## State of Iowa

#### **Legislative Services Agency Analysis**

## **Projected Condition of the General Fund Budget**

(Dollars in Millions)

|  |         |         |    |                           |         | LSA      |  |
|--|---------|---------|----|---------------------------|---------|----------|--|
|  |         | Actual  | E  | stimated                  | Pı      | ojection |  |
|  | <u></u> | FY 2016 |    | FY 2017                   | FY 2018 |          |  |
| Resources                                  |         |         |    |                           |         |          |  |
| Receipts <sup>1</sup>                      | \$      | 6,921.1 | \$ | 7,211.9                   | \$      | 7,556.3  |  |
| Surplus Carryforward (EEF Excess)          |         | 367.3   |    | 18.0                      |         | 0.0      |  |
| Total Resources                            | \$      | 7,288.4 | \$ | 7,229.9                   | \$      | 7,556.3  |  |
| Expenditure Limitation                     |         |         |    |                           | \$      | 7,480.7  |  |
| Estimated Appropriations and Expenditures: |         |         |    |                           |         |          |  |
| Enacted Appropriations/FY 2017 Baseline    | \$      | 7,174.3 | \$ | 7,352.3                   | \$      | 7,352.3  |  |
| Adjustment to Standings                    |         | 8.1     |    | - <b>4.4</b> <sup>2</sup> |         | 0.0      |  |
| Supplemental/Deappropriations              |         | 72.4    |    | 14.5 <sup>3</sup>         |         | 0.0      |  |
| Built-in and Anticipated Increases         |         | 0.0     |    | 0.0                       |         | 175.4    |  |
| Total Before Balance Adjustment            |         | 7,254.8 |    | 7,362.4                   |         | 7,527.7  |  |
| Adjustment to Balance Budget               |         | 0.0     |    | - 127.5                   |         | - 47.0   |  |
| Total Appropriations                       | \$      | 7,254.8 | \$ | 7,234.9                   | \$      | 7,480.7  |  |
| Reversions                                 |         | - 10.5  |    | - 5.0                     |         | - 5.0    |  |
| Net Appropriations                         | \$      | 7,244.3 | \$ | 7,229.9                   | \$      | 7,475.7  |  |
| Ending Balance - Surplus                   | \$      | 44.1    | \$ | 0.0                       | \$      | 80.6     |  |

The numbers may not equal totals due to rounding.

<sup>&</sup>lt;sup>1</sup> The FY 2017 and FY 2018 revenue estimates represent increases of 4.2% and 4.8%, respectively. The estimates were established by the Revenue Estimating Conference on December 12, 2016.

<sup>&</sup>lt;sup>2</sup> The FY 2017 adjustments include a net reduction of \$4.4 million to various property tax appropriations due to a decrease in estimated claims.

