia Issuance Depo Total Fee RUTF			ce Fee posited Into Special			Annua Validation Depos tal ee RUTF				Special Fund Name
Established in Legislation																
Legion of Merit (A \$15.00 annual vehicle registration fee is required.)			190	\$	0	\$	0	\$	0	\$	0	\$	0	\$	0	
Love Our Kids	Department of Public Health	Nonpersonalized Personalized	1,410 160	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Love Our Kids Fund
Motorcycle Rider Education	Department of Transportation	Nonpersonalized Personalized	273 45	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Motorcycle Rider Education Fund
National Guard		Nonpersonalized Personalized	281 56	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Pearl Harbor Veterans		Nonpersonalized Personalized	63 3	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Purple Heart		Nonpersonalized Personalized	1,417 169	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Resources Enhancement and Protection (REAP) (Includes Bird, Eagle, and Pheasant designs.)	Department of Natural Resources	Nonpersonalized Personalized	41,436 1,810	\$ \$	45 90	\$ \$	0 45	\$ \$	45 45	\$ \$	25 30	\$ \$	0 5	\$ \$	25 25	REAP Fund
Silver Star		Nonpersonalized Personalized	59 20	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
U.S. Armed Forces Retired (Includes Army, Navy, Air Force, Marine, and Coast Guard)		Nonpersonalized Personalized	796 496	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Veterans	Department of Veterans Affairs	Nonpersonalized Personalized	2,623 822	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Veterans License Fee Fund

ATTACHMENT A

SPECIAL LICENSE PLATES

Special Plate Type	Sponsoring Agency	Plate Type	Est. No. of Plates Issued as of Nov. 2006	Total Speci		ce Fee osited Into Special Total			Annual Validation Fee ¹ Deposited Into Total Specia Fee RUTF Fund			Fee ¹ ited Sp	Into pecial	Special Fund Name		
Established Through Iowa																
Cattlemen's	Department of Agriculture and Land Stewardship	Nonpersonalized Personalized	3,482 290	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Cattlemen's Fund
God Bless America		Nonpersonalized Personalized	5,062 398	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Organ and Tissue Donor Awareness	Department of Public Health	Nonpersonalized Personalized	479 120	\$ \$	35 60	\$ \$	0 25	\$ \$	35 35	\$ \$	10 15	\$ \$	0 5	\$ \$	10 10	Organ Donor Awareness Fund
Shriners		Nonpersonalized Personalized	438 53	\$ \$	25 50	\$ \$	25 50	\$ \$	0 0	\$ \$	5 5	\$ \$	5 5	\$ \$	0 0	
Est. Total No. of Special Plates Issued as of Nov. 2006			100,299													

Note: Actual revenues credited to special funds are shown in Attachment B. Since special plate fees are subject to change as current plates are returned and new plates are issued, the total revenues generated from special plate fees are unknown.

¹ The annual validation fee is the special plate renewal fee. Unless specified otherwise by the <u>Code of Iowa</u> or the Iowa Administrative Code, the renewal fee is paid in addition to the annual vehicle registration fee (based on weight and value for automobiles, or a flat fee for trucks).

² A Disabled Veteran special or personalized plate may be obtained by paying the difference between the regular plate fee and the special or personalized plate fee

Special Plate Type	FY 2002	FY 2003	FY 2004	FY 2005	FY 2006
Breast Cancer Awareness			\$ 17,290	\$ 15,320	\$ 15,520
Cattlemen	31,705	38,895	44,920	38,615	48,857
Education	21,290	19,855	20,130	20,895	20,465
Firefighter			25,907	26,725	30,438
Heritage	3,900	3,715	3,555	3,315	3,146
Iowa State University (ISU)	27,025	26,400	24,750	26,948	31,687
Love Our Kids	22,432	21,960	21,290	19,328	19,778
Motorcycle Rider Education	10,130	3,990	4,135	4,380	4,825
Organ & Tissue Donor Awareness			5,290	19,116	53,440
Res. Enhancement & Prot. (REAP)*	549,517	479,678	529,982	535,911	1,130,332
University of Iowa (U of I)	23,925	27,375	38,910	66,364	50,444
University of Northern Iowa (UNI)	2,350	2,375	2,925	3,369	3,313
Veteran's Affairs	37,693	36,845	34,950	39,560	41,330
Total	\$ 729,967	\$ 661,088	\$ 774,034	\$ 819,846	\$ 1,453,575

Revenue Collected from Special License Plates and Credited to Special Funds

* The increase in revenue for REAP plates in FY 2006 is the result of an increase in plate fees beginning on January 1, 2005. The fees increased by \$10.00 for each initial issuance and \$15.00 for each renewal.

Source: State Treasurer's Monthly Road Use Tax Fund Reports