## **State of Iowa Reserve Funds**

| Cash Reserve Fund (CRF)                   |                   | Actual  | Est       | timated | Projection            |        |  |
|---|-------------------|---------|-----------|---------|-----------------------|--------|--|
|   |                   | Y 2016  | F         | Y 2017  | F                     | Y 2018 |  |
| Funds Available                           |                   |         |           |         |                       |        |  |
| Balance Brought Forward                   | \$                | 523.3   | \$        | 539.0   | \$                    | 553.5  |  |
| Gen. Fund Transfer from Surplus           |                   | 410.7   |           | 44.1    |                       | 0.0    |  |
| Intrastate Receipts                       |                   | 0.0     |           | 0.0     |                       | 0.0    |  |
| Total Funds Available                     | \$                | 934.0   | \$        | 583.1   | \$                    | 553.5  |  |
| Excess Transferred to EEF                 |                   | -395.0  |           | -29.6   |                       | 0.0    |  |
| Balance                                   | \$                | 539.0   | \$        | 553.5   | \$                    | 553.5  |  |
| Maximum 7.5%                              | \$                | 539.0   | \$        | 553.5   | \$                    | 566.7  |  |
| Economic Emergency Fund (EEF)             | Actual<br>FY 2016 |         | Est       | timated | Projection<br>FY 2018 |        |  |
|   |                   |         | F         | Y 2017  |                       |        |  |
| Funds Available                           |                   |         |           |         |                       |        |  |
| Balance Brought Forward                   | \$                | 174.5   | \$        | 189.9   | \$                    | 184.5  |  |
| Excess from Cash Reserve                  |                   | 395.0   |           | 29.6    |                       | 0.0    |  |
| Total Funds Available                     | \$                | 569.5   | \$        | 219.5   | \$                    | 184.5  |  |
| Appropriations & Transfers                |                   |         |           |         |                       |        |  |
| Excess Transferred to General Fund        | \$                | - 367.3 | \$        | - 18.0  | \$                    | 0.0    |  |
| Excess Transferred to Taxpayer Trust Fund |                   | 0.0     |           | 0.0     |                       | 0.0    |  |
| Executive Council - Performance of Duty   |                   | -12.3   |           | -17.0   |                       | -3.4   |  |
| Balance                                   | \$                | 189.9   | \$        | 184.5   | \$                    | 181.1  |  |
| Maximum 2.5%                              | \$                | 179.7   | \$        | 184.5   | \$                    | 188.9  |  |
| Combined Reserve Fund Balances            | Actual            |         | Estimated |         | Projection            |        |  |
|   |                   | Y 2016  | F         | Y 2017  | F                     | Y 2018 |  |
| Cash Reserve Fund                         | \$                | 539.0   | \$        | 553.5   | \$                    | 553.5  |  |
| Economic Emergency Fund                   |                   | 189.9   |           | 184.5   |                       | 181.1  |  |
| Total CRF and EEF                         | \$                | 728.9   | \$        | 738.0   | \$                    | 734.6  |  |

## FY 2018 General Fund Built-in and Anticipated Expenditures

|  | ı    | _SA   |
|--|------|-------|
|  | Esti | mates |
| Built-in Changes   |      |       |
| Human Services – Medical Assistance                            | \$   | 58.1  |
| 2. Education – K-12 School Foundation Aid                      |      | 61.3  |
| 3. Natural Resources – REAP                                    |      | 20.0  |
| <ol><li>Management – Technology Reinvestment Fund</li></ol>    |      | 17.5  |
| <ol><li>Education – Instructional Support Program</li></ol>    |      | 14.8  |
| 6. Management – State Appeal Board Claims                      |      | 4.7   |
| 7. College Aid – College Work Study Standing                   |      | 2.8   |
| 8. Public Safety – Peace Officer Retirement Unfunded Liability |      | 2.5   |
| 9. Education – Nonpublic School Transportation                 |      | 2.0   |
| 10. Revenue – Homestead Property Tax Credit                    |      | 0.9   |
| 11. Economic Development Authority – World Food Prize          |      | 0.3   |
| 12. Cultural Affairs – County Endowment Fund                   |      | 0.1   |
| 13. Revenue – Military Service Tax Credit and Exemption        |      | -0.2  |
| 14. Revenue – Elderly and Disable Tax Credit Tax               |      | -1.0  |
| 15. Revenue – Commercial/Industrial Property Tax               |      | -2.5  |
| 16. College Aid – Iowa Tuition Grant (nonprofit)               |      | -3.4  |
| Subtotal   | \$   | 177.9 |
| Anticipated Expenditure Changes                                |      |       |
| 17. Management – Salary Annualization                          | \$   | 26.3  |
| 18. Human Services – Child Care Assistance                     |      | 11.3  |
| 19. Human Services – Child and Family Services                 |      | 5.5   |
| 20. Human Services – Field Operations                          |      | 4.5   |
| 21. Corrections – Drug Costs at Oakdale                        |      | 2.2   |
| 22. Public Safety – Peace Officers' Retirement System          |      | 0.9   |
| 23. Corrections – County Billings                              |      | 0.8   |
| 24. Education – Teacher Leadership Compensation System         |      | -54.0 |
| Subtotal   | \$   | -2.5  |
| Total  | \$   | 175.4 |

## **Taxpayers Trust Fund**

(Dollars in Millions)

|  | Actual<br>FY 2016 |     | Estimated FY 2017 |     | Projected<br>FY 2018 |     |
|--|-------------------|-----|-------------------|-----|----------------------|-----|
| Funds Available                                    |                   |     |                   |     |                      |     |
| Balance Brought Forward                            | \$                | 8.1 | \$                | 8.1 | \$                   | 8.1 |
| Economic Emergency Transfer                        |                   | 0.0 |                   | 0.0 |                      | 0.0 |
| Reversion from Taxpayer Trust Fund Tax Credit Fund |                   | 0.0 |                   | 0.0 |                      | 0.0 |
| Interest   |                   | 0.0 |                   | 0.0 |                      | 0.0 |
| Total Funds Available                              | \$                | 8.1 | \$                | 8.1 | \$                   | 8.1 |
| Total Expenditures                                 | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |
| Balance Carried Forward                            | \$                | 8.1 | \$                | 8.1 | \$                   | 8.1 |

## **Taxpayers Trust Fund Tax Credit Fund**

|  | Actual<br>FY 2016 |     | Estimated FY 2017 |     | Projected<br>FY 2018 |     |
|--|-------------------|-----|-------------------|-----|----------------------|-----|
| Funds Available  |                   |     |                   |     |                      |     |
| Balance Brought Forward                                      | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |
| Transfer from Taxpayer Trust Fund                            |                   | 0.0 |                   | 0.0 |                      | 0.0 |
| Total Funds Available  | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |
| Expenditures   |                   |     |                   |     |                      |     |
| Transfer to General Fund (Reimb. for payment of tax credits) | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |
| Reversion to the Taxpayer Trust Fund                         |                   | 0.0 |                   | 0.0 |                      | 0.0 |
| Total Expenditures   | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |
| Balance Carried Forward                                      | \$                | 0.0 | \$                | 0.0 | \$                   | 0.0 |

#### **State Tax Credit Expected Claims Projection**

(Dollars in Millions)

| ax Credit Program  | FY 2016 |         | FY 2017 |       | FY 2018 |       |
|--|---------|---------|---------|-------|---------|-------|
| Capped Programs  |         |         |         |       |         |       |
| Accelerated Career Education Tax Credit                                  | \$      | 4.2     | \$      | 3.9   | \$      | 3.9   |
| Agricultural Assets Transfer Tax Credit                                  |         | 3.4     |         | 4.6   |         | 5.0   |
| Custom Farming Contract Tax Credit                                       |         | 0.0     |         | 0.1   |         | 0.2   |
| Endow Iowa Tax Credit  |         | 5.4     |         | 5.1   |         | 5.1   |
| Enterprise Zone Program  |         | 7.9     |         | 6.5   |         | 3.8   |
| Enterprise Zone Program - Housing Component                              |         | 13.0    |         | 16.6  |         | 11.2  |
| High Quality Jobs Program  |         | 38.1    |         | 37.6  |         | 51.3  |
| Historic Preservation and Cultural and Entertainment District Tax Credit |         | 35.3    |         | 58.1  |         | 56.2  |
| Redevelopment Tax Credit   |         | 2.6     |         | 6.8   |         | 6.9   |
| Renewable Energy Tax Credit  |         | 5.3     |         | 9.0   |         | 13.0  |
| School Tuition Organization Tax Credit                                   |         | 10.9    |         | 11.3  |         | 11.4  |
| Solar Energy System Tax Credit   |         | 3.2     |         | 3.7   |         | 3.9   |
| Venture Capital Tax Credit - Innovation Fund                             |         | 2.1     |         | 1.0   |         | 2.1   |
| Venture Capital Tax Credit - Iowa Fund of Funds                          |         | 0.9     |         | 1.2   |         | 0.0   |
| Venture Capital Tax Credit - Qualified Bus. or Comm Capital Fund         |         | 1.0     |         | 1.8   |         | 2.1   |
| Venture Capital Tax Credit - Venture Capital Funds                       |         | 0.0     |         | 0.0   |         | 0.0   |
| Wind Energy Production Tax Credit  |         | 0.8     |         | 2.2   |         | 1.7   |
| Workforce Housing Tax Incentive Program                                  |         | 0.0     |         | 6.2   |         | 10.6  |
| Total Capped Programs  | \$      | 134.1   | \$      | 175.8 | \$      | 188.3 |
| <u>Uncapped Programs</u>   |         |         |         |       |         |       |
| Adoption Tax Credit  | \$      | 0.4     | \$      | 0.5   | \$      | 0.9   |
| Biodiesel Blended Fuel Tax Credit  |         | 15.4    |         | 17.8  |         | 17.0  |
| Charitable Conservation Contribution Tax Credit                          |         | 0.4     |         | 0.7   |         | 0.7   |
| Child and Dependent Care Tax Credit                                      |         | 5.7     |         | 6.7   |         | 6.5   |
| E15 Gasoline Promotion Tax Credit  |         | 0.1     |         | 0.4   |         | 0.4   |
| E85 Gasoline Promotion Tax Credit  |         | 1.9     |         | 2.2   |         | 2.5   |
| Early Childhood Development Tax Credit                                   |         | 0.7     |         | 0.7   |         | 0.7   |
| Earned Income Tax Credit   |         | 71.8    |         | 70.9  |         | 71.8  |
| Ethanol Promotion Tax Credit   |         | 1.8     |         | 1.4   |         | 1.1   |
| Farm to Food Donation Tax Credit   |         | 0.0     |         | 0.0   |         | 0.0   |
| Geothermal Heat Pump Tax Credit  |         | 1.6     |         | 2.4   |         | 0.4   |
| Geothermal Tax Credit  |         | 0.0     |         | 0.0   |         | 1.5   |
| Iowa Industrial New Job Training Program (260E)                          |         | 37.5    |         | 42.5  |         | 43.8  |
| New Capital Investment Program   |         | 0.0     |         | 0.0   |         | 0.0   |
| New Jobs and Income Program  |         | 0.0     |         | 0.0   |         | 0.0   |
| Research Activities Tax Credit   |         | 53.8    |         | 56.8  |         | 63.8  |
| Supplemental Research Activities Tax Credit                              |         | 7.0     |         | 4.0   |         | 5.6   |
| Targeted Jobs Tax Credit from Withholding                                |         | 5.0     |         | 4.9   |         | 5.2   |
| Tuition and Textbook Tax Credit  |         | <u></u> |         | 15.2  |         | 15.3  |
|  |         |         |         |       |         |       |
| Volunteer Firefighter and EMS Tax Credit                                 | Ċ       | 1.4     | ć       | 1.3   | ć       | 1.3   |
| Total Uncapped Programs  | \$      | 219.7   | \$      | 228.5 | \$      | 238.6 |
| Tax Credit Program Total   | \$      | 353.8   | \$      | 404.3 | \$      | 426.9 |

#### Notes:

These estimates are based on the Tax Credit Expected Claims Projection published by the Department of Revenue in December 2016. The table above reflects the tax credits that are likely to be claimed in a given fiscal year based on previous experience. The projected claims are incorporated in the FY 2017 and FY 2018 REC revenue estimates.

The numbers may not equal totals due to rounding.

# State of Iowa Adjusted Revenue Estimate and Reserve Fund Goal Calculations

|   | F  | Y 2016        | FY 2017 |               |    | FY 2018       |
|---|----|---------------|---------|---------------|----|---------------|
| REC Estimates   | \$ | 7,175.5       | \$      | 7,357.4       | \$ | 7,556.3       |
| Revenue Adjustments                                       |    | 11.2          |         | 22.6          |    | 0.0           |
| Adjusted Revenue Estimate                                 | \$ | 7,186.7       |         | \$ 7,380.0    |    | 7,556.3       |
| Reserve Fund Goals Cash Reserve Fund Statutory Percentage | \$ | 539.0<br>7.5% | \$      | 553.5<br>7.5% | \$ | 566.7<br>7.5% |
| Economic Emergency Fund Statutory Percentage              |    | 179.7<br>2.5% |         | 184.5<br>2.5% |    | 188.9<br>2.5% |
| Total   | \$ | 718.7         | \$      | 738.0         | \$ | 755.6         